1	BEFORE THE				
2	ILLINOIS COMMERCE COMMISS	ION			
3	COMMONWEALTH EDISON COMPANY	) DOCKET NO. ) 05-0159			
4		)			
5	Proposal to implement a competitive procurement process by establishing Rider CPP, Rider PPO-MVM, Rider	) )			
6	TS-CPP, and revising Rider PPO-MI. (Tariffs filed February 25, 2005)	) )			
7	and				
8	and				
9	CENTRAL ILLINOIS LIGHT COMPANY d/b/a AmerenCILCO -and-	) DOCKET NO. ) 05-0160			
10	CENTRAL ILLINOIS PUBLIC SERVICE COMPANY d/b/a AmerenCIPS	) DOCKET NO. ) 05-0161			
11	-and-	)			
12	ILLINOIS POWER COMPANY d/b/a AmerenIP	) DOCKET NO. ) 05-0162			
13	Proposal to implement a competitive procurement process by establishing	) CONSOLIDATED			
14	Rider BGS, Rider BGS-L, Rider RTP,	)			
15	Rider RTP-L, Rider D, and Rider MV. (Tariffs filed on February 28, 2005)	)			
16	Springfield, Illin September 7, 2005	ois			
17	_				
18	Met, pursuant to notice, at 9:00 A.M	•			
19	BEFORE:				
20	MR. MICHAEL WALLACE, Administrative MR. LARRY JONES, Administrative Law	_			
21	SULLIVAN REPORTING COMPANY By: Carla Boehl, Reporter Ln.# 084-00	2710			
22	and Laurel Patkes, Reporter Ln.# 084-				

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## 1 PROCEEDINGS

- 2 JUDGE WALLACE: Pursuant to the direction of
- 3 the Illinois Commerce Commission, I now call Docket
- 4 05-0159. This is the matter of the proposal of
- 5 Commonwealth Edison Company seeking to implement a
- 6 competitive procurement process.
- 7 May I have appearances for the record
- 8 starting with the company?
- 9 MR. RIPPIE: On behalf of Commonwealth Edison
- 10 Company, Glenn Rippie and Paul Hanzlik, Foley &
- 11 Lardner, LLP.
- 12 MR. FLYNN: On behalf of the Ameren Companies,
- 13 Christopher Flynn and Laura Earl.
- 14 MR. STAHL: David Stahl on behalf of Midwest
- 15 Generation.
- 16 MR. TOWNSEND: On behalf of the Coalition of
- 17 Energy Suppliers, the law firm of DLA Piper Rudnick
- 18 Gray Cary US, LLP by Christopher J. Townsend and
- 19 William A. Borders.
- 20 MS. SPICUZZA: On behalf of the Cook County
- 21 State's Attorney's Office, Assistant State's Attorney
- 22 Marie D. Spicuzza.

- 1 MR. ROSEN: Larry Rosen on behalf of the
- 2 Citizens Utility Board.
- 3 MR. LAKSHMANAN: On behalf of Dynegy Inc.,
- 4 Joseph L. Lakshmanan.
- 5 MR. REDDICK: For the IIEC, Eric Robertson,
- 6 Conrad Reddick, and Ryan Robertson.
- 7 MS. PUSEMP: On behalf of Building Owners &
- 8 Managers Association of Chicago, Christina Pusemp,
- 9 Patrick Giordano and Paul Neilan, Giordano & Neilan,
- 10 Ltd.
- 11 MR. GOLLOMP: On behalf of the United States
- 12 Department of Energy, Lawrence A. Gollomp
- 13 (G-o-l-l-o-m-p).
- 14 MR. BERNET: On behalf of Commonwealth Edison,
- 15 Darryl Bradford, Stacy O'Brien, and Rick Bernet.
- 16 MR. FOSCO: On behalf of staff of the Illinois
- 17 Commerce Commission, Carmen Fosco, Carla Scarsella,
- 18 John Reichart, and John Feeley.
- 19 JUDGE WALLACE: Anyone in Chicago?
- 20 MS. SATTER: Yes. Susan L. Satter appearing on
- 21 behalf of the People of the State of Illinois. Do
- you need my address?

- 1 JUDGE WALLACE: No. That's fine. Thank you.
- 2 Anyone else?
- 3 All right. Thank you.
- 4 Let the record reflect there are no
- 5 other appearances at today's hearing.
- 6 JUDGE JONES: At this time, I also call for
- 7 hearing the three following consolidated so-called
- 8 Ameren dockets: 05-0160, 05-0161, and 05-0162.
- 9 The first of these is 0160, Central
- 10 Illinois Light Company d/b/a AmerenCILCO, proposal to
- 11 implement a competitive procurement process by
- 12 establishing Rider BGS, etc.
- 13 Central Illinois Public Service
- 14 Company is 05-0161, and Illinois Power Company is
- 05-0162. The rest of the case name is the same.
- 16 At this time, we will ask the parties
- 17 to enter your respective appearances orally for the
- 18 record.
- 19 You can skip the business addresses
- 20 and phone numbers unless they have changed since you
- 21 entered them previously, which is doubtful.
- We'll start with the Ameren utilities.

- 1 MR. FLYNN: Christopher Flynn and Laura Earl
- 2 from Jones Day on behalf of the Ameren Utilities and
- 3 also appearing on behalf of the companies is Edward
- 4 Fitzhenry.
- 5 MR. STAHL: David Stahl on behalf of Midwest
- 6 Generation.
- 7 MR. TOWNSEND: On behalf of the Coalition of
- 8 Energy Suppliers, the law firm of DLA Piper Rudnick
- 9 Gray Cary US, LLP by Christopher J. Townsend and
- 10 William A. Borders.
- MS. SPICUZZA: On behalf of the Cook County
- 12 State's Attorney's Office, Assistant State's Attorney
- 13 Marie D. Spicuzza.
- MR. ROSEN: Larry Rosen on behalf of the
- 15 Citizens Utility Board.
- 16 MR. RIPPIE: On behalf of Commonwealth Edison
- 17 Company, Glenn Rippie and Paul Hanzlik of Foley &
- 18 Lardner, LLP as well as Darryl Bradford.
- 19 MR. REDDICK: For the IIEC, Eric Robertson,
- 20 Conrad Reddick, and Ryan Robertson.
- MR. LAKSHMANAN: For Dynegy Inc., Joseph L.
- 22 Lakshmanan.

- 1 MR. FOSCO: Appearing on behalf of staff of the
- 2 Illinois Commerce Commission, Carmen Fosco, Carla
- 3 Scarsella, John Feeley, and John Reichart.
- 4 JUDGE JONES: Thank you.
- 5 Are there any other appearances from
- 6 those who are physically present in Springfield?
- 7 Let the record show there are not.
- 8 Are there some appearances to be
- 9 entered by those in the Chicago hearing room?
- 10 MS. SATTER: Yes. Appearing on behalf of the
- 11 People of the State of Illinois, Susan L. Satter.
- 12 JUDGE JONES: Thank you.
- 13 Are there any other appearances?
- 14 Let the record show there are not.
- 15 One of the appearances that you just
- 16 heard entered in the Ameren utility matters was by
- 17 Ms. Spicuzza. I guess, why don't we characterize
- 18 that as an appearance for the purposes of today's
- 19 hearings given this special circumstances.
- 20 Would that be a correct
- 21 characterization?
- MS. SPICUZZA: Yes, Judge.

- 1 JUDGE JONES: Whether anything needs to be
- 2 filed in writing at some point is something we can
- 3 deal with later if we need to with the input of the
- 4 parties.
- 5 Does anyone have any objection to
- 6 proceeding in that matter this morning?
- 7 All right. Then let the record show
- 8 no response to that so we'll proceed accordingly.
- 9 MS. SPICUZZA: Thank you.
- 10 JUDGE WALLACE: Did you have something?
- 11 MR. LAKSHMANAN: Judge Jones, in the Ameren
- 12 case, there is no cross for one of the witnesses, and
- 13 per your note from yesterday, I was going to have her
- 14 testimony put in by affidavit if that is acceptable.
- JUDGE JONES: Do you need an answer on that
- 16 this minute?
- 17 MR. LAKSHMANAN: No.
- 18 JUDGE JONES: I'll need to sort of check with
- 19 the other parties and make sure that's the case but I
- think we've got a lot to do today, so I'd rather not
- 21 drift off onto that at this minute unless you need an
- 22 answer right now, and if you do, we'll take it up.

- 1 JUDGE WALLACE: All right. And Mr. Fagan has
- 2 been patiently standing there waiting.
- 3 Are there any other witnesses in the
- 4 audience right now that haven't been sworn?
- 5 MR. ROSEN: William Steinhurst will be called
- 6 by CUB and Cook County State's Attorney's Office as
- 7 well.
- 8 JUDGE WALLACE: All right.
- 9 Anyone else?
- 10 MR. TOWNSEND: I have James Stephens on behalf
- of Direct Energy and U.S. Energy Savings Corp.
- 12 JUDGE WALLACE: Okay. Would you raise your
- hands, gentlemen?
- 14 (Whereupon the witnesses were
- sworn by Judge Wallace.)
- 16 JUDGE WALLACE: Ms. Spicuzza?
- 17 MS. SPICUZZA: Thank you, Judge.
- 18 We would like to call Robert M. Fagan
- on behalf of the Citizens Utility Board and the Cook
- 20 County State's Attorney's Office to the stand,
- 21 please.

22

- 1 ROBERT N. FAGAN
- 2 called as a witness herein, on behalf of Citizens
- 3 Utility Board and Cook County State's Attorney's
- 4 Office, having been duly sworn on his oath, was
- 5 examined and testified as follows:
- 6 DIRECT EXAMINATION
- 7 BY MS. SPICUZZA:
- 8 Q. Would you please state your name?
- 9 A. Robert N. Fagan.
- 10 Q. And, Mr. Fagan, by whom are you employed?
- 11 A. I'm employed by Synapse Energy Economics.
- Q. And what is the address of Synapse?
- 13 A. 22 Pearl Street, Cambridge, Massachusetts
- 14 02139.
- Q. Mr. Fagan, you have before you a number of
- 16 exhibits.
- 17 The first one is CUB/CCSAO Exhibit 1.0
- 18 Corrected which is the corrected direct testimony of
- 19 Robert M. Fagan.
- 20 You have CUB/CCSAO Exhibit 1.1 with
- 21 the initials RNF-1 which is the curriculum vitae of
- 22 Robert Fagan.

- 1 You have CUB/CCSAO Exhibit 1.2 which
- 2 is northern Illinois installed capacity market
- 3 concentration.
- 4 Next, CUB/CCSAO Exhibit 1.3 which is
- 5 the PJM-MISO seam exhibit.
- 6 You have also have CUB/CCSAO
- 7 Exhibit 3.0 which is the rebuttal testimony of Robert
- 8 M. Fagan, and finally, CUB/CCSAO Exhibit 3.1 which is
- 9 titled "Alternative computations of HHI in northern
- 10 Illinois including illustrative import capacity
- 11 allocation."
- Do you have all those exhibits?
- 13 A. Yes.
- Q. Were these exhibits prepared by you or
- 15 under your direction?
- 16 A. Yes.
- Q. And do you have any changes to your
- 18 testimony today?
- 19 A. Yes.
- Q. And what is the first change?
- 21 A. On CUB/CCSAO Exhibit 1.0, on Page 12,
- 22 Footnote 9...

- Q. May I stop you? It's CUB/CCSAO Exhibit 1.0
- 2 Corrected, is that right?
- A. Yes, that's correct.
- 4 MS. SPICUZZA: Okay. And this was filed
- 5 yesterday, September 6, 2005 on e-docket so everyone
- 6 should have these changes. They're minor
- 7 typographical changes in the footnotes.
- 8 Go ahead. I'm sorry.
- 9 THE WITNESS: On Page 12, Footnote 9, the end
- of the sentence says October 1, 2005. It should read
- 11 October 1, 2004.
- 12 Q. Thank you.
- 13 Are there any more?
- 14 A. Yes.
- On Page 24, Footnote 20, the first
- 16 phrase of that footnote which says in the uncorrected
- 17 version "MISO and PJM joint filing to FERC" should be
- 18 stricken. The footnote should begin with "FERC order
- in docket number..."
- Q. Thank you.
- 21 And is there one more change?
- 22 A. Yes.

- 1 On Page 33, Footnote 29, I just added
- 2 a citation for where this paragraph comes from. The
- 3 addition reads in parentheses at the end of the
- 4 quotation (Attachment K Appendix, Section 6.1.4(e).
- 5 Q. Thank you, Mr. Fagan.
- And are these exhibits true and
- 7 correct to the best of your knowledge?
- 8 A. Yes.
- 9 Q. If I asked you these same questions, would
- 10 your answers be the same today?
- 11 A. Yes.
- MS. SPICUZZA: Your Honor, at this time I would
- 13 move for admission of CUB/CCSAO Exhibit 1.0
- 14 Corrected, CUB/CCSAO Exhibit 1.1 with the initials
- RMF-1, CUB-CCSAO Exhibit 1.2, CUB-CCSAO Exhibit 1.3,
- 16 CUB-CCSAO Exhibit 3.0, and CUB/CCSAO Exhibit 3.1.
- 17 JUDGE WALLACE: Any objection?
- 18 CUB/CCSAO Exhibits 1.0, 1.1, 1.2, 1.3,
- 19 3.0 and 3.1 are admitted.
- 20 MS. SPICUZZA: And just so the record is clear,
- 21 Your Honor, this is in Docket 05-0159.
- JUDGE WALLACE: Thank you.

- I'm sorry. I should note that
- 2 CUB/CCSAO Exhibit 1.0 is Exhibit 1.0 Corrected.
- 3 MS. SPICUZZA: Thank you, Judge.
- 4 (Whereupon CUB/CCSAO Exhibits
- 5 1.0 Corrected, 1.1, 1.2, 1.3,
- 6 3.0 and 3.1 in Docket 05-0159
- 7 were admitted into evidence at
- 8 this time.)
- 9 O. BY MS. SPICUZZA: Mr. Fagan you also have a
- 10 number of exhibits in the Ameren Docket No. 05-0160
- 11 through 05-0162, is that correct?
- 12 A. Yes.
- 13 O. And the first exhibit is the Citizens
- 14 Utility Board Exhibit 1.0, the direct testimony of
- 15 Robert M. Fagan.
- 16 You also have CUB Exhibit 1.1 which is
- 17 the Fagan curriculum vitae. You have the Citizens
- 18 Utility Board Exhibit 1.2, the PJM-MISO seam, CUB
- 19 Exhibit 3.0, the rebuttal testimony of Robert M.
- 20 Fagan.
- Now, were these exhibits prepared by
- 22 you and under your direction.

- 1 A. Yes.
- Q. And do you have any changes to your
- 3 testimony today?
- 4 A. No.
- 5 Q. Are these answers in these exhibits
- 6 contained before you true and correct to the best of
- 7 your knowledge?
- 8 A. Yes.
- 9 Q. And would your answers be the same if I
- 10 asked you these same questions today?
- 11 A. Yes.
- MS. SPICUZZA: Your Honor, I would like to move
- for the admission of CUB Exhibit 1.0, CUB
- 14 Exhibit 1.1, CUB Exhibit 1.2, CUB Exhibit 3.0 in
- 15 Dockets 05-0160 through 05-0162.
- 16 JUDGE JONES: Thank you.
- 17 Any objections to that?
- 18 Let the record show there are not.
- 19 The exhibits just offered are admitted
- 20 into evidence. CUB Exhibit 1.0 filed on e-docket on
- June 15, 2005, CUB Exhibit 1.1 filed on the same
- date, CUB Exhibit 1.2 filed on the same date, and CUB

- 1 Exhibit 3.0, rebuttal testimony filed August 10, 2005
- 2 are all admitted into the evidentiary record as they
- 3 appear on e-docket.
- 4 (Whereupon CUB Exhibits 1.0,
- 5 1.1, 1.2 and 3.0 in Dockets
- 6 05-0160, 05-0161 and 05-0162
- 7 were admitted into evidence at
- 8 this time.)
- 9 MS. SPICUZZA: And, Your Honor, could I have
- 10 his name and address reflected also in the Ameren
- 11 docket or would you like him to repeat it?
- 12 JUDGE JONES: He will not need to repeat it.
- MS. SPICUZZA: Thank you.
- 14 JUDGE JONES: And just so the record is clear,
- 15 as stated in the motion, the exhibits just admitted
- 16 are in 05-0160 through 0162.
- 17 MS. SPICUZZA: Thank you, Judge.
- We would tender the witness for
- 19 cross-examination.
- JUDGE WALLACE: Who would like to go first?
- 21 MR. STAHL: I have cross.
- JUDGE WALLACE: All right. Mr. Stahl?

- 1 MR. STAHL: Thank you.
- JUDGE JONES: Ms. Satter, can you hear the
- 3 witness okay?
- 4 MS. SATTER: Yes, fine. Thanks.
- 5 MR. STAHL: Good morning Mr. Fagan. My name is
- 6 David Stahl, and I represent Midwest Generation in
- 7 this case.
- 8 CROSS-EXAMINATION
- 9 BY MR. STAHL:
- 10 Q. Mr. Fagan, I'm going to be questioning you
- 11 and referring to the testimony that you filed in the
- 12 0159 ComEd docket, so if you'd like to have that
- 13 testimony handy, it might make this go a little more
- 14 expeditiously this morning.
- Just briefly --
- 16 JUDGE JONES: Mr. Stahl, just for
- 17 clarification, is this entire line of questioning
- 18 intended to be specific to that docket?
- MR. STAHL: Well, it will be the same questions
- 20 and answers in the Ameren docket as well. We can
- 21 make this specific to the ComEd docket.
- JUDGE JONES: We just want to make sure the

- 1 record is clear that if a line of questioning is
- 2 intended to be specific to one docket that we need to
- 3 know that before beginning and upon concluding that
- 4 line of questioning.
- 5 Otherwise, it will be assumed to be
- 6 intended for both dockets.
- 7 MR. STAHL: I think the intent for my part
- 8 would be that this will be for both dockets.
- 9 JUDGE JONES: Thank you.
- 10 Q. BY MR. STAHL: Mr. Fagan, you have a
- 11 Bachelor's degree from Clarkson University in
- 12 mechanical engineering with a specialty in thermal
- 13 sciences, is that correct?
- 14 A. That's correct.
- Q. That has nothing to do with auction theory
- or design or behavior of bidders in energy auctions,
- 17 does it?
- 18 A. That's correct.
- 19 Q. You didn't take any courses in those
- 20 subjects while you were at Clarkson University, did
- 21 you?
- 22 A. I took microeconomics courses at Clarkson

- 1 University. I don't recall if those courses
- 2 explicitly addressed auction theory.
- Q. And then you have a Master's degree in
- 4 energy and environmental studies from Boston
- 5 University with apparently specializations or
- 6 concentrations in resource economics, ecological
- 7 economics, and econometric modeling, is that correct?
- 8 A. That's correct.
- 9 Q. And none of those areas involve expertise
- in auction theory or design or the bidding behavior
- of participants in auctions, is that correct?
- 12 A. That's correct.
- 13 Q. Have you ever been professionally engaged
- 14 to represent a bidder in an auction of any kind?
- 15 A. Yes. While I was employed at Tabors,
- 16 Caramanis & Associates, we were often employed by
- 17 clients to analyze electric industry issues
- 18 including, for example, FTR auctions.
- 19 Q. And are those engagements listed on Page 2
- of your Exhibit RMF-1? And I'm looking specifically
- 21 about the middle of the page where you say you
- 22 attended RTO-ISO meetings and then the last sentence

- 1 there is you consulted on a New England FTR auction
- 2 and ARR allocation schemes.
- Is that what you were referring to?
- 4 A. That's one example of the work we did for
- 5 clients in regards to the New England FTR auctions,
- 6 yes.
- 7 Q. All right. And you also list on your
- 8 resume additional professional training that you've
- 9 had, and that's at Page 3 of Exhibit RMF-1, is that
- 10 correct?
- 11 A. That's correct.
- 12 Q. And you completed -- I just want to make
- 13 sure that this is a complete list of all of the
- 14 additional professional training you've had -- course
- work in solar engineering, building system controls
- 16 and co-generation, correct?
- 17 A. That's correct.
- Q. As well as illumination engineering society
- 19 courses in lighting design; is that also correct?
- 20 A. That's correct.
- Q. And again, there was no reference here to
- 22 any additional professional training in auction

- 1 theory, design, or the behavior of bidders in
- 2 auctions of any kind, is that correct?
- A. That's correct.
- 4 Q. I notice that you are also engaged on
- 5 behalf of Enron in Canada to work on congestion
- 6 issues, is that correct?
- 7 A. Yes. The engagement by Enron-Canada was on
- 8 a whole host of electric market restructuring issues
- 9 in Ontario and in Alberta.
- 10 Q. You didn't work for Enron in California on
- 11 any of their projects there, did you?
- 12 A. No, I didn't. It's possible that Caramanis
- 13 & Associates was employed by Enron related to
- 14 California work.
- Q. One of the schemes that Enron engaged in in
- 16 California had to do with congestion pricing, did it
- 17 not?
- 18 A. That's my understanding.
- 19 Q. Now, let me go to your testimony for a
- 20 second; actually more than a second.
- 21 As I read your testimony, Mr. Fagan,
- 22 your theme seems to be -- and I'm looking at Page 14

- of your rebuttal testimony, Lines 313 to 315.
- 2 Your theme to be as stated there, high
- 3 supplier concentration in the northern Illinois
- 4 region results in the potential for exercise of
- 5 market power during times when transmission is
- 6 constrained into ComEd.
- 7 That statement or similar statements
- 8 appear in numerous places throughout your testimony.
- 9 Is that fair to say?
- 10 A. Yes.
- 11 Q. And is it fair to characterize that as sort
- of the central thesis of your testimony?
- 13 A. There's multiple central theses. That's
- 14 one of them. I think the other two central theses
- 15 have to do with the immaturity of the MISO markets
- 16 and the existence of the PJM-MISO seam.
- 17 Q. All right. I'm going to leave those other
- 18 two themes to someone who knows more about that than
- 19 I do, so let me focus on this theme if we can, okay?
- 20 And when you say the potential for
- 21 exercise of market power during times when
- transmission is constrained, specifically, the market

- 1 to which you are referring is, as you say on Page 31
- of your rebuttal testimony, potential for exercise of
- 3 market power in the physical spot markets, is that
- 4 correct?
- 5 A. Yes.
- 6 Q. Not in the auction itself, correct?
- 7 A. Yes.
- Q. And I suppose to be even more specific,
- 9 your concern would be the potential for exercise of
- 10 market power in the physical spot markets in the
- 11 years 2007 to 2011, is that correct?
- 12 A. That's correct.
- Q. And the market power derives from what you
- 14 consider to be high levels of concentration in
- 15 northern Illinois, correct?
- 16 A. Yes.
- 17 Q. And your initial testimony, Exhibit 1, sets
- 18 forth in an exhibit your calculation of those high
- 19 levels or what you characterize as high levels of
- 20 concentration, correct? And that's specifically on
- 21 Exhibit 1.2 to your testimony.
- 22 A. Yes.

- 1 Q. And you've taken all of the suppliers and
- their share of capacity, and as shown on the left
- 3 hand table on that exhibit, you calculated an HHI of
- 4 2015, correct?
- 5 A. Yes.
- Q. And you compared that to the FTC merger
- 7 guidelines and have concluded that that falls in the
- 8 category of a "highly concentrated" market, correct?
- 9 A. Yes.
- 10 Q. Now, the little box on the right shows the
- 11 effect on supplier capacity shares if imports to the
- extent of 4700 megawatts are included, correct?
- 13 A. Yes.
- Q. And one thing you do not show, however, are
- the resulting HHI number considering those imports,
- 16 correct?
- 17 A. That's correct. At that table I don't show
- 18 that.
- 19 Q. It certainly is easily calculable however,
- 20 is it not?
- 21 A. Not necessarily.
- Q. Not necessarily. Well, let's just work

- 1 with the information you've shown here.
- You show, for example, that with
- 3 4700 megawatts of imports, Exelon Generation's
- 4 capacity share decreases from 37-1/2 percent to
- 5 32-1/2 percent, correct?
- 6 A. Yes.
- 7 Q. And it's simple enough to show what HHI
- 8 number would result from a 32-1/2 percent share of
- 9 the market, is it not?
- 10 A. No, it's not. You've got to do the
- 11 allocation for the imports before you can calculate
- 12 an HHI.
- 13 Q. Well, here you haven't allocated imports at
- 14 all to any of the existing suppliers in northern
- 15 Illinois, have you?
- 16 A. I haven't allocated the imports to any
- 17 suppliers at all in this table.
- 18 Q. Right. It could be suppliers entirely
- 19 outside of northern Illinois, couldn't it?
- 20 A. It could be.
- Q. Let's assume for a moment that it is
- 22 entirely suppliers from outside of northern Illinois.

- 1 If that were to be the case then
- 2 Exelon Gen's share would be 32.5 percent, would it
- 3 not?
- 4 A. That would be the case, yes.
- 5 Q. And Midwest Gen's share would be 18.6
- 6 percent as opposed to 21.4 percent as shown in your
- 7 initial calculation on the left-hand side of the
- 8 page?
- 9 A. Yes, that's correct.
- 10 Q. And the other northern Illinois suppliers
- 11 now total 35.6 percent whereas in the initial
- 12 calculation they accounted for 41.1 percent, isn't
- 13 that correct?
- 14 A. Subject to check, that sounds right. I
- don't have the summation of the percentages for the
- other suppliers in front of me.
- 17 Q. Well, it would be a hundred percent less
- 18 the Midwest Gen share of 21.4 and less the Exelon Gen
- 19 share of 37.5, would it not?
- 20 A. Yes, it would.
- 21 Q. Or you could do it by calculating each of
- the individual shares beginning with Ameren's 1.8

- 1 percent and continuing down the box through Tenaska's
- 2 1.3 percent, correct?
- 3 A. Yes.
- 4 Q. All right. In any event, you do agree it
- 5 would be higher than 35.6 percent as shown on the
- 6 second box when you consider imports?
- 7 A. If imports were allocated... I'm sorry.
- 8 Could you repeat that question?
- 9 Q. Yeah.
- We're still proceeding on the
- 11 assumption that imports are being allocated to
- 12 suppliers other than those presently serving northern
- 13 Illinois.
- 14 A. Okay. Under that assumption, other
- 15 northern Illinois suppliers would stay at 35.6
- 16 percent, and the imports would stay at the 13.3
- 17 percent listed in the table.
- 18 Q. And the imports of 13.3 percent, for
- 19 purposes of calculating an HHI, it makes a big
- 20 difference, does it not, whether that is one importer
- 21 accounting for 13 percent or, for example, 13
- importers each accounting for one percent?

- 1 A. Yes, it does matter.
- Q. And the worst case for purposes of
- 3 calculating an HHI would be to assume that one
- 4 importer accounts for 13.3 percent. Would you agree
- 5 with that?
- 6 By that what I mean is all else equal,
- 7 that will lead to a higher HHI than any other
- 8 assumption?
- 9 A. It will lead to a higher HHI if you've
- 10 assumed that all of the imports are allocated to a
- 11 supplier outside of northern Illinois.
- 12 That's not true if any of those
- imports are allocated to suppliers inside of northern
- 14 Illinois.
- 15 Q. Sure. The numbers would change.
- 16 A. That's correct.
- 17 Q. Would you agree with me, Mr. Fagan, that
- 18 just working with the numbers shown in the box on the
- 19 upper right hand quadrant of your Exhibit 1.2 that if
- 20 you were to calculate an HHI using a capacity share
- 21 for Exelon Gen of 32.5 percent, Midwest Gen of 18.6
- 22 percent, other northern Illinois suppliers as shown

- 1 in imports assuming one importer of 13.3 percent,
- that the resulting HHI would be less than 1,800?
- 3 A. I can't say whether or not it would be less
- 4 than 1,800. I do understand that Dr. Hieronymus's
- 5 testimony addresses that, and he does compute numbers
- 6 that are less than 1,800 although I will point out
- 7 that in my Exhibit 3.1 which was an attachment to my
- 8 rebuttal testimony, I did calculate HHIs under
- 9 assumptions where the imports were allocated to
- 10 suppliers within northern Illinois.
- 11 Q. In fact, you allocated all of the imports
- 12 to suppliers in northern Illinois in your
- 13 Exhibit 3.1, did you not, all 4,700 megawatts?
- 14 A. Yes. In that illustrative allocation, I
- 15 was demonstrating that if the imports were allocated
- 16 to existing northern Illinois suppliers, it could
- 17 maintain or increase the HHI concentration ratio.
- 18 Q. Right. And we're going to talk about your
- 19 Exhibit 3 in a little bit, but will you accept
- 20 subject to check for purposes of calculating HHIs on
- 21 this table in the upper right hand page of your
- 22 Exhibit 1.2 that the Exelon Gen share which is

- 1 accounted for by 32-1/2 percent would work out to an
- 2 HHI of 1,056? Does that sound about right to you?
- A. I would not agree with something 1,056. If
- 4 you would have said something in the neighborhood of
- 5 1,500 or 1,600, I would agree subject to check based
- on the computations that Dr. Hieronymus had
- 7 submitted.
- Q. I'm not asking about Dr. Hieronymus's
- 9 calculations. I'm asking about what's on the face of
- 10 your Exhibit 1.2.
- 11 Let me ask you this.
- Would you agree with me to this
- 13 extent; that to calculate Exelon Gen's HHI number
- 14 here assuming a capacity share of 32-1/2 percent, you
- would just square 32.5 percent?
- 16 A. No. To compute an HHI, you have to look at
- 17 each of all of the suppliers and square their market
- 18 shares. You need to break it down in the same way
- 19 that I've broken it down on the left-hand side and in
- 20 the same way that I've broken it down on the tables
- 21 in Exhibit 3.1.
- You cannot compute an HHI based solely

- on the market share of a single or a couple of
- 2 suppliers.
- 3 O. No. I'm trying to do this based on the
- 4 share of all of the suppliers, and I'm using 32-1/2
- 5 percent for Exelon Gen, 18.6 percent for Midwest Gen.
- 6 I'm using the same HHI for the other northern
- 7 Illinois suppliers which was 151 as shown in your
- 8 first calculation and then using the worst possible
- 9 case, imports of 13.3 percent from one importer.
- In doing that, wouldn't you calculate
- 11 the HHI by squaring each of the capacity shares shown
- in the box on the far right-hand column of your
- 13 second box on Exhibit 1.2?
- 14 A. Not exactly. You would square the 32.5
- 15 percent of Exelon. You would square the 18.6 percent
- of Midwest Gen. You would square the 13.3 percent of
- 17 your assumed single importer, and then you would
- 18 square the individual fractions of the suppliers
- 19 making up the 35.6 percent.
- 20 Now, without having all of those in
- 21 front of me, preferably a calculator or a
- 22 spreadsheet, I would not agree to anything that said

- 1 an HHI was on the order of 1,050.
- Q. All right. I didn't say 1,050 for a total.
- 3 What I said was for Exelon Gen, it would be 1,056.
- A. It's quite possible that's the partial
- 5 component of HHI.
- 6 Q. Okay. And the other northern Illinois
- 7 suppliers, you would agree, would you not, that their
- 8 contribution to the 2,015 HHI is 151 which is the sum
- 9 of all of the capacity share squared beginning with
- 10 Ameren and concluding with Tenaska?
- 11 A. If you've just summed all of those shares
- on the table on the left-hand side, those shares
- depend upon Exelon and Midwest Gen having 37.5 and
- 14 21.4.
- 15 So in the scenario where Exelon has
- 32.5 and Midwest Gen has 18.6, those numbers are
- 17 likely to change.
- 18 Q. Right. They're likely to decline, are they
- 19 not, consideration of imports?
- 20 A. Yes, subject to check.
- Q. All right. And if the imports were
- accounted for by one importer with 13.3 percent, you

- 1 would square that to get their contribution to the
- 2 HHI, correct?
- A. Yes, that's correct.
- 4 Q. And 13.3 percent squared is about 177, is
- 5 it not?
- 6 A. Subject to check. I don't have a
- 7 calculator. Well, I actually do have a calculator in
- 8 front of me, but I'm not going to do that right now,
- 9 but sure, subject to check.
- 10 Q. Okay. And if 13 importers each had one
- 11 percent share, the total HHI contribution of all of
- 12 the importers would be 13, would it not, one squared
- 13 13 times?
- 14 A. Subject to check, I'll agree with that.
- 15 Q. All right. Now, the market power that you
- 16 claim exists would be exercised through some form or
- 17 combination of both physical and/or economic
- 18 withholding, is that correct?
- 19 A. That's correct.
- Q. And you also say in your rebuttal testimony
- 21 on Page 23 that the -- I'm looking on Lines 535 to
- 22 538 -- that the physical or economic withholding

- 1 would occur in far fewer than the total hours in a
- 2 year.
- 3
  Is that also correct?
- 4 A. Yes. Market power could be exercised in a
- 5 form over the course of far fewer than the total
- 6 hours in a year, yes.
- 7 Q. And more specifically, you say on the next
- 8 page, Lines 541 and 542, that those far fewer hours
- 9 would essentially consist of peak periods when
- 10 transmission is constrained, is that correct?
- 11 A. The line actually says such as during peak
- 12 periods when transmission is constrained. I'm not
- 13 ruling out the possibility that they may be off-peak
- 14 periods or non-peak periods when transmission is
- 15 constrained.
- 16 JUDGE WALLACE: Mr. Stahl, are you getting
- 17 close?
- 18 MR. STAHL: Yes, I am, and tell you what, I
- 19 also reserved some time for Dr. Steinhurst. I don't
- 20 believe I'm going to have any cross for him.
- If I go over a couple minutes, would
- 22 that be okay? I'm nearly finished however.

- JUDGE WALLACE: Okay.
- 2 MR. STAHL: Thank you.
- Q. What other off-peak times do you think
- 4 transmission might be constrained?
- 5 A. Off-peak times when the transmission system
- 6 was -- basically off-peak times when generation units
- 7 may be off line. You can get situations during
- 8 off-peak times where you have some counterintuitive
- 9 transmission constraints cropping up.
- 10 Q. Your testimony does not present any
- 11 evidence at all as to the existence of transmission
- 12 constraints at any time in northern Illinois, does
- 13 it?
- 14 A. That's correct. I have not done an
- 15 analysis evaluating the extent to which transmission
- 16 constraints in northern Illinois may be binding
- during the 2007-2011 interval.
- 18 O. And that is true in both off-peak periods
- 19 and on-peak periods, is it not?
- 20 A. Yes, that is true.
- 21 I would expect -- this says such as
- during peak periods when transmission is constrained.

- I would expect it to be primarily
- 2 during peak periods. I'm just not ruling out the
- 3 possibility; less likely that it may occur during off
- 4 peak periods.
- 5 Q. You're not ruling out the possibility, but
- 6 you do state quite clearly in your testimony on Page
- 7 10 of your rebuttal testimony that the extent to
- 8 which such transmission constraints may bind during
- 9 summer peak periods or even in other periods in 2007
- 10 through 2011 is unclear?
- 11 A. That's correct.
- 12 Q. You just do not know, do you?
- 13 A. That's correct.
- Q. And when you say may bind during summer
- 15 peak periods, you really mean by that to which such
- transmission complaints may bind if at all during any
- 17 period of time, correct, because you don't know?
- 18 A. That's correct.
- 19 Q. Now, you also say -- I'm going back to your
- 20 initial testimony on Page 14 -- you say that, in
- 21 referring to Exelon's obligation to provide load to
- 22 ComEd, you say at Lines 277 to 280, as long as this

- 1 obligation is in place, the high ownership
- 2 concentration levels in the northern Illinois region
- 3 are less likely to lead to market power abuse in the
- 4 PJM spot markets since Exelon's northern Illinois
- 5 capacity is committed to serving this load.
- That's your testimony, is it not?
- 7 A. Yes.
- Q. It's also true, is it not, that in the
- 9 years 2007 to 2011, other contracts will be in place
- 10 obligating suppliers to deliver requirements or
- 11 ComEd's full requirements at fixed prices, is that
- 12 correct?
- 13 A. Yes, that is correct. That's a very
- important point though.
- Q. Okay. Well, we'll come back to that very
- 16 important point, and I agree with you. That is a
- 17 very important point.
- 18 In those years 2007-2011, to the
- 19 extent that Exelon Generation and Midwest Generation
- 20 have won contracts, it is true that concentration
- 21 levels are also less likely to lead to market power
- 22 abuses in the PJM spot market as you say on Page 14

- 1 with respect to the present situation. You'd expect
- 2 that to be the case, would you not?
- 3 A. Yes, at that point after the auction has
- 4 concluded and after the auction prices have been
- 5 revealed.
- Q. All right. Now, those contracts, have you
- 7 seen the form supplier contracts that exist, that
- 8 ComEd has filed in this proceeding?
- 9 A. I did look at it briefly.
- 10 Q. All right. You're aware, are you not, that
- 11 those contracts have default and termination payment
- 12 provisions in the event that the supplier fails to
- deliver power?
- 14 A. I would expect that that would be part of
- 15 the contract, yes.
- 16 MR. STAHL: All right. Thank you.
- 17 I have nothing further at this time.
- 18 JUDGE WALLACE: Further cross of Mr. Fagan?
- 19 Mr. Flynn?
- 20 MR. FLYNN: Good morning Mr. Fagan.
- 21 THE WITNESS: Good morning.
- 22 MR. FLYNN: I'm Christopher Flynn. I'm going

- 1 to be asking you some questions on behalf of the
- 2 Ameren Companies, and I suppose my intent is to ask
- 3 these questions in the Ameren dockets unless someone
- 4 has a reason why I should be asking them in both.
- 5 JUDGE JONES: So unless otherwise indicated,
- 6 your entire line of questioning is intended to be
- 7 specific to the Ameren dockets?
- 8 MR. FLYNN: That's correct.
- 9 Mr. Fagan, I have, and I really mean
- 10 it when I say it, just a few questions for you this
- 11 morning, and for the judges' benefit, based on
- 12 conversations I had with Mr. Stahl and Mr. Rippie, I
- was able to eliminate a lot of the questions I had so
- 14 I should come in substantially under my very good
- 15 faith estimate that I provided previously.
- 16 CROSS-EXAMINATION
- 17 BY MR. FLYNN:
- 18 Q. Sir, I'd like to direct you to Page 10 of
- 19 your direct testimony in the Ameren proceeding.
- Just give my a holler when you get
- 21 there.
- 22 A. All set.

- 1 O. All right. Here you're talking about the
- 2 absence of structured capacity markets in the MISO
- 3 region.
- 4 Do you see that?
- 5 A. Yes.
- 6 Q. All right. And in Footnote 7, you indicate
- 7 that you had a personal communication with Michael
- 8 Robinson of the Midwest ISO on the day before you
- 9 filed this testimony, is that right?
- 10 A. That's correct.
- 11 O. Who is Michael Robinson?
- 12 A. He's an employee of the Midwest ISO whose
- 13 name was on a presentation that the Midwest ISO had
- 14 given on supply adequacy, and I had seen the minutes
- of the presentations from the supply adequacy working
- 16 group meeting, and I wanted to make sure that I
- 17 understood what MISO's current plans were for
- 18 resource adequacy construct, so I just called him up
- 19 and I asked him what's MISO's current understanding
- of when a resource adequacy construct will be in
- 21 place, and he told me June 2007.
- Q. All right. So it was your understanding

- 1 based on that phone call that the date for MISO's
- 2 implementation of some sort of capacity market would
- 3 be June 2007, is that right?
- 4 A. That's correct.
- 5 Q. Have you talked to Mr. Robinson since the
- 6 day before you filed your direct testimony?
- 7 A. No, I have not.
- Q. All right. It is true, isn't it, that MISO
- 9 intends to have a capacity exchange up and running
- 10 before the September 2006 auction that Ameren has
- 11 proposed?
- 12 A. I'm not aware of that.
- Q. All right. You haven't called anyone else
- 14 at MISO?
- 15 A. No, I have not.
- 16 Q. All right. Have you reviewed any other
- 17 MISO presentations in the last few weeks?
- 18 A. In the last month or so, the only thing
- 19 that I think I remember seeing is a communication on
- 20 the MISO server lists concerning a plan or an option
- 21 to not implement capacity markets at all.
- Q. All right. So this would come as a

- 1 surprise to you if it, in fact, is true?
- 2 A. It wouldn't necessarily come as a surprise
- 3 to me that MISO has structured some sort of a
- 4 capacity exchange. You know, shooting off the cuff
- 5 here, that sounds like something that MISO would
- 6 facilitate, bilateral capacity arrangements without
- 7 actually being involved in setting up a formal
- 8 resource adequacy or capacity market similar to
- 9 what's in place in the other ISOs in the northeast.
- 10 Q. All right. But the extent of your
- 11 knowledge at this point is reflected on Page 10 of
- 12 your direct testimony and is based on your
- 13 conversation with Michael Robinson on June 14th of
- 14 this year, is that right?
- 15 A. That's correct.
- 16 Q. Quickly, I just want to ask you about one
- 17 other aspect of your direct testimony, actually, all
- 18 of your testimony, and that has to do with the
- 19 PJM-MISO seam, and if you could just for reference
- 20 turn to Page 16 of your direct testimony in the
- 21 Ameren dockets.
- 22 A. Okay.

- Q. All right. And there, don't you on Lines
- 2 295 to 298 indicate that the presence of the seam
- 3 prevents certain good things from occurring? Is that
- 4 fair?
- 5 A. Yes.
- Q. And you indicate beginning on Line 298 that
- 7 these good things, when present, produce reduced
- 8 prices for consumers who are affected by market
- 9 pricing outcomes, is that right?
- 10 A. Yes.
- 11 Q. All right. So it's your implication then
- 12 that the absence of these features would mean that
- 13 consumers would see higher prices, is that right?
- 14 A. Yes.
- 15 Q. All right. And you believe that prices
- 16 would be higher upon both sides of the seam, is that
- 17 correct?
- 18 A. Not necessarily. I answered a discovery
- 19 question in this regard that asked that exact
- 20 question, would prices be higher on both sides of the
- 21 seam, and the response to that discovery question was
- 22 that it depends upon the time interval that you're

- 1 looking at.
- Q. All right. So they could be higher on both
- 3 sides of the seam?
- 4 A. They could be higher on both sides of the
- 5 seam over time. For any given hour, it's likely that
- 6 they would be higher on one side and lower on the
- 7 other side.
- 8 Q. Right. So they could be higher on one side
- 9 and lower on the other side for any given time
- 10 interval, is that right?
- 11 A. For a single hourly interval, that's the
- 12 case. For any other time interval, you could start
- 13 having an averaging effect.
- 14 So in one hour, it could do this --
- 15 and this is an extreme example -- in one hour the
- 16 prices could differ such as one side was high and the
- 17 other is low, and then in another hour, the prices
- 18 could differ such that it's higher on the other side.
- 19 For example, there may be periods
- 20 where it makes economic sense for imports to flow in
- 21 a particular direction from MISO to PJM. Then there
- 22 are going to be other times where it makes sense,

- 1 economic sense for inputs to flow in the other
- 2 direction.
- 3 So depending upon how you define the
- 4 time intervals, you could end up with no difference,
- 5 one side higher, one side lower, or both higher.
- 6 Q. It would also depend on the magnitude of
- 7 the price differences, would it not?
- 8 A. Yes.
- 9 Q. Because the fact that power doesn't flow
- 10 from one side to the other could be more than offset
- 11 by an equal lack of flow in the other direction
- 12 depending on the relative price differences, right?
- 13 That may have been a little obtuse.
- 14 Forget that.
- It's true, isn't it, that
- 16 theoretically a seam could keep prices lower on one
- 17 side than they otherwise would be?
- 18 A. Yes, that's true.
- 19 Q. In particular, if the seam denied say MISO
- 20 generation access to higher priced markets on the
- 21 other side of the seam, that would tend to keep the
- lower cost MISO generation home, is that right?

- 1 A. That's correct, under those assumptions,
- 2 yes.
- Q. All right. For example, if the seam
- 4 prevented MISO generators from selling into
- 5 relatively high priced northeastern United States,
- 6 that would tend to suggest that there would be
- 7 greater availability of the MISO generation on the
- 8 MISO side of the seam, is that right?
- 9 A. Yes, that tends to suggest that.
- 10 Q. In any event, you acknowledge that you
- 11 haven't modeled the impact of the seam on the
- 12 Illinois regions on both sides of the seam, is that
- 13 right?
- 14 A. That's correct.
- MR. FLYNN: That's all I have.
- 16 JUDGE WALLACE: Thank you.
- 17 Mr. Rippie?
- 18 MR. RIPPIE: The Attorney General's Office I
- 19 think also has five minutes reserved. I'm happy to
- 20 proceed if they, in fact, don't have any
- 21 cross-examination of the witness. If they do, I'd
- 22 ask that they go first.

- 1 MS. SATTER: We don't have any
- 2 cross-examination for this witness.
- 3 MR. RIPPIE: Good morning, Mr. Fagan.
- 4 THE WITNESS: Good morning.
- 5 JUDGE WALLACE: Does staff have any cross of
- 6 Mr. Fagan?
- 7 MR. FOSCO: No.
- 8 MR. RIPPIE: I'm sorry. There was an e-mail
- 9 last night on that.
- JUDGE WALLACE: Oh, okay.
- 11 CROSS-EXAMINATION
- 12 BY MR. RIPPIE:
- Q. Mr. Fagan, I'm going to do my best to avoid
- 14 any duplication because we want to get through this
- 15 as fast as possible.
- 16 If at any time you don't understand
- 17 any of my questions, would you please tell me that
- 18 right at the outset and I'll try to rephrase it.
- 19 Save time that way, okay?
- 20 A. All right.
- Q. Mr. Stahl asked you a number of questions
- 22 concerning your experience, and I'm just going to add

- 1 a couple to those.
- Is it correct, Mr. Fagan, that you've
- 3 never worked as a transmission system planner for any
- 4 utility or RTO?
- 5 A. That's correct.
- Q. And you've never worked as a transmission
- 7 system planner for any regional reliability
- 8 organization, right?
- 9 A. That's correct.
- 10 Q. You've also never served as a transmission
- 11 system operator for any utility, regional reliability
- organization, ISO, or any other transmission
- 13 provider, right?
- 14 A. That's correct.
- 15 Q. And is it also true that you've never
- 16 worked as a load dispatcher or security coordinator
- 17 for any such entity?
- 18 A. That's correct.
- 19 Q. And you've never personally worked for a
- 20 generating company, right?
- 21 A. I have worked for a utility company which
- was a vertically integrated utility company at the

- 1 time which included generation, transmission, and
- 2 distribution.
- 3 Q. You were not responsible during that period
- 4 of time for the construction of any new generating
- 5 facilities though, were you?
- A. No, I was not.
- 7 O. And Mr. Stahl asked you some questions
- 8 about your experience with auctions, and I think the
- 9 only other one I wanted to ask you is, you have never
- 10 previously published any article, study, or report on
- 11 competitive electric procurement design, have you?
- 12 A. Yes, that's correct.
- Q. Now, are you generally familiar with the
- 14 operating characteristics of different kinds of
- 15 generation?
- 16 A. Yes.
- 17 Q. Would you agree with me that in general,
- 18 nuclear generation has a high capacity cost?
- 19 A. Yes.
- Q. And would you agree with me that it is
- 21 impossible to rapidly maneuver a nuclear generating
- 22 unit over wide swings in power output?

- 1 A. Yeah. You use the word impossible. I'd
- 2 say generally that's the case. You don't maneuver
- 3 nuclear generation guicker.
- Q. Well, if you shut down a nuclear unit, do
- 5 you know how long the NRC requires you to take in
- 6 order to bring it back up?
- 7 A. I do not know.
- 8 Q. Would you agree we're talking days, not
- 9 hours?
- 10 A. That sounds reasonable.
- 11 Q. I'm going to ask you some big picture
- 12 questions in the hope that that will allow me to get
- 13 pages that are later on in the stack, so let's forge
- 14 forward.
- Is it true, Mr. Fagan, that you are
- 16 not making any claim that there is currently any
- 17 exercise of market power in northern Illinois?
- 18 A. That's correct.
- 19 Q. Is it also true that you have no evidence
- 20 of any specific instance at which market power was
- 21 exercised in northern Illinois after January 1st of
- 22 2000?

- 1 A. That's correct.
- Q. Is it also true that you are aware of no
- 3 evidence of any specific instance of strategic
- 4 bidding after January 1, 2000?
- 5 A. That's correct.
- 6 Q. Is it also true that you have no evidence
- 7 of any specific instance of strategic bidding or
- 8 collusion or exercise of market power in any of the
- 9 New Jersey full requirements auctions?
- 10 A. Could you repeat that question, please?
- 11 Q. Sure. I think I can.
- 12 A. I mean, the first part of your question was
- 13 similar to what I responded to in discovery requests,
- 14 and I wanted to make sure that I heard that part
- 15 right because I'm not sure that I had discovery
- 16 questions pertaining to New Jersey specifically.
- 17 Q. You understand that not all my questions
- 18 today are going to match my data requests, right?
- 19 A. I absolutely understand that, yes.
- 20 O. In fact, this one kind of relates to 4.05B
- 21 if you want to get it in front of you.
- 22 A. Thank you.

- 1 Q. I was asking you to confirm that you have
- 2 no evidence of any specific instance of strategic
- 3 bidding, collusion, or exercise of market power in
- 4 any of the New Jersey full requirements auctions.
- A. Yes, that's correct.
- 6 Q. And is it also true that you have no
- 7 evidence of any specific instance of strategic
- 8 bidding, collusion, or exercise of market power by
- 9 any affiliate of Exelon any time anywhere?
- 10 A. Yes, that's correct.
- 11 Q. Now, throughout your testimony, you make no
- 12 claim, do you, that there will be any exercise of
- market power in 2007 through 2011 in northern
- 14 Illinois?
- 15 A. That's correct. I claim that the potential
- 16 to exercise market power exists or can exist.
- 17 Q. And my statement is true regardless of who
- 18 the bidder is, right?
- 19 A. Your statement about history?
- 20 Q. No. I'll phrase the question completely
- 21 again. I'm trying to speed things up but I don't
- 22 want to have any confusion.

- 1 You make no claim with respect -- try
- 2 that even more simply.
- 3 You do not claim that any bidder at
- 4 all, whether it is a generator or a financial player,
- 5 will exercise market power during the period when
- 6 these auctions are in effect?
- 7 A. That's correct. I'm making no specific
- 8 claims regarding bidders. I'm just making the claim
- 9 that the potential exists in the spot markets.
- 10 Q. And is, in fact, the reason that you are
- 11 making that claim that based on the analysis you did,
- 12 you cannot claim that market power would be exercised
- 13 during that period?
- 14 A. I did not do an analysis nor did ComEd or
- 15 anyone else looking carefully at whether or not
- 16 market power can be exercised during the 2007 to 2011
- 17 time frame.
- 18 Because I did not do such an analysis,
- 19 I can't make a claim that there will be exercise of
- 20 market power. I can only state that there will be
- 21 the possibility.
- Q. The answer to my question is yes, that you

- 1 can't make that claim?
- 2 A. That's correct.
- Q. And it is true also though that the ability
- 4 to exercise market power also doesn't mean that it
- 5 ever will be exercised, right?
- A. That's correct.
- 7 O. It also doesn't mean that it can be
- 8 exercised profitably, right?
- 9 A. That's correct.
- 10 Q. And is it also true that you performed no
- 11 studies or analyses of even the potential for market
- 12 power aside from the HHI screening test?
- 13 A. That's correct.
- Q. Mr. Stahl asked you many of the questions I
- was planning on asking you about transmission
- 16 constraints. I think I really only have one or two
- 17 left.
- 18 Is it true that in addition -- let me
- 19 ask it this way.
- 20 Oh, never mind. We'll let David's
- 21 cross stand.
- You have conducted no historical price

- 1 analyses or any modeling exercises to assess how the
- 2 prices in northern Illinois compare to the RESs, PJM
- 3 or MISO?
- 4 I'll back up.
- 5 You have not conducted any price
- 6 analyses or modeling exercises to assess how the
- 7 prices in northern Illinois are likely to compare to
- 8 the RESs and PJM or MISO after 2006, is that correct?
- 9 A. That's correct.
- 10 Q. Now, if there were transmission constraints
- into the ComEd load zone, you would expect the prices
- in the ComEd load zone to be higher than the rest of
- the PJMs, is that right?
- 14 A. That's correct.
- 15 Q. And if, in fact, prices were lower in the
- 16 ComEd load zone, that would be compelling evidence of
- 17 the absence of systematic or significant constraints
- 18 into ComEd, would it not?
- 19 A. That's correct.
- Q. Now, let's go back to the 40,000 foot load,
- 21 and I think we've saved ourselves a lot of time.
- Would you agree that there is nothing

- 1 inherently unjust or unreasonable about selling
- wholesale energy under market-based rates?
- 3 A. If the market in which those sales were
- 4 being made is a workably competitive market, yes.
- Q. And by workably competitive, you don't mean
- 6 an economist's ideal. You mean functionally
- 7 competitive, right?
- 8 A. Yes.
- 9 Q. And you claim that there isn't anything
- 10 inherently unjust and unreasonable about ComEd buying
- 11 energy at wholesale?
- 12 A. I don't believe I make any specific claims
- 13 that I think there's anything inherently unjust about
- 14 ComEd buying energy at wholesale.
- My concern is that the wholesale
- 16 market in which they would be purchasing is not
- 17 necessarily workably competitive or may not be
- 18 workably competitive in the time period that the
- 19 auctions will cover.
- Q. I understand. I just want to make sure
- 21 that I understand your concern.
- Do you make any claim that there is

- 1 anything inherently unjust and unreasonable about
- 2 Commonwealth Edison recovering the cost of the power
- 3 that it procures in the wholesale market?
- 4 A. Mr. Steinhurst's testimony goes to this
- 5 issue.
- 6 Q. If you tell me no, I'm done with it.
- 7 A. No, I don't make claims concerning the
- 8 justness or reasonableness of ComEd recovering
- 9 wholesale procurement costs.
- 10 Q. Now, is it true that so long as ComEd owns
- 11 no generation itself, it must purchase its electric
- 12 supply requirements for its full requirements load?
- 13 A. It must purchase or build, that's correct,
- or meet that load through, partially through energy
- 15 efficiency for example.
- 16 Q. Well, if it meets it through efficiency,
- 17 then it's no longer its load, right? I mean, the
- 18 load has gone down.
- 19 A. That's true, but in planning circles if you
- 20 project out to 2009 and there's an extra 50 megawatts
- of load projected for 2009 and you say, well, we're
- going to do energy efficiency and that's how we're

- 1 going to buy down that 50 megawatts, you can
- 2 conceptually look at that as a purchase by ComEd by
- 3 way of energy efficiency.
- 4 Q. Fair enough, but I'm not talking about the
- 5 margin.
- 7 presume when you say build it, you're talking about
- 8 ComEd ending up with the plant. If ComEd doesn't own
- 9 it, ComEd has to buy it, right?
- 10 A. If ComEd doesn't own it, yes, they either
- 11 have to buy it or they have to build it or go to the
- 12 market, yes.
- Q. And because ComEd resells that electricity,
- 14 that transaction is a wholesale one, right?
- 15 A. Yes, but you kind of did that quickly. You
- 16 said because ComEd has to resell that --
- 17 Q. Because ComEd resells the power that it
- 18 buys, its purchase is a wholesale transaction?
- 19 A. Its purchase is a wholesale, yes.
- 20 (Whereupon Mr. Rippie is handing
- 21 out a document.)
- 22 MR. RIPPIE: Mr. Rosen, can I ask you --

- JUDGE JONES: What did you hand out?
- 2 MR. RIPPIE: Oh, I'm sorry.
- 3 (Whereupon Mr. Rippie handed a
- 4 document to Judge Jones.)
- JUDGE JONES: Thank you.
- 6 MR. RIPPIE: I'm going to ask that this be
- 7 marked ComEd Cross Exhibit 9.
- 8 And, Mr. Rosen, in the interest of
- 9 saving time, I'm wondering if you might stipulate
- 10 that this is a true and correct copy of the document
- 11 produced by your client and one of the sponsors of
- 12 Mr. Fagan's testimony which it distributed to the
- 13 public on or about the date that it's dated.
- 14 MR. ROSEN: Unfortunately I'm at a disadvantage
- 15 here because I wasn't here at the time.
- 16 Let me check and run this by the
- 17 people now at CUB at the office to see if this is
- 18 a -- I'm sure it's a CUB document but I'm not sure
- 19 whether it's a complete CUB document. In other
- 20 words, I don't know what else was part of this or if
- 21 this was the same document in and of itself.
- Q. BY MR. RIPPIE: For the sake of this

- 1 cross-examination, Mr. Fagan, have you ever seen this
- 2 document before?
- 3 A. No, I have not.
- Q. Do you agree, Mr. Fagan, that in Illinois'
- 5 electricity market, your utility company will buy
- 6 electricity from generators in the wholesale market?
- By your you mean customers?
- 8 A. Generally, your utility buys electricity on
- 9 the wholesale market or they generate it themselves.
- 10 Q. And do you also agree that nobody can
- 11 predict with certainty what markets will do?
- 12 A. Yes.
- 13 Q. And I note here that this document predicts
- 14 that market prices are relatively low and should
- 15 remain that way, at least until the end of the
- 16 decade.
- 17 The stated reason for that is "because
- 18 there are more power plants in this region than are
- 19 necessary to meet our power needs."
- Do you agree with that statement?
- 21 A. Where are you quoting from?
- MS. SPICUZZA: Your Honor, at this point I'd

- 1 like to object based on hearsay and relevancy to the
- 2 witness's testimony in this docket.
- 3 MR. RIPPIE: The witness testifies that there's
- 4 constraints in northern Illinois. He's testifying on
- 5 behalf of CUB.
- 6 CUB put out a statement that says
- 7 there's a surplus at power plants. It's an
- 8 admission. It's directly relevant to his testimony,
- 9 and I'm certainly allowed to cross-examine him on it
- 10 even if it weren't independently admissible, which it
- 11 is.
- MR. ROSEN: Well, I just wanted to make one
- 13 further objection.
- 14 I think he said that this document
- 15 predicted that market prices are relatively low.
- 16 What the document actually says is
- 17 that today's market prices are relatively low and
- 18 should remain that way at least until the end of the
- 19 decade.
- 20 This was a document that came out in
- 21 January 2004.
- MR. RIPPIE: My question was asking him about

- 1 the next sentence.
- 2 MR. ROSEN: Okay.
- 3 MR. RIPPIE: Which is, "Do you agree that that
- 4 is because there are more power plants in this region
- 5 than are necessary to meet our power needs?"
- 6 THE WITNESS: You're going to have to tell me
- 7 exactly where you're reading from.
- 8 JUDGE WALLACE: Just a second. You're crossing
- 9 him on this document which he said he's never seen
- 10 before, right?
- 11 MR. RIPPIE: Yeah. I'm not asking -- it was
- 12 not my intent to ask him about the truth of the
- 13 preparation of it. I'm asking him to what extent he
- 14 agrees with it or disagrees with it.
- 15 JUDGE WALLACE: Okay. The objection is
- 16 overruled then.
- Go ahead, Mr. Fagan.
- 18 THE WITNESS: Can I take a minute or two and
- 19 read this document before I answer questions on that?
- JUDGE WALLACE: Yeah, that would probably be
- 21 okay.
- 22 THE WITNESS: Thank you.

- 1 JUDGE JONES: Mr. Rippie, while the witness is
- 2 reading that, is it your wish that that be marked by
- 3 the court reporter?
- 4 MR. RIPPIE: Yeah, and I was just going to walk
- 5 up with three copies.
- 6 Mr. Fagan, I'm on the top of Page 2.
- 7 JUDGE JONES: We haven't really come to the
- 8 question of whether this will be offered or if it is
- 9 whether it will be admitted, but in terms of what
- 10 docket number you want this exhibit to be applicable
- 11 to, that's just one point of clarification that I
- 12 want to make sure is in the record.
- The prefiled testimony sort of speaks
- 14 for itself from these witnesses, but when it comes to
- 15 cross of the common witnesses or cross exhibits for
- 16 common witnesses, I just wanted to make sure the
- 17 record is clear on what the intent is there.
- 18 MR. RIPPIE: My current intent would be to
- offer any cross exhibits that I do offer into
- 20 evidence in both dockets just as the
- 21 cross-examination is applicable to both dockets.

- 1 (Whereupon ComEd Cross Exhibit 9
- 2 in Dockets 05-0159, 05-0160,
- 3 05-0161 and 0162 was marked for
- 4 identification as of this
- 5 date.)
- 6 (Pause)
- JUDGE WALLACE: Have you perused the document,
- 8 Mr. Fagan?
- 9 THE WITNESS: I have. I'm just wrapping up the
- 10 last paragraph to make sure there's nothing there in
- 11 context that I need to know.
- 12 (Pause)
- 13 THE WITNESS: Yes, I've looked at it.
- 14 O. BY MR. RIPPIE: Mr. Fagan, my question was,
- do you agree that... Well, the prefatory sentence
- 16 says while nobody can predict with certainty what the
- 17 market will do, today's market prices are relatively
- 18 low and should remain that way at least until the end
- 19 of the decade.
- 20 My question, Mr. Fagan, is, do you
- 21 agree with the next sentence that says, "That's
- 22 because there are more power plants in this region

- than are necessary to meet our power needs."
- 2 A. I'm not sure that I agree with the first
- 3 part of it but perhaps of that is hindsight. Today's
- 4 market prices are relatively low since January 2004
- 5 and should remain that way at least until the end of
- 6 the decade, but the second part that says that's
- 7 because there are more power plants in this region
- 8 than are necessary, prices wouldn't necessarily
- 9 remain low.
- 10 JUDGE WALLACE: Speak into the mike.
- 11 A. Prices would not necessarily remain low
- 12 because there are more power plants in the region
- 13 than necessary to meet needs.
- 14 With the integration of ComEd system
- 15 into PJM, the generation located on that system has
- 16 direct access to the rest of the PJM market, and it
- 17 would be expected to the extent that those are lower
- 18 price resources that prices actually might rise even
- 19 though there is, based on this claim, more power
- 20 plants in the region necessary to meet power needs.
- Q. Do you agree --
- 22 A. I would say that this -- you know, there's

- 1 a lot here. These two sentences deal with, you know,
- 2 kind of the whole shebang on what's going on in the
- 3 region with the generation that's located in northern
- 4 Illinois and the fact that that generation since May
- of 2004 or actually beginning January 1, 2007 will
- 6 have access to a greater or will have access to sell
- 7 into a broader market.
- 8 Q. Let me try this one last time.
- 9 Do you agree that there are more power
- 10 plants in this region than are necessary to meet our
- 11 power needs?
- 12 A. No, I do not necessarily agree. I have not
- 13 looked carefully at resource adequacy in the northern
- 14 Illinois region and what it might look like in the
- 15 forthcoming decade.
- 16 Q. Do you disagree with that statement or do
- 17 you just not know?
- 18 A. I just do not know. It's possible that's
- 19 the case. It's also possible that there could be
- 20 some tightness in the regional needs.
- Q. Do you agree with the next sentence, that
- 22 the price you -- which I assume is the consumer --

- 1 pay for electricity is more than just the market
- 2 price. It's also the utility's cost of delivering
- 3 it.
- 4 A. Yes, I agree with that.
- 5 Q. Hopefully this will go quicker.
- 6 FERC sets wholesale rates, right?
- 7 A. If they're not market-based rates, FERC
- 8 sets them. If they're cost-based wholesale rates,
- 9 FERC approves someone who applies for a given set of
- 10 wholesale rates.
- 11 Q. Well, FERC also approves the tariffs that
- 12 authorize market-based rates, right?
- 13 A. That's correct.
- Q. And it only approves them if it determines
- 15 that those tariffs are just and reasonable, right?
- 16 A. That's my understanding.
- 17 O. The Illinois Commerce Commission doesn't do
- 18 either of those things, does it?
- 19 A. That's my understanding but I'm not, you
- 20 know, an expert on where the Illinois Commerce
- 21 Commission's jurisdiction lies.
- Q. Now, would you agree that when FERC grants

- 1 market-based rate authority, it has the authority as
- 2 well to prevent the exercise of market power of using
- 3 those rates?
- A. Yes. FERC has the authority to prevent the
- 5 exercise of market power.
- 6 Q. And you have no reason whatsoever to
- 7 believe that FERC will be lax in performing that
- 8 duty, do you?
- 9 A. No. I have no reason to believe that.
- 10 Q. Do you know what the total load in PJM peak
- 11 load was last year?
- 12 A. I know what it is this year. Last year,
- 13 I'd have to subtract out the --
- 14 O. What is it this year?
- 15 A. On the order of 135,000 megawatts.
- 16 Q. What's the projected full requirements load
- 17 for ComEd in 2007?
- 18 A. I don't know that exactly. It's on the
- order of 22- or 23,000 megawatts. I'm sorry. That's
- 20 ComEd's total load.
- 21 Their full requirements load,
- 22 subtracting out the industrial customers who were

- 1 taking service themselves, is probably on the order
- 2 of half of that I think.
- 3 Q. So you would accept subject to check
- 4 something like 12 percent of the total PJM market?
- 5 A. Subject to check, 12,000 out of 135,000,
- 6 whatever that math is.
- 7 Q. I was actually being conservative at 12
- 8 percent, wasn't I?
- 9 A. I don't know. You're asking me to do the
- 10 calculations in my head.
- 11 Q. Well, 12,000 would be 12 percent of a
- 12 hundred thousand, and you told me the PJM was
- 13 130,000, so I'm trying to be fair to you so you
- 14 wouldn't have to do math.
- 15 A. That's correct. If the peak load of
- 16 ComEd's default service is 12,000 megawatts, that
- 17 means that it is less than 12 percent of the PJM's
- 18 peak load.
- 19 O. Now, am I correct that if I am a bidder
- 20 bidding in an auction, I need to develop my bid
- 21 several months in advance of the beginning period of
- time during which I'll be delivering?

- 1 A. I would think bidders develop their bids
- 2 right up to the day before the bids are due.
- 3 Q. I need you to please listen to my question.
- 4 A. Okay.
- 5 Q. The bidder will have to develop its bid
- 6 several months before the date on which it will
- 7 commence delivery?
- 8 A. Yes, that's likely as long as the auction
- 9 itself is held at least several months before the
- 10 commencement date of delivery.
- 11 Q. When do you understand the auction will be
- 12 held?
- 13 A. September 2006 if it goes ahead.
- 14 Q. For delivery starting on what date?
- 15 A. January 1, 2007.
- Q. And each seller will develop its bid based
- 17 upon its own expectations of what its costs will be
- 18 to serve the load should it win amongst other
- 19 factors, right?
- 20 A. Yes, that's correct.
- Q. And those others factors would include its
- 22 estimate of the cost of any hedges that it intends to

- purchase, right?
- 2 A. That's correct.
- 3 Q. Now, PJM has a number of different ways
- 4 that bidders can hedge congestion, right?
- 5 A. Yeah, there are a number of different ways
- 6 to hedge congestion.
- 7 One of them, for example, is to use
- 8 PJM's financial transmission rights or FTRs to hedge
- 9 congestion.
- 10 Q. So you've actually answered my next
- 11 question too.
- 12 There are also other ways to hedge
- 13 congestion?
- 14 A. Yes. You can contract directly for example
- 15 with, you know, a generator located in a particular
- 16 area if your responsibility is to deliver to that
- 17 particular area and as an alternative to purchasing
- 18 FTRs for example.
- 19 Q. Now, even unhedged congestion costs that
- 20 occur after the bid is submitted do not change the
- 21 price that the supplier charges ComEd for delivery
- 22 under the auction proposal, do they?

- 1 A. That's correct.
- 2 Q. So they also would not change the price
- 3 paid by customers for the power that ComEd purchases,
- 4 do they?
- 5 A. That's correct. Once the auction is done,
- 6 that price is set. That's my understanding.
- 7 Q. Now, is it correct, and I'm going to try to
- 8 avoid duplicating anything Mr. Stahl asked you, that
- 9 in evaluating market power issues, you would want to
- 10 consider the physical scale of the market, its size
- 11 as well as its scope in terms of the number of
- 12 participants and different products offered in the
- 13 market?
- 14 A. Yes.
- 15 Q. How many different unaffiliated entities
- 16 sold electricity last year in PJM?
- 17 A. I don't know.
- 18 Q. How many different unaffiliated entities
- 19 sold capacity last year in PJM?
- 20 A. I don't know.
- 21 Q. Do you know how many different entities
- last year submitted bids for either energy or

- 1 capacity from resources that were deliverable to
- 2 northern Illinois last year?
- 3 A. I don't know the answer to that.
- 4 Q. Do you know how many financial entities
- 5 actively trade on the PJM markets?
- A. I don't know the answer to that.
- 7 Q. You do know, however, that PJM has a
- 8 capacity resource designation process, right?
- 9 A. Yes.
- 10 Q. And an implication of that process is that
- if a resource is designated as a capacity resource,
- 12 that means that PJM has determined after an
- 13 engineering study that it is physically possible to
- 14 deliver the output of that generation throughout PJM,
- 15 is that right?
- 16 A. Yes, under the modeling contract that they
- 17 use to test for deliverability.
- 18 That doesn't necessarily imply that
- 19 that resource will be able to physically deliver to
- 20 all locations in PJM at all times.
- 21 Q. There might be unexpected events like a
- 22 tornado might blow down a transmission line or

- 1 something, right?
- 2 A. Yes, but the unexpected events could be
- 3 less extreme than that.
- Q. Within the realm of the PJM planning
- 5 criteria, the statement in my question was true, was
- 6 it not?
- 7 A. Yes. For planning purposes, that's their
- 8 construct, absolutely.
- 9 Q. Do you know what the total volume of
- 10 capacity resources were in PJM last year?
- 11 A. I don't know the exact number. I know that
- 12 a reserve margin in PJM is on the order of 20 or 25
- 13 percent, and I believe that somewhere in my testimony
- 14 I use that number or in response to a discovery.
- Q. Well, is it fair to say that if the total
- load is something on the order of 130,000 and the
- 17 reserve margin is something on the order of 15 to 20
- 18 that you would expect something on the order of
- 19 150,000 megawatts capacity resources?
- 20 A. That's correct.
- Q. Now, your testimony proceeds from the
- 22 assumption that northern Illinois is a relevant area

- in which to do some sort of market analysis, right?
- 2 A. That's correct.
- 3 O. Is northern Illinois a control area?
- A. No, it is not.
- 5 Q. It was at the time some of the sources that
- 6 you cite collected their data however, right?
- 7 A. Yes. It was a control area I believe up
- 8 until the point that AEP was integrated into PJM.
- 9 Q. Since it is no longer a control area, that
- 10 means that there is no separate dispatch for northern
- 11 Illinois, is there?
- 12 A. That's correct.
- 13 O. All the generation within northern Illinois
- 14 is dispatched on a unified basis with all the
- 15 generation everywhere in the PJM footprint, right?
- 16 A. Yes, that's correct.
- 17 O. And there's also no separate market
- 18 clearing price developed for the control area other
- 19 than those LMPs for the individual notes or for the
- 20 aggregated trading hubs that PJM normally reports?
- 21 A. That's right. PJM computes LMPs for nodes
- 22 and hubs and zones and aggregations, but it does not

- 1 have a specific control area, ComEd control area
- 2 price. It does have ComEd load zone. Northern
- 3 Illinois hub has indications of prices in the
- 4 northern Illinois region.
- 5 Q. Those though are just aggregated known
- 6 prices. There's no separate cleared market for just
- 7 northern Illinois, right?
- A. Yes, that's correct. There's no separate
- 9 cleared market.
- 10 Q. Now, as hard as this may be for you to
- 11 imagine, if I were an electron and was traveling over
- the transmission system, there would be no
- 13 significance at all to the fact that I crossed the
- 14 state line, would there be?
- 15 A. That's correct.
- 16 O. It's not like in Texas where there's an
- 17 asynchronous switch at the border, right?
- 18 A. That's correct.
- 19 Q. There's no difference from an operator's
- 20 perspective between managing the connection between
- 21 the substation at the state line plant in Indiana and
- 22 substations in southern Chicago as there would be

- 1 between managing the flows between two substations
- within ComEd's service territory, right?
- 3 A. You're going to have to repeat that one. I
- 4 just want to make sure that there's not a nuance in
- 5 there that I missed.
- 6 Q. To a system operator, there is no network
- 7 operating significance to the state border, right?
- 8 A. That's correct.
- 9 Q. Now, when FERC examines markets in the PJM
- 10 area, it looks at the PJM footprint as a whole, does
- 11 it not?
- 12 A. In FERC's most recent rulings on how to
- 13 look at granting market-based rate authority, its
- 14 default for regions that are served by an RTO is the
- 15 entire RTO region.
- 16 FERC says that to the extent that
- 17 intervenors want to make a case that a different
- 18 footprint should be used, they can do so.
- 19 O. Then let me ask you the specific question.
- 20 You would nonetheless agree with me
- 21 though that you could identify no instance in which
- 22 FERC, the Department of Justice, or any state agency

- 1 has recognized generators in northern Illinois as a
- 2 relevant set of supplies from which to measure market
- 3 power?
- 4 A. Yes, I would agree with that, but if you
- 5 would just give me a moment, I'd like to look at the
- 6 discovery response in which I address that question.
- 7 (Pause)
- 8 A. If I may, there was a discovery question
- 9 concerning that issue.
- 10 Q. I just asked you whether you agreed or
- 11 disagreed with my statement. If your answer is yes,
- 12 I'm done. If your answer is no, maybe I have more
- 13 questions.
- 14 Do you agree with my statement?
- 15 A. Yes, I agree with your statement.
- Q. Are you familiar with Mr. Naumann's
- 17 testimony concerning changes that have occurred since
- 18 Commonwealth Edison's integration into PJM and the
- 19 integration into PJM of AEP and DPNL?
- 20 A. Yes.
- Q. You are?
- 22 A. Yes.

- 1 Q. And you would agree with Mr. Naumann, would
- 2 you not, that there have been changes in the ways in
- 3 which units have been committed?
- 4 Strike that. I'm going to try that
- 5 again.
- 6 Since the integration, the ways in
- 7 which generation units are committed has changed?
- 8 A. That's correct; generation units in the
- 9 region that was recently integrated, yes.
- 10 Q. And there have also been changes in the
- 11 ways in which units are redispatched?
- 12 A. Yes.
- Q. And there have been changes in the ways
- 14 that transmission capacity is calculated?
- 15 A. Yes, there are changes in the way
- 16 transmission capacity is calculated.
- 17 Q. And you agree that simultaneous import
- 18 capability can be increased or decreased as a result
- of new generation, changed unit commitment, dispatch
- 20 and redispatch practices and/or seams agreements, do
- 21 you not?
- 22 A. Yes.

- 1 Q. And would you also agree that the
- 2 integration changed the nature of transmission access
- 3 improving the ability of the PJM RTO to more
- 4 efficiently dispatch the system and improve access
- 5 for non-northern Illinois suppliers to sell to
- 6 northern Illinois?
- 7 A. Yes.
- 8 Q. Is Mr. Naumann correct that throughout your
- 9 testimony when you use the word constraint, you
- 10 simply mean a difference in LNP prices at two
- 11 different locations?
- 12 A. Generally that's correct but that's not the
- 13 way that I characterized it.
- 14 When I used the term constraint, I'm
- 15 talking about an instance of transmission system
- 16 limitation that requires the redispatch of
- 17 generation; in other words, likely requires the use
- of more expensive generation than would otherwise be
- 19 required if the constraint did not exist.
- 20 Usually that results, actually, always
- 21 that results in a difference in LNP.
- Q. But you do not require for it to be termed

- 1 a constraint that it be systematic throughout the
- 2 region, is that correct?
- A. That's correct.
- 4 Q. You do not require that it be prolonged, is
- 5 that correct?
- A. That's correct. I use the term constraint
- 7 to indicate an instance in which transmission system
- 8 element or elements are causing a need for
- 9 redispatch.
- 10 Q. And you do not limit it by the significance
- of the element or elements to total flow into the
- 12 load zone, right?
- 13 A. That's correct.
- 14 O. You also did not restrict it based on the
- 15 amount of the price separation manifest in the LNPs,
- 16 right?
- 17 A. That's correct.
- 18 Q. Now, PJM has a planning process, does it
- 19 not?
- 20 A. Yes, they do.
- 21 Q. One of the purposes of the planning process
- is to respond to transmission system constraints,

- 1 right?
- 2 A. That's correct.
- 3 MR. RIPPIE: I think that's all I have. Thank
- 4 you very much.
- 5 THE WITNESS: You're welcome.
- 6 JUDGE WALLACE: Do you have any redirect?
- 7 MS. SPICUZZA: May we have a moment, Your
- 8 Honor?
- 9 JUDGE WALLACE: Yes. Let's take a five-minute
- 10 break then.
- 11 (Recess taken.)
- 12 JUDGE WALLACE: Back on the record.
- 13 Any redirect?
- MS. SPICUZZA: Yes, Your Honor.
- 15 REDIRECT EXAMINATION
- 16 BY SPICUZZA:
- 17 Q. Mr. Fagan, you were asked some questions
- 18 about the exercise of market power by counsel for
- 19 ComEd and the existence of contracts between ComEd
- 20 and Exelon before the auction and then also after the
- 21 auction.
- Did you have any further comment?

- 1 A. Yes. In my testimony, I talked about the
- 2 presence of the contracts between Exelon and ComEd,
- 3 current contracts between Exelon and ComEd that
- 4 expire at the end of 2006 having the effect of
- 5 helping mitigate any potential for the exercise of
- 6 market power because Exelon, for example, and whoever
- 7 they may be purchasing from have obligations to
- 8 supply so they're not free to just sell into the spot
- 9 market at whatever price the market will bear.
- 10 And the question asked had to do with
- 11 won't there be similar contracts after the auction,
- 12 and the answer is yes. After the auction, there will
- 13 likely be contracts in place between financial
- 14 players or generators in the area agreeing to supply
- 15 energy to the winning bidders of the auction.
- 16 And the question was asked, well,
- 17 doesn't that help to mitigate market power, and at
- 18 that point in time, yes, to the extent that there are
- 19 forward contracts in place, there's less of a
- 20 likelihood for there to be market power exercised in
- 21 the spot markets.
- But the important point is what

- 1 happens in the interim. What likely occurs is that
- 2 those who win at auction have gone out and then
- 3 basically secured commitments for forward supply, and
- 4 those are negotiated arrangements, bilaterally
- 5 negotiated arrangements that are not transparent, and
- 6 it's during that period of time that if there is the
- 7 potential for market power to be exercised, that
- 8 potential can show up in those forward prices which
- 9 then results in the price offerings made in the
- 10 auction by the auction participants to be a little
- 11 bit higher than they might otherwise have been if
- 12 that market power potential was not there.
- 13 That was the point that I wanted to
- 14 make, and that's in my direct and rebuttal
- 15 testimonies.
- 16 MS. SPICUZZA: Thank you. I have nothing
- 17 further.
- 18 JUDGE WALLACE: Thank you. Any cross on that?
- 19 MR. STAHL: Just very briefly if I might, Your
- Honor.
- JUDGE WALLACE: Mr. Stahl?
- 22 MR. STAHL: Thank you.

## 1 RECROSS-EXAMINATION

- 2 BY MR. STAHL:
- Q. Mr. Fagan, that hypothetical that you just
- 4 presented on redirect, that depends on a whole series
- of further assumptions, does it not?
- 6 A. What I just described I think is the
- 7 contracting mechanism. Leaving market power aside
- 8 for the moment, that's the likely contracting
- 9 mechanism.
- I'm not sure that there's much
- 11 disagreement around that; that people who are going
- 12 to participate in the auction are going to go out,
- and they're going to get a sense of what it's going
- 14 to cost them to buy power or whether or not they're
- 15 just going to have to buy power on the PJM spot
- 16 market and that's how they're going to meet their
- 17 obligations.
- 18 O. Well, I understand that, but what your
- 19 concern is is that there is likely to be some
- 20 potential exercise of market power in the future that
- 21 will be reflected in the auction prices, correct?
- 22 A. That's correct.

- 1 Q. And that reflection may occur by those who
- 2 you claim have market power as well as by those who
- 3 you claim lack market power, correct? Rising tide
- 4 lifts all ships?
- 5 In other words, your concern is those
- 6 who don't have market power may bid because they
- 7 believe that those who do have market power will
- 8 somehow increase their bids?
- 9 A. Not exactly. That's close.
- 10 My concern is that the prices that
- 11 auction participants will offer into the auction
- 12 which results in the auction clearing price, those
- 13 prices will be based fundamentally on what those
- 14 participants think they can procure power for.
- Some of them may think about procuring
- 16 power just on the spot market. I presume most of
- 17 them will actually look and see what they can procure
- 18 power for in the forward markets bilaterally.
- Maybe I can boil this down.
- 20 Those who might have the ability to
- 21 exercise market power could choose to not participate
- in the auction, could choose to not participate in

- 1 selling forward any of their power and just sell on
- 2 the spot market.
- In that fairly extreme situation, you
- 4 may have an expectation that if market power was
- 5 exercised, spot market prices would be high.
- 6 Those who are going to participate in
- 7 the auction see that that's the situation and their
- 8 forward price curves essentially reflect that, and
- 9 that potential for the exercise of market power gets
- 10 reflected in the offer prices made at auction.
- 11 Q. And the market power that you are talking
- 12 about here is still the market power in the spot
- markets which encompass a few hours a year from 2007
- 14 to 2011, correct?
- 15 A. There has been no careful analysis of the
- 16 potential for exercise of market power from 2007 to
- 17 2011 so I wouldn't characterize it as a few hours. I
- 18 wouldn't characterize in it that way. I wouldn't
- 19 characterize it until I saw the result of an analysis
- 20 or I did an analysis that looked carefully at that
- 21 potential.
- Q. And different analyses could show different

- 1 hours of the year in which those people doing the
- 2 analysis might believe market power would exist,
- 3 correct, and might be exercised?
- A. That's correct. I mean, for example,
- 5 someone might think that prices during summer peak
- 6 periods are likely to be a little bit higher than
- 7 they might otherwise expect.
- 8 Q. And each potential supplier doing that
- 9 analysis might reach very different conclusions
- 10 about, one, where, whether market power exists at
- 11 all, and two, if it does, when it does, correct?
- 12 A. That's correct.
- Q. And would you agree that unless all the
- 14 potential suppliers reach the same conclusion about
- 15 whether market power existed and the hours of the
- 16 year in which that market power existed, the concern
- over prices affected by market power would not really
- 18 exist?
- 19 A. No, I wouldn't agree with that.
- 20 MR. STAHL: I have nothing further.
- JUDGE WALLACE: Mr. Rippie?
- 22 MR. RIPPIE: Nothing.

- 1 JUDGE WALLACE: Thank you, Mr. Fagan. You may
- 2 step down.
- 3 (Witness excused.)
- 4 JUDGE WALLACE: I guess by agreement of the
- 5 parties, we'll go out of order and take Mr. Bohorquez
- 6 and Mr. Bollinger.
- 7 MR. RIPPIE: Your Honor, before we do that, I
- 8 would offer into evidence ComEd Cross Exhibit No. 9.
- 9 JUDGE WALLACE: Is there any objection?
- MR. ROSEN: Well, we'll stipulate to the
- 11 authenticity of the document. It is a CUB document,
- 12 but we object on the basis of relevancy.
- 13 JUDGE WALLACE: All right. ComEd Cross Exhibit
- 14 No. 9 will be admitted in 05-0159.
- 15 (Whereupon ComEd Cross Exhibit 9
- in Docket 05-0159 was admitted
- into evidence at this time.)
- 18 JUDGE JONES: Same objection in the Ameren
- 19 dockets?
- 20 MR. ROSEN: Yes. I was going to say this is a
- 21 January 2004 docket. We're now in September of 2005.
- The fact that so many things have

- 1 transpired over that period of time render this
- 2 document irrelevant. That's the argument.
- 3 MR. RIPPIE: Far be it from me to ever say that
- 4 2003 data and 2004 data ought to be the test, but
- 5 Mr. Fagan's testimony is, you'll forgive the
- 6 impression, full of it, full of that data, and I
- 7 think, therefore, it's perfectly relevant.
- 8 MR. ROSEN: We're not talking about historical
- 9 data here. We're talking about just mere statements
- 10 and predictions.
- 11 JUDGE JONES: Thank you for your arguments.
- The exhibit is admitted. It's a
- 13 little closer call I think because the document does
- 14 focus primarily on ComEd. There was somewhat,
- 15 initially at least, an authenticity question raised,
- 16 but I think that that's been stipulated to, so it
- 17 leaves relevance as the issue.
- 18 I think the witness testified as an
- 19 expert, so the line of cross was appropriate and
- 20 within the latitude that should be provided for
- 21 crossing a witness on the issues that he testified
- 22 to.

- 1 I believe there is sufficient
- 2 connection between the content of this document and
- 3 the witness's testimony to meet the relevancy test
- 4 although I'll acknowledge it's somewhat of a close
- 5 call.
- I think that really the arguments go
- 7 more to the weight to be given to that material than
- 8 to the actual relevance.
- 9 So for those reasons, the document is
- 10 admitted. I would note that it will also bear the
- identification number, in fact does, ComEd Cross No.
- 12 9 in the Ameren dockets just for consistency of
- identification purposes even though there would not
- 14 be the string of numbered ComEd cross documents in
- 15 the Ameren dockets to precede it.
- 16 Thank you.
- 17 JUDGE WALLACE: Mr. Townsend?
- 18 MR. TOWNSEND: Thank you, Your Honor.
- 19 On behalf of the Coalition of Energy
- 20 Suppliers, we call Mario Bohorquez, P.E. and Wayne
- 21 Bollinger, P.E. as panel testimony.
- JUDGE WALLACE: Mr. Townsend?

- 1 MR. TOWNSEND: Thank you, Your Honor.
- We would note for the record that
- 3 these witnesses have already been sworn.
- 4 MARIO BOHORQUEZ & WAYNE BOLLINGER
- 5 recalled as witnesses herein, on behalf of Coalition
- of Energy Suppliers, having been previously sworn,
- 7 were examined and testified as follows:
- 8 DIRECT EXAMINATION
- 9 BY MR. TOWNSEND:
- 10 Q. I'd ask each of you if you would please
- 11 identify yourself and spell your last name for the
- 12 record.
- A. (BY MR. BOHORQUEZ): Mario Bohorquez
- 14 (B-o-h-o-r-q-u-e-z).
- 15 A. (BY MR. BOLLINGER): Wayne Bollinger
- 16 (B-o-l-l-i-n-g-e-r).
- 17 MR. TOWNSEND: And, Your Honors, we now tender
- 18 these witnesses as panel for cross-examination.
- 19 JUDGE JONES: Thank you.
- 20 Can you still hear those witnesses in
- 21 Chicago?
- MS. SATTER: Yes.

- 1 JUDGE JONES: All right. If they drop off on
- 2 you, let us know and we'll do what we need to do.
- 3 MS. SATTER: Thank you.
- 4 JUDGE WALLACE: Cross-examination?
- 5 MR. BERNET: Yes.
- 6 JUDGE WALLACE: Would you identify yourself,
- 7 please?
- 8 MR. BERNET: Richard Bernet.
- 9 JUDGE WALLACE: Who wants to go first? Do you
- 10 want to go first, Mr. Reddick?
- 11 MR. REDDICK: It doesn't matter to me, but
- 12 Mr. Rippie has been arguing all along that he likes
- 13 to go last, so I'm perfectly willing to accommodate
- 14 Mr. Bernet as well.
- JUDGE WALLACE: All right. Mr. Reddick, if
- 16 you'd go ahead then.
- 17 MR. REDDICK: Good morning. Conrad Reddick for
- 18 the IIEC.
- 19 WITNESS BOHORQUEZ: Good morning.
- 20 CROSS-EXAMINATION
- 21 BY MR. REDDICK:
- Q. I'm looking at your rebuttal testimony and

- 1 there you discuss certain solicitations for
- 2 electricity supply.
- A. (BY MR. BOHORQUEZ): Is this my rebuttal
- 4 testimony on the Ameren case or the ComEd case?
- 5 Q. All right. Well, both but I was trying to
- 6 avoid separate page references. If we can do that,
- 7 we can go a lot faster.
- A. (BY MR. BOLLINGER): Okay. Sounds good.
- 9 Q. Your testimony on this point is essentially
- 10 the same in both cases?
- 11 A. (BY MR. BOHORQUEZ): It's very similar,
- 12 yes.
- 13 O. Okay. And I think we can examine the
- 14 points I want to talk about without jumping from one
- 15 to the other.
- In that testimony, you identify
- 17 certain solicitations for electricity supply that
- 18 you're familiar with, correct?
- 19 A. (BY MR. BOHORQUEZ): That is correct.
- 20 A. (BY MR. BOLLINGER): Yes.
- Q. And did either of your companies
- 22 participate directly in any of those solicitations?

- 1 A. (BY MR. BOHORQUEZ): Yes.
- 2 A. (BY MR. BOLLINGER): Yes.
- 3 O. One at a time.
- 4 Mr. Bohorquez, which ones was your
- 5 company in?
- 6 A. (BY MR. BOHORQUEZ): I think all of them.
- 7 Q. Okay. And Mr. Bollinger?
- 8 A. (BY MR. BOLLINGER): Some of them, not all
- 9 of them.
- 10 Q. Which ones were you not in?
- 11 A. (BY MR. BOLLINGER): I can't specifically
- 12 identify all of them, my sales director could, but
- 13 specifically for the State of Illinois and for some
- 14 of the defense companies.
- Q. Okay. Mr. Bohorquez?
- MR. TOWNSEND: I'm sorry. For the record, just
- 17 so I'm clear on the question that was asked.
- The question was which ones were you
- 19 involved with or which ones were you not involved
- 20 with?
- 21 MR. REDDICK: I thought it would be quick to
- list the ones he was not involved in and that's what

- 1 I asked.
- A. (BY MR. BOLLINGER): I'm sorry. I was
- 3 involved in the State of Illinois and the defense
- 4 companies. Sorry about that. Thanks for the
- 5 clarification.
- 6 Q. Okay. In those cases, Mr. Bohorquez, did
- 7 your company offer a price at a certain point in the
- 8 solicitation process?
- 9 A. (BY MR. BOHORQUEZ): Yes, I believe we
- 10 offer our potential customers a price.
- 11 Q. And at what point in the process did you
- 12 make that offer of a price?
- A. (BY MR. BOHORQUEZ): Well, we have several
- 14 solicitations. I have to speak more in general terms
- 15 because I don't have specific recollection of all of
- 16 them, but generally speaking, there are different
- 17 kinds of solicitation. There's one kind where, for
- 18 instance, this organization says gives us a price and
- 19 based on that price we will select the final
- 20 supplier.
- 21 The other kind of solicitation is
- where the price gets adjusted. That is part of the

- 1 process. Often times we hear our customers say, will
- 2 you please refresh your price, and they add
- 3 sometimes, be sure you sharpen your pencil. So
- 4 they're looking for a lower price every time we show
- 5 them a price it seems like.
- That's typically what we see.
- 7 Q. Well, let's take that second process where
- 8 you are engaged in a give and take with your
- 9 customer.
- 10 When you give that customer a price,
- is that price good for as long as it takes to
- 12 complete the contract?
- A. (BY MR. BOHORQUEZ): Well, what happens,
- 14 the completion of the contract process, it often
- 15 takes definitely more than 30 days in many cases to
- 16 complete that process, but that price gets refreshed
- 17 from time to time, and often times, as I said, it is
- 18 the customer who asks us to refresh the price.
- 19 O. If the customer never asks and you're in a
- 20 process that takes more than 30 days, would the price
- 21 that you had originally quoted him be the price at
- which he could get the power?

- 1 A. (BY MR. BOHORQUEZ): If a customer does not
- 2 ask us to reprice a refreshed price, it really
- 3 depends. There are many different factors that would
- 4 come into the decision-making process. I don't
- 5 really have one clear answer for all cases.
- In some instances -- I'll give you one
- 7 example without sharing much of our competitive
- 8 advantage -- it is possible that in the expectation
- 9 of closing a transaction with a customer, we may
- 10 purchase some supply and therefore hedge some of the
- 11 price movements that may occur.
- 12 Sometimes we have a book that is very
- large, and purchasing of that supply is not really
- 14 necessary.
- The point here is that it all depends.
- 16 Many factors come into the equation.
- 17 Q. So there are occasions when you give a
- 18 price and that price remains a valid offer to the
- 19 customer for 30, 40 days, or whatever it takes to
- 20 complete the contract?
- 21 A. (BY MR. BOHORQUEZ): It could be the case.
- Q. Do you recall a case when that actually was

- 1 what happened?
- A. (BY MR. BOHORQUEZ): I don't really have
- 3 one in mind at this moment. I don't recall one.
- 4 Q. So it's possible but you don't recall one
- 5 at the moment?
- 6 A. (BY MR. BOHORQUEZ): That is correct, yes.
- 7 O. Mr. Bollinger, what's the process with your
- 8 firm?
- 9 A. (BY MR. BOLLINGER): Mr. Bohorquez did a
- 10 very good job of summarizing our operations as well.
- 11 Q. So when you decide to participate in a
- 12 solicitation by making an offer to a customer, is it
- 13 your practice that you give them a price and that is
- 14 the price and you will either complete the contract
- 15 or not?
- 16 A. (BY MR. BOLLINGER): It's a complex -- I
- 17 used to say it's like the dance of the bumblebees
- 18 where the customer is having control of the process.
- 19 They may be saying I want to be refreshed. They may
- 20 want to be refreshed even before all the contract
- 21 terms are even known or on the table to get some
- 22 market information.

- 1 Q. In your company, is it ever the case that
- 2 your firm, not the customer, initiates the refreshing
- 3 of a price?
- 4 A. (BY MR. BOLLINGER): We could.
- 5 Q. And why do you do that?
- 6 A. (BY MR. BOLLINGER): The market may have
- 7 had a significant movement and we want the customer
- 8 to be aware of that.
- 9 Q. When you say you want the customer to be
- 10 aware of that, is that because your price to the
- 11 customer would change or is it simply informational
- 12 even though the customer has the option of taking the
- 13 price you originally quoted?
- 14 A. (BY MR. BOLLINGER): It's purely
- 15 informational.
- 16 Again, I'm just saying that each
- 17 customer is different. That's why it takes a long
- 18 period of time potentially to get a contract done
- 19 with the customer.
- 20 Q. Does your company ever use what are called
- 21 notional prices?
- 22 A. (BY MR. BOLLINGER): How would you define

- 1 notional? You're just saying what is the market
- 2 price today? Is that what you mean by notional?
- Q. Well, if you don't use the term, don't
- 4 worry about it.
- 5 The question was, does your company
- 6 ever use what's sometimes referred to as notional
- 7 prices?
- 8 A. (BY MR. BOLLINGER): I'd feel better if I
- 9 had a definition of notional.
- 10 I'm assuming it means what is the
- 11 market price today for my load shape.
- 12 Q. Using that definition, does your company
- 13 use notional prices?
- 14 JUDGE WALLACE: Are you saying notional?
- 15 MR. REDDICK: Yes.
- 16 A. (BY MR. BOLLINGER): We've given customers
- 17 an opportunity to see what the market looks like for
- 18 the load shape for the time period that they have
- 19 stated, and they may even change that time period
- 20 from time to time.
- Q. And what is the time period typically?
- 22 A. (BY MR. BOLLINGER): Typically it's for one

- 1 year but it has been varying quite a bit recently
- 2 from a period of a month to a couple years.
- 3 Q. So that is the price for a yearlong
- 4 contract?
- 5 A. (BY MR. BOLLINGER): It could be.
- 6 Q. And that price that you give to the
- 7 customer would be a valid offer that the customer
- 8 could accept for what period of time?
- 9 A. (BY MR. BOLLINGER): It may not be a valid
- 10 offer. Again, the customer may just be wanting to
- 11 find out what the price is, and that's a service that
- 12 we provide to our electric customers and to our gas
- 13 customers. They just want to know where is the
- 14 market at today, just an indication.
- 15 Q. Okay. At the point where you make an
- 16 offer, you may obtain the power you seek at this
- 17 price.
- 18 At that point, how long is that price
- 19 a valid offer to the customer?
- 20 A. (BY MR. BOLLINGER): It depends on what
- 21 type of contract negotiations we've been having.
- 22 They may say what is the price. They may say, okay,

- 1 I want a contract with that price today and then it's
- 2 done on that day.
- Q. What's the longest you've ever held an
- 4 offer open?
- 5 A. (BY MR. BOLLINGER): If you're talking from
- 6 my electric experience, it's been a few days, five
- 7 days, and that was based on what the customer wanted.
- 8 If you're talking about my gas
- 9 experience, it can be a lot longer than that.
- 10 O. Mr. Bohorquez, what's the longest your
- 11 company has held a price open?
- 12 A. (BY MR. BOHORQUEZ): I really cannot answer
- 13 that question because of many things. We operate in
- 14 many markets. We have many people negotiating with
- 15 customers.
- In Illinois, we have 15, 20 people
- 17 negotiating with customers, and every customer is a
- different negotiation, so I really cannot tell you
- 19 what is the maximum number.
- 20 O. Okay. Let's limit it to your own
- 21 experience.
- In the deals you've personally been

- 1 involved in, what's the longest time your company has
- 2 ever held an offer open?
- A. (BY MR. BOHORQUEZ): We have had
- 4 negotiations with customers that have taken six
- 5 months to complete.
- On the other hand, there have been
- 7 negotiations with customers that take a few days,
- 8 four or five days.
- 9 So to give you one specific answer for
- 10 one particular type of thing, it's really difficult
- 11 for me to do that.
- 12 Q. Well, the question wasn't how long it took
- 13 you to complete the negotiations. The question is
- 14 once you make an offer to the customer, you may
- 15 acquire the power you need at this price, how long
- 16 does the customer have to accept that price?
- 17 A. (BY MR. BOHORQUEZ): Conrad, I think I said
- 18 this already but it really depends. It depends on
- 19 who the customer is. It depends on the product
- 20 they're buying. It depends on the term of the
- 21 product. There's a number of different factors we
- 22 have to take into account.

- 1 Q. I understand that.
- 2 With all those things taken into
- 3 account, what's the longest you've ever held a price
- 4 open?
- 5 MR. TOWNSEND: I'm going to object to this
- 6 line. It's not relevant.
- 7 At this point, he's asking for one
- 8 employee's experience on one deal at some point in
- 9 time.
- 10 It's not clear to me how this, first
- of all, relates to anything in their testimony and
- 12 secondly, how it's relevant to this proceeding.
- 13 JUDGE WALLACE: Overruled.
- 14 A. (BY MR. BOHORQUEZ): One thing that --
- 15 JUDGE WALLACE: Just answer the question,
- 16 Mr. Bohorquez, if you would, please.
- 17 A. (BY MR. BOHORQUEZ): I can't answer the
- 18 question because I do not get personally involved in
- 19 deals in closing the transactions.
- 20 Q. So you don't have personal knowledge of
- 21 your company's experience regarding how long the
- 22 prices remain open or why they remain open for that

- 1 period?
- A. (BY MR. BOHORQUEZ): I don't have personal
- 3 knowledge of what is the longest that we have kept
- 4 the price open.
- 5 Q. The question was you personally in the
- 6 deals you have been involved in.
- 7 MR. TOWNSEND: It's asked and answered. He
- 8 said that he doesn't know how long that price has
- 9 been held open in the deals that he's involved with.
- 10 JUDGE WALLACE: Sustained.
- 11 Q. BY MR. REDDICK: Mr. Bollinger, when your
- 12 company makes an offer of a firm price to a customer,
- is your company concerned about the possibility that
- 14 the market might move before the customer accepts or
- 15 rejects your offer?
- 16 A. (BY MR. BOLLINGER): It depends on the
- 17 product offered to the customer.
- 18 Q. But it's a possibility that the market
- 19 might move before your offer is accepted or rejected?
- 20 A. (BY MR. BOLLINGER): Yes.
- Q. Do you take that into account when you make
- 22 an offer?

- 1 A. (BY MR. BOLLINGER): It depends on the
- 2 product.
- Q. In some cases, you do not take into account
- 4 the possibility of market movement?
- 5 A. (BY MR. BOLLINGER): Yes, depending on the
- 6 circumstance.
- 7 Q. And when you make an offer to a customer,
- 8 do you ever limit the time that the offer is valid?
- 9 A. (BY MR. BOLLINGER): I think with some
- 10 customers, it's understood that the market may move
- 11 from when the price is offered, and the customer may
- 12 come back and call us up and say, is that price still
- 13 good, and we may say yes, it is.
- 14 O. Let me ask the question again.
- When you make an offer to a customer,
- do you ever limit the time that the offer is valid?
- 17 A. (BY MR. BOLLINGER): There can be a time
- 18 limitation on it. Again, if the market moves, it may
- 19 not be good, so in that aspect, yes.
- 20 O. So sometimes when you make an offer to a
- 21 customer, you put a time limit on the offer?
- 22 A. (BY MR. BOLLINGER): Yes.

- 1 Q. And why do you do that?
- 2 A. (BY MR. BOLLINGER): The market may move
- 3 during that time period of that particular offer.
- 4 Q. And if the customer wanted the offer open
- 5 for a longer time period than made you comfortable,
- 6 would you accommodate the customer?
- 7 A. (BY MR. BOLLINGER): It depends on the
- 8 circumstances at the time.
- 9 Q. If you did make the offer available for a
- 10 longer period of time, would the price necessarily be
- 11 the same?
- 12 A. (BY MR. BOLLINGER): It could be the same.
- Q. And if it changed, what would be the reason
- 14 for that change?
- 15 A. (BY MR. BOLLINGER): The underlying cost of
- 16 the product change or are you talking about my offer
- 17 price being changed?
- 18 Q. Is there a risk associated with market
- 19 movement for prices held over for a longer period of
- 20 time?
- 21 A. (BY MR. BOLLINGER): There could be
- 22 dependent on our view of the market and what our

- 1 strategy was at the time.
- Q. And if your view of the market indicated
- 3 that there was a risk, would you adjust your price
- 4 accordingly?
- 5 A. (BY MR. BOLLINGER): Depending on our
- 6 strategy at the time, we may decide to do that.
- 7 Q. And would you agree with me that the longer
- 8 that the price is held open, the more chance there is
- 9 that the market will move?
- 10 A. (BY MR. BOLLINGER): Yes, I think that's an
- 11 observance that the market has an opportunity to move
- 12 over a longer period of time.
- 13 MR. REDDICK: That's all. Thank you.
- 14 JUDGE WALLACE: All right. Would you introduce
- 15 yourself for the court reporter?
- 16 MR. BERNET: Sure. Good morning. Richard
- 17 Bernet on behalf of Commonwealth Edison Company.
- 18 Your Honor, this cross will apply in
- 19 both dockets.
- Good morning, gentlemen.
- 21 WITNESS BOLLINGER: Good morning.
- 22 WITNESS BOHORQUEZ: Good morning.

- 1 MR. BERNET: Just a follow-up on some of the
- 2 questions that Mr. Reddick asked you.
- 3 CROSS-EXAMINATION
- 4 BY MR. BERNET:
- 5 Q. Directing your attention to your rebuttal
- 6 testimony, Lines 134 to 139.
- 7 A. (BY MR. BOLLINGER): Which document for
- 8 rebuttal?
- 9 Q. Rebuttal.
- 10 A. (BY MR. BOLLINGER): I know. Ameren's or
- 11 ComEd's?
- 12 Q. Oh, I'm sorry. I'm only going to ask you
- about questions in ComEd's direct and rebuttal
- 14 testimony.
- To the extent that the testimony is
- 16 the same in the Ameren case, the cross would apply.
- 17 A. (BY MR. BOLLINGER): What were the line
- 18 numbers again, please?
- 19 O. 134 to 139.
- 20 JUDGE JONES: One point of clarification here.
- 21 We really need to know in advance of a line of
- 22 questioning whether it's intended to apply to both or

- 1 not.
- I guess the default assumption is that
- 3 it applies to both unless otherwise indicated, but we
- 4 don't want to have to guess about whether it's
- 5 intended to apply to one docket or both, so just so
- 6 you're aware of that ground rule.
- 7 We'll assume that the questions are
- 8 intended to apply to both dockets unless you indicate
- 9 to the contrary in which case before commencing and
- 10 upon concluding that series of questions indicate to
- 11 the parties.
- 12 Thank you.
- 13 MR. BERNET: Okay. And just in case the line
- 14 numbers -- I apologize. I don't have the Ameren
- 15 testimony with me, but just in case the line numbers
- 16 are different in the Ameren testimony for this line
- 17 of questioning, it relates to the first example of
- 18 the solicitation that is in the testimony relating to
- 19 the Defense Energy Support Center, and it's my
- 20 understanding, Mr. Bollinger, you did not participate
- 21 in this solicitation, is that right?
- 22 A. (BY MR. BOLLINGER): I did after

- 1 clarification from Mr. Townsend.
- Q. Oh, you did participate in this one?
- 3 A. (BY MR. BOLLINGER): Yes.
- 4 O. Okay. So the solicitation was issued on
- 5 June 15, 2005.
- When were the bids due?
- 7 A. (BY MR. BOLLINGER): I can't recall.
- 8 A. (BY MR. BOHORQUEZ): I believe the bids are
- 9 due in the next few weeks.
- 10 Q. The bids were due in the next few weeks?
- 11 A. (BY MR. BOHORQUEZ): Are due in the next
- 12 few weeks.
- Q. And you don't know when?
- 14 A. (BY MR. BOHORQUEZ): No, not precisely.
- One of the reasons is that my
- 16 understanding is that the Department of Defense is or
- 17 has recently issued an amendment to their
- 18 solicitation extending the due date.
- 19 Q. In your testimony it says that DESC expects
- to award contracts shortly after September 13, 2005.
- 21 That's no longer the case, is that
- 22 right?

- 1 A. (BY MR. BOHORQUEZ): Actually, it would be
- 2 farther into the future.
- 3 O. You don't know what that date is?
- 4 A. (BY MR. BOHORQUEZ): That is correct. I
- 5 don't know.
- 6 Q. Okay. Is your company planning to submit a
- 7 bid?
- 8 A. (BY MR. BOHORQUEZ): Well, I don't know if
- 9 I should tell you that.
- 10 MR. TOWNSEND: Your Honor, I'm going to object
- 11 to this. It's asking for competitively sensitive
- information on a specific company and a specific
- 13 customer. I'm not sure of the relevance of that
- 14 piece of information to the testimony.
- 15 MR. BERNET: Your Honor, first of all, there's
- 16 a protective order in this case, and if there's a
- 17 concern about confidentiality we can go in camera.
- 18 Second, he's testifying about customer
- 19 solicitations and how long it takes for customers to
- 20 make decisions. I think it's definitely relevant
- 21 about what the company intends to do.
- JUDGE WALLACE: What line are you on again?

- 1 MR. BERNET: Lines 134 through 139.
- JUDGE WALLACE: Of the --
- 3 MR. BERNET: Rebuttal. I'm sorry.
- 4 MR. TOWNSEND: And that testimony only goes to
- 5 the customer's time frame for making a decision. It
- 6 doesn't go to whether or not these companies intend
- 7 to participate in a particular solicitation.
- I don't see what potential relevance
- 9 that could have to whether or not ComEd's auction
- 10 proposal should be adopted in this case as to whether
- or not one RES or another intends to respond to a
- 12 particular solicitation.
- MR. BERNET: Well, they're saying that this is
- 14 relevant. It's in their testimony. They're trying
- 15 to get the Commission to believe that it takes a long
- 16 time for them to make decisions.
- 17 MR. TOWNSEND: Well --
- 18 JUDGE WALLACE: Wait. Don't talk over each
- 19 other. In fact, we've had enough argument.
- 20 (Whereupon an off-the-record
- 21 discussion transpired at this
- time between the judges.)

- 1 JUDGE WALLACE: All right. We think the door
- 2 has been opened a little bit. If this is sensitive,
- 3 we'll go in camera. I'm not so sure it is but I'm
- 4 going to allow this question.
- 5 MR. TOWNSEND: Okay. And I would request that
- 6 if there is any specific question about whether a
- 7 particular RES is going to respond to a particular
- 8 solicitation, that that testimony be treated as
- 9 confidential information because it's confidential as
- 10 to whether or not a RES has that particular strategy,
- 11 and again, I renew my objection.
- 12 JUDGE WALLACE: I know, and I overruled your
- objection, so you don't need to say it again, and we
- 14 will go in camera.
- Anyone that's not signed the
- 16 agreements, please leave the room.
- 17 JUDGE JONES: I suppose one alternative there
- 18 too, I mean, the ruling has been made that the door
- 19 has been open to a certain degree on a series of
- 20 questions like this by the very nature of the direct
- 21 testimony.
- I guess the assumption is that you

- 1 intended that testimony remain in the record that has
- 2 opened the door for this line of cross, and if there
- 3 is some other intent there, well, then that may put
- 4 this in a slightly different light.
- 5 MR. TOWNSEND: Your Honor, I'd ask which
- 6 particular lines actually opened the door to whether
- 7 or not a particular RES intended to respond to a
- 8 solicitation by --
- 9 JUDGE JONES: The ruling has been made. All
- 10 that question does is essentially challenge the
- 11 ruling, and so that's --
- 12 MR. TOWNSEND: No. I was asking for a
- 13 clarification because if there is a particular line
- out of that response that you're saying opens that
- 15 door, then if we eliminated a particular line that
- 16 that would somehow close that door?
- 17 JUDGE JONES: You want to propose to remove
- 18 some of that testimony and if you do, we'll see what
- 19 others have to say about that and we will deal with
- 20 it. Otherwise, the ruling stands.
- JUDGE WALLACE: All right. The next line of
- 22 questioning will be in camera.

- 1 JUDGE JONES: You need to make sure everyone in
- 2 here is, in fact, persons who --
- 3 MR. TOWNSEND: I have no reason to doubt
- 4 anyone.
- 5 JUDGE WALLACE: And is there anyone in Chicago
- 6 that has not signed onto the confidential -- is there
- 7 anyone in Chicago?
- 8 All right. If you walk in in the
- 9 middle of this question, you have to turn around and
- 10 walk out.
- JUDGE JONES: Off the record on the procedure.
- 12 (Whereupon an off-the-record
- discussion transpired at this
- 14 time.)
- JUDGE WALLACE: All right. Let's go back on
- 16 the record.
- 17 MR. TOWNSEND: Your Honors, there is an
- 18 additional concern with Mr. Bohorquez responding to
- 19 this question.
- 20 Even with regards to this panel, the
- 21 inquiry is for competitively sensitive information,
- 22 and so I would request that the other part of the

- 1 panel not even be part of the response here; that
- 2 Mr. Bollinger step outside of the room as well as any
- 3 other competitor step outside of the room because
- 4 this is competitively sensitive information as to the
- 5 strategy of a retail electric supplier with regards
- 6 to a particular customer.
- 7 JUDGE JONES: Off the record again.
- 8 (Whereupon an off-the-record
- 9 discussion transpired at this
- 10 time.)
- 11 JUDGE WALLACE: All right. Let's go back on
- the record, and this will be on the public
- 13 transcript.
- 14 MR. BERNET: Mr. Bohorquez, this question is
- 15 directed to you.
- 16 Q. In connection with the Defense Energy
- 17 Support Center solicitation that appears on Page 8 of
- 18 your rebuttal testimony, is that a solicitation where
- 19 you give a price that would be set for a set period
- 20 of time?
- 21 MR. TOWNSEND: And again, Your Honors, we
- 22 object to this question as asking for a highly

- 1 confidential, competitively sensitive piece of
- 2 information.
- JUDGE WALLACE: What did you talk off the
- 4 record? I already ruled on this objection.
- 5 MR. TOWNSEND: Right, and we understand that
- 6 that objection has been ruled upon and --
- 7 JUDGE WALLACE: Well, what are you doing then?
- 8 MR. TOWNSEND: To the extent that this witness
- 9 has highly confidential information that this witness
- 10 would respond to in response to this question, I
- 11 would ask that the witness inform us first that it is
- 12 highly confidential at which point our understanding
- is we'll have to pull this panel down and put them on
- 14 later on in the afternoon.
- So if this witness has highly
- 16 confidential information, then that is the procedure
- 17 that we've agreed to.
- 18 JUDGE JONES: All right. So what is it that
- 19 you want to do at this time?
- 20 MR. TOWNSEND: Direct the witness to inform the
- 21 Commission as to whether or not this witness has in
- 22 his knowledge base the highly confidential

- 1 information.
- 2 MR. BERNET: That wasn't the question.
- 3 WITNESS BOHORQUEZ: Let me see if I can answer
- 4 that question.
- JUDGE WALLACE: No. I'm not sure what you've
- 6 just stated. It's overruled.
- 7 Answer the question, please.
- 8 WITNESS BOHORQUEZ: I don't have any
- 9 confidential information on the one that we discussed
- 10 here. The answer you're seeking is public
- 11 information.
- 12 My understanding is that the customer
- is seeking a price to be good for 48 hours.
- 14 The point is that customers need --
- 15 MR. BERNET: Okay. That's it.
- 16 Q. So in that particular case, your price
- would be open for 48 hours?
- 18 A. (BY MR. BOHORQUEZ): That's my
- 19 understanding of the terms of the solicitation.
- 20 However, there are --
- 21 MR. BERNET: There's no question pending.
- JUDGE WALLACE: There's no question pending.

- 1 Q. BY MR. BERNET: Directing your attention to
- 2 the second example you give, the Department of
- 3 Central Management Services, the request for
- 4 proposal, you participated in that solicitation, is
- 5 that right?
- 6 A. (BY MR. BOHORQUEZ): On which lines?
- 7 Q. I'm sorry. Lines 141 to 148 of your
- 8 rebuttal.
- 9 A. (BY MR. BOHORQUEZ): I understand that my
- 10 company participated in that solicitation.
- 11 Q. And when were the solicitations, when were
- 12 the bids due in that case?
- 13 A. (BY MR. BOHORQUEZ): I don't recall. I
- 14 probably never knew that.
- 15 O. Okay. So it was at some point between
- 16 May 27, 2005 and June 28, 2005, right?
- 17 A. (BY MR. BOHORQUEZ): It's possible. As I
- 18 said, I never reviewed the solicitation myself. I am
- 19 aware of the solicitation, and some of the facts you
- 20 see here, those I can attest to.
- Q. Right. But I mean, it wouldn't make sense
- for you to submit a bid price before the request for

- 1 proposals came out, would it?
- 2 A. That's correct.
- 3 Q. So at some point between May 27th and
- 4 June 28th, the Department of Central Management
- 5 Services made a decision based upon price, didn't it?
- 6 A. (BY MR. BOHORQUEZ): I don't know the
- 7 answer to that question.
- 8 Q. Well, do you know whether or not they
- 9 announced that a vendor -- that they made an
- 10 announcement of a successful vendor on June 28, 2005?
- 11 MR. TOWNSEND: I believe that misstates the
- 12 testimony.
- MR. BERNET: Do you understand that question?
- 14 WITNESS BOHORQUEZ: Yeah, I think I do. My
- 15 understanding is that --
- 16 JUDGE JONES: Excuse me. Is there an objection
- 17 pending?
- 18 MR. TOWNSEND: Yes. I object to the
- 19 mischaracterization of the testimony.
- 20 MR. BERNET: I'll restate it.
- 21 Q. The solicitation stated an anticipated date
- of announcement of the successful vendor on June 28,

- 1 2005, didn't it?
- A. (BY MR. BOHORQUEZ): Yes. That's what it
- 3 says.
- 4 Q. And so my question is, did the state issue
- 5 an announcement on that date?
- A. (BY MR. BOHORQUEZ): I don't believe so.
- 7 O. Do you know when that was announced?
- 8 A. (BY MR. BOHORQUEZ): I understand that it
- 9 was announced after that date.
- 10 Q. You don't know when?
- 11 A. (BY MR. BOHORQUEZ): Close to August 1st.
- 12 Q. Close to August 1st?
- 13 A. Correct.
- 14 O. Do you know when the Department of Central
- 15 Management Services made a decision on what price to
- 16 accept?
- 17 A. (BY MR. BOHORQUEZ): No, I don't.
- 18 O. And how long did Constellation keep its
- 19 price open in that case?
- 20 A. (BY MR. BOHORQUEZ): I really don't know,
- 21 and the reason why is because -- and this is my
- 22 understanding again -- we submitted a proposal that

- 1 was responsive to the solicitation, and it took the
- 2 state almost all the way to August 1st to come back
- 3 and say that our proposal was not accepted.
- 4 Q. Do you know whether or not the contract was
- 5 executed on August 1st?
- 6 A. (BY MR. BOHORQUEZ): My understanding,
- 7 that's the case, yes.
- 8 Q. Do you know how far in advance of August --
- 9 strike that. Withdrawn.
- 10 Referring you to the CHA example at
- 11 Lines 151 through 161, did Constellation submit a bid
- 12 price in that case?
- 13 A. Yes.
- Q. And did Constellation submit a proposal by
- 15 May 22, 2003 in that case?
- 16 A. (BY MR. BOHORQUEZ): I don't know the
- 17 specifics of that process aside from what's written
- 18 here.
- 19 Q. Well, that's what I'm asking you.
- 20 A. (BY MR. BOHORQUEZ): If it is written here,
- 21 that must be the case.
- Q. Okay. And what does it mean that a letter

- of intent was received on June 24, 2003?
- 2 A. Typically a letter of intent says that the
- 3 buyer and the seller intend to go through with the
- 4 process provided that certain things happen.
- 5 Q. So would it be fair to say that the CHA had
- 6 selected a contractor by June 24, 2003, selected a
- 7 supplier, I'm sorry?
- A. (BY MR. BOHORQUEZ): It is possible, yes.
- 9 Q. Well, is the point of a letter of intent in
- 10 this situation to identify a supplier and a price?
- 11 A. (BY MR. BOHORQUEZ): Not necessarily.
- 12 Q. Well, do you know one way or the other in
- 13 this case?
- A. (BY MR. BOHORQUEZ): No.
- 15 Q. Directing your attention to the DESC
- 16 firming lab solicitation that appears at Lines 163 to
- 17 171, can you tell me what the technical response due
- is that's identified at Line 168? Do you know what
- 19 that means?
- 20 A. (BY MR. BOHORQUEZ): I think I do. It has
- 21 to do with comments that the government, in this
- 22 particular case the firming lab, was seeking from

- 1 quotation suppliers how to do the technical aspects
- 2 of the solicitation.
- 3 Q. Did it involve the price?
- A. (BY MR. BOHORQUEZ): I don't believe so.
- 5 Q. Were you personally involved in that
- 6 solicitation?
- 7 A. (BY MR. BOHORQUEZ): I was an advisor to
- 8 people who were involved personally with the
- 9 government.
- 10 Q. When were bids do in that case?
- 11 A. (BY MR. BOHORQUEZ): If it is stated here,
- 12 it's whatever is stated here.
- Q. No, it's not stated here.
- 14 A. (BY MR. BOHOROUEZ): I don't know.
- 15 Q. Directing your attention to the DuPage --
- 16 I'm sorry.
- 17 Mr. Bollinger, you were involved in
- 18 that solicitation?
- 19 A. (BY MR. BOLLINGER): Under DuPage County or
- which one?
- Q. No, the Department of Energy firming lab
- that appears at Lines 163 to 170.

- 1 A. (BY MR. BOLLINGER): Yes.
- Q. Do you know when the bids were due?
- A. (BY MR. BOLLINGER): No, I do not. My
- 4 sales director typically would know that information
- 5 but not myself.
- 6 Q. You weren't personally involved?
- 7 A. (BY MR. BOLLINGER): As an advisor I was
- 8 involved.
- 9 Q. But you don't recall the date?
- 10 A. (BY MR. BOLLINGER): No, I do not.
- 11 Q. Mr. Bollinger, was your company involved in
- 12 the DuPage County complex solicitation?
- 13 A. (BY MR. BOLLINGER): Not to my knowledge.
- Q. Mr. Bohorquez, was your company?
- A. (BY MR. BOHORQUEZ): Yes, we were.
- 16 O. And bids were due in that case on
- 17 April 14th?
- 18 A. (BY MR. BOHORQUEZ): Yes. That's what it
- 19 says.
- Q. And how long did Constellation leave its
- 21 price open with that bid?
- MR. TOWNSEND: I object to that. It's calling

- 1 for confidential information.
- 2 MR. BERNET: Go in camera.
- 3 WITNESS BOHORQUEZ: Let me answer the question.
- 4 I don't know.
- 5 MR. TOWNSEND: I withdraw the question.
- 6 JUDGE WALLACE: I'm sorry. What was your
- 7 answer?
- 8 WITNESS BOHORQUEZ: I don't know.
- 9 Q. BY MR. BERNET: Do you know whether or not
- the award date occurred on April 18, 2005?
- 11 A. (BY MR. BOHORQUEZ): That's what we have
- 12 stated in the record.
- 13 O. Did Constellation win that contract?
- 14 A. (BY MR. BOHOROUEZ): I think so.
- 15 Q. Now, directing your attention to your
- 16 proposal in this case, under ComEd's proposal, a
- 17 supplier that wins the tranche will be required to
- 18 enter into a contract with ComEd a day or two after
- 19 the auction results are announced, right?
- 20 A. (BY MR. BOHORQUEZ): Is that what we say?
- 21 What line is that?
- Q. No. I'm just asking if you know that.

- 1 MR. TOWNSEND: Does this go to Dr. O'Connor's
- 2 testimony?
- 3 MR. BERNET: Did you understand that question?
- 4 This goes to your testimony.
- 5 MR. TOWNSEND: Can you please provide me with a
- 6 reference?
- 7 MR. BERNET: I don't have a reference to the
- 8 testimony.
- 9 MR. TOWNSEND: Object to being beyond the scope
- of these witnesses' testimony.
- Q. BY MR. BERNET: Well, isn't it true that
- 12 you're asking the Commission to approve a 75-day
- 13 window for customers to make a decision about the
- 14 CPP-A auction product?
- A. (BY MR. BOHORQUEZ): We have stated in a
- 16 number of times in our testimony that 30 days is not
- 17 enough time for most customers to make a decision.
- 18 We feel that 75 days would be a more appropriate
- 19 period.
- 20 Q. Right. So the issue of how long a supplier
- 21 has to enter into a contract -- do you understand how
- long a supplier has to enter into a contract with

- 1 ComEd?
- 2 A. (BY MR. BOHORQUEZ): I believe it would be
- 3 as short as 17 months or several years.
- 4 Q. No. Maybe I didn't state the question
- 5 correctly.
- 6 My question is, you understand that
- 7 there is a bid, there is an auction in this case,
- 8 right? ComEd is proposing an auction?
- 9 A. (BY MR. BOHORQUEZ): Yes.
- 10 Q. And suppliers will bid on the auction for
- 11 tranches, right?
- 12 A. (BY MR. BOHORQUEZ): That is my
- 13 understanding, yes.
- 14 O. And there will be an award of tranches to
- suppliers as a result of the auction, right?
- 16 A. (BY MR. BOLLINGER): Yes.
- 17 A. (BY MR. BOHORQUEZ): Right.
- Q. And my question is, do you know how long
- 19 after the award of the tranches suppliers will have
- to sign contracts to supply power to ComEd?
- 21 A. (BY MR. BOHORQUEZ): I think it is a few
- days.

- 1 Q. Okay. And it's your understanding that the
- 2 supplier will be obligated to provide that power at
- 3 the end of the 75 days that you're proposing, right?
- 4 A. (BY MR. BOHORQUEZ): I believe those are
- 5 the terms of the contract.
- 6 A. (BY MR. BOLLINGER): I think it will be
- 7 delivered, start delivery in January, so not after
- 8 the 75 days but when the delivery period starts.
- 9 Q. Okay. But the amount of power that the
- 10 supplier has to deliver will not be known during that
- 11 75-day period, isn't that right?
- 12 A. (BY MR. BOLLINGER): I don't think it will
- 13 be known at any point in time. It will depend on
- 14 what the customer's usage profile will be for that
- tranche, and that's whether it's 30 days or 75 days.
- 16 Q. Mr. O'Connor testified yesterday that
- 17 there's a risk premium associated with suppliers
- 18 holding offers open for 75 days.
- 19 Do you disagree with that?
- 20 MR. TOWNSEND: I'm going to -- unless you can
- 21 provide me with a transcript citation, I believe that
- that does not correctly characterize Dr. O'Connor's

- 1 testimony.
- 2 MR. BERNET: Subject to check.
- 3 WITNESS BOHORQUEZ): I agree with our attorney
- 4 that I don't believe that was --
- 5 JUDGE JONES: Just a minute.
- 6 MR. TOWNSEND: I don't believe that that
- 7 accurately summarizes Dr. O'Connor's testimony.
- 8 I'd be happy, if there is a transcript
- 9 of that and you would like to provide me with a copy
- 10 of that transcript, I'd be happy to take a look at it
- 11 to see whether or not it does mischaracterize, but my
- 12 recollection is that that is not --
- MR. BERNET: I'll rephrase the question.
- Q. Is it your testimony that there is no risk
- 15 premium associated with the supplier holding supply
- 16 contract open at a set price for 75 days?
- 17 A. (BY MR. BOHORQUEZ): No.
- 18 Q. No risk premium, right?
- 19 A. (BY MR. BOHORQUEZ): No. That is not in
- 20 our testimony.
- Q. Okay. Is it your belief that there would
- 22 be a risk premium associated with a supplier holding

- 1 a price open for 75 days?
- 2 A. (BY MR. BOHORQUEZ): What we have said in
- 3 our testimony is that the MVI methodology that we are
- 4 currently operating and that has been approved by the
- 5 Illinois Commerce Commission does not have any value
- 6 associated with holding the price open for 75 days as
- 7 it is currently with the ComEd provisions of the PPO.
- 8 MR. BERNET: Move to strike. I wasn't asking
- 9 about that. I was asking about in this auction. I
- 10 wasn't asking about the PPO.
- 11 JUDGE WALLACE: That last answer is stricken.
- 12 WITNESS BOLLINGER: I think that with the
- 13 suppliers that are participating in the auction that
- 14 they may or may not assess premium for a 75-day
- 15 window.
- 16 Q. BY MR. BERNET: As a hypothetical, if a
- 17 supplier added a 20 percent premium to its price to
- 18 account for the additional days between ComEd's
- 19 proposed 30-day window and the 75-day window you
- 20 suggest, would you still support the 75-day window?
- 21 A. (BY MR. BOHORQUEZ): Well, yeah, of course,
- 22 because that hypothetical would suggest that a

- 1 supplier would not win any tranches.
- Q. Do you agree with that Mr. Bollinger?
- 3 A. (BY MR. BOLLINGER): Yes.
- Q. And if the suppliers do, in fact, include a
- 5 risk premium in the CPP-A auction price, that would
- 6 tend to make the auction price higher, right?
- 7 A. (BY MR. BOHORQUEZ): If indeed the market
- 8 clearing price included such a premium, yes, it
- 9 would.
- 10 Q. Now, you testified that the Commission
- 11 should adopt your proposal to have the 75-day window
- 12 as the election window for customers to decide
- whether they take CPP-A service, right?
- 14 A. (BY MR. BOHORQUEZ): That is correct.
- Q. And it's your testimony that the Commission
- 16 should do this because customers in this category
- 17 want the 75-day window, right?
- 18 A. (BY MR. BOHORQUEZ): Among other things,
- 19 yes, but that's the primary reason. Customers need
- 20 that time.
- Q. Do you know how many customers fall into
- the category of between 400 kW and 1 megawatt?

- 1 A. (BY MR. BOHORQUEZ): Not off the top of my
- 2 head.
- Q. Do you know whether it's 10,000 customers?
- 4 A. (BY MR. BOHORQUEZ): I think it's several
- 5 thousand.
- 6 Q. Not one of those customers has intervened
- 7 in this case and testified that it wants the 75-day
- 8 window, has it?
- 9 A. (BY MR. BOHORQUEZ): I believe some
- 10 customers have. I believe that BOMA has articulated
- 11 that they need the 75 days.
- 12 Q. Anyone else?
- A. (BY MR. BOHORQUEZ): Not to my knowledge.
- Q. Your testimony contains no survey of
- 15 customers that indicates that they prefer a 75-day
- 16 window, right?
- 17 A. (BY MR. BOHORQUEZ): Our testimony does not
- 18 include a survey.
- 19 Q. Mr. Bohorquez, how many retail contracts
- 20 with customers have you negotiated in your career?
- 21 A. (BY MR. BOHORQUEZ): Myself?
- 22 Q. Yes.

- 1 A. (BY MR. BOHORQUEZ): A handful.
- 2 Q. Ten?
- 3 A. (BY MR. BOHORQUEZ): Fewer than that.
- 4 O. Five?
- 5 A. (BY MR. BOHORQUEZ): Yes.
- 6 Q. When was the last time you did that?
- 7 A. (BY MR. BOHORQUEZ): When I was negotiating
- 8 yesterday.
- 9 Q. How long did that negotiation last?
- 10 A. (BY MR. BOHORQUEZ): Well, negotiation has
- 11 taken about two and a half years.
- Q. When was the last time before that that you
- 13 negotiated a contract?
- A. (BY MR. BOHORQUEZ): I don't really recall
- 15 and I'll tell you why.
- I am essentially an advisor to the
- 17 people who do negotiations of contracts, so I don't
- 18 really get involved with this sort of negotiations
- 19 unless we have a very specific reason for that.
- Q. Would you consider that price is an
- 21 important factor for customers?
- 22 A. (BY MR. BOHORQUEZ): Yes, price is an

- 1 important factor. Product, quality of the product,
- 2 different terms, those go hand in hand.
- Q. And you've negotiated prices for retail
- 4 sale contracts?
- 5 A. (BY MR. BOHORQUEZ): I have.
- Q. What's the longest period of time it took
- 7 to negotiate a price?
- 8 A. (BY MR. BOHORQUEZ): In the ones that I
- 9 have been involved with, the ones that have to close,
- 10 it took several months.
- 11 Q. Can you tell us what the average length of
- 12 time is to negotiate a price?
- A. (BY MR. BOHORQUEZ): No, I don't have that
- 14 information. I don't think we have computed that
- 15 information.
- 16 Q. Now, to the extent that the default price
- 17 resulting from the auction has premiums, that price
- 18 would likely be higher than if it didn't have
- 19 premiums, right?
- 20 A. (BY MR. BOHORQUEZ): I think so, yes.
- Q. And the RESs, the companies, and the
- 22 coalition compete against what will ultimately be the

- 1 auction price, right?
- 2 A. (BY MR. BOHORQUEZ): The products that a
- 3 utility would offer as a default type of product
- 4 would be one of the products that would be competed
- 5 against.
- Q. And so the higher the default price, the
- 7 more likely you will need to get customers, right?
- 8 A. (BY MR. BOLLINGER): Are you directing this
- 9 line of questions only to Mario or to both of us?
- 10 You started out with Mr. Bohorquez as
- 11 a request, and I don't know if I'm allowed to chime
- 12 in here or not.
- 13 MR. BERNET: Well, it was directed to
- 14 Mr. Bohorquez.
- 15 WITNESS BOHORQUEZ: I'm sorry. I forgot what
- 16 your question was.
- 17 MR. BERNET: Can you read it back, please?
- JUDGE WALLACE: No. You have to request it to
- 19 be read back. I thought I laid that out when you
- 20 started. I don't want to have her go back and flip
- 21 through the pages. If you know the question, ask it.
- 22 MR. BERNET: Okay.

- 1 Q. To the extent that the default price is
- 2 higher than it otherwise would be, that increases the
- 3 chances that a RES will be able to sign up customers,
- 4 isn't that right?
- 5 A. (BY MR. BOHORQUEZ): There is a slight
- 6 improvement of the chance because we'll have more
- 7 time to show our customers the value of the
- 8 competitive market, the value that we can bring to
- 9 those customers.
- 10 If customers are faced with a decision
- in less than 30 days or less because the utility has
- 12 to offer it something, it will give us the
- opportunity to be upfront with those customers and
- 14 show them options, perhaps a different term, maybe a
- 15 shorter term, maybe something that shares the risk.
- 16 All of those things would not be
- 17 available to those customers if we don't have the
- 18 time to show them those products.
- 19 So the answer to your question is,
- 20 yes, marginally.
- Q. Mr. Bollinger, same question for you.
- You'll be competing against the

- 1 default prices, right?
- A. (BY MR. BOLLINGER): That is correct.
- 3 Q. And to the extent the default prices are
- 4 high and you can undercut those, you'll get more
- 5 business, right?
- 6 A. (BY MR. BOLLINGER): Not necessarily. It
- 7 depends on -- you're talking about a specific
- 8 product, and that is the product that ComEd is
- 9 offering up to the customer which is a fixed price
- 10 for a one-year term.
- 11 And for some customers, they may not
- 12 want that product. They want to be exposed to
- different products, and they're going to look at
- 14 those different products compared to that product and
- 15 look at the prices and say which one would they pick.
- 16 Q. So is it your testimony that it is not in
- 17 the coalition's best interest to have a high default
- 18 price?
- 19 A. (BY MR. BOLLINGER): No. It's marginally,
- 20 yes, like Mr. Bohorquez said.
- JUDGE WALLACE: It's what, it's marginal?
- 22 A. (BY MR. BOLLINGER): Marginally.

- 1 MR. BERNET: I don't have any other questions
- 2 on that.
- Q. Now, you're familiar, Mr. Bohorquez, with
- 4 the existing PPO rider I take it?
- 5 A. (BY MR. BOHORQUEZ): Somewhat, yes.
- Q. Who is the supplier of energy on the PPO?
- 7 A. (BY MR. BOHORQUEZ): My understanding is
- 8 that Exelon Generation is the supplier.
- 9 Q. And that supplier provides energy and power
- 10 to ComEd under a power purchase agreement, right?
- 11 A. (BY MR. BOHORQUEZ): That's my
- 12 understanding, yes.
- Q. Do you know when that agreement was
- 14 executed?
- A. (BY MR. BOHORQUEZ): I don't really
- 16 remember.
- 17 Q. You don't know whether it was this year or
- 18 last year?
- 19 A. (BY MR. BOHORQUEZ): There's a history of
- 20 this agreement, and I'm afraid I will mess it up if I
- 21 try to give you an answer.
- Q. And the PPO price is determined

- 1 administratively, isn't it?
- A. (BY MR. BOHORQUEZ): Some aspects of that
- 3 are administrative, yes.
- Q. And it's based on a formula, is it not?
- 5 A. (BY MR. BOHORQUEZ): It's based on a
- 6 formula, several formulas actually that take into
- 7 consideration market price.
- Q. And that formula contains no factor for
- 9 migration risk, does it?
- 10 A. (BY MR. BOHORQUEZ): I agree with you. I
- 11 don't believe that's the case.
- 12 Q. Are you familiar with the PPO revisions
- 13 being made in connection with this docket?
- 14 A. (BY MR. BOHORQUEZ): Some of them, yes.
- 15 O. And it's true, isn't it, that ComEd is
- 16 suggesting that the PPO, the window for customers
- 17 making a decision on the PPO is 30 days, isn't it?
- 18 A. (BY MR. BOHORQUEZ): Yes.
- 19 MR. BERNET: I have nothing further.
- JUDGE WALLACE: Thank you.
- 21 Did Ameren have any or did they waive?
- 22 I guess they waived.

- 1 Any redirect?
- 2 MR. TOWNSEND: If I could have a couple of
- 3 minutes, Your Honor.
- 4 JUDGE WALLACE: You can have a couple minutes.
- 5 MR. TOWNSEND: Thanks.
- 6 JUDGE WALLACE: In an out of the room signal,
- 7 Ameren has no cross.
- 8 (Pause)
- 9 JUDGE WALLACE: Back on the record.
- 10 Redirect.
- 11 MR. TOWNSEND: Thank you Your Honor.
- 12 REDIRECT EXAMINATION
- BY MR. TOWNSEND:
- 14 Q. Mr. Bohorquez and Mr. Bollinger, do you
- 15 recall Mr. Reddick asking you questions about the
- length of time that you hold your contracts open?
- 17 A. (BY MR. BOHORQUEZ): Yes.
- 18 A. (BY MR. BOLLINGER): Yes.
- 19 Q. Do you believe that that is the relevant
- 20 inquiry for this proceeding?
- 21 A. (BY MR. BOHORQUEZ): No. What is relevant
- is how long customers need to make decisions.

- Our experience would suggest that 30
- 2 days is not sufficient time for customers to make a
- 3 decision, especially an important decision like this.
- In addition to that, we're looking at
- 5 the future. What our customer is going to be facing
- once we have this competitive procurement process in
- 7 place, customers will have more choices from the
- 8 utility itself. I can think of three choices: Fixed
- 9 price, 17 months initially. That would be one
- 10 product. The second one we have would be the PPO, a
- 11 one-year product, and then we also have realtime
- 12 hourly prices.
- 13 So we have at least three choices from
- 14 the utility for all type of products for a customer.
- In addition to that, if you want to
- 16 add offers from other suppliers, that complicates our
- 17 customers' lives life quite a bit.
- In the past, 30 days hasn't worked,
- 19 and in the future it will probably work less.
- 20 O. Mr. Bollinger did you have something to
- 21 add?
- 22 A. (BY MR. BOLLINGER): The only thing is that

- 1 with the 75 days, it's a time period that our
- 2 customers are used to. It has been proven in the
- 3 past to be helpful for people to make decisions, and
- 4 why do something novel like changing it to 30 days?
- 5 Q. Do you remember the questions from
- 6 Mr. Bernet about the recommendation of the Coalition
- 7 of Energy Suppliers as to the length of time that the
- 8 enrollment window should be left open?
- 9 A. (BY MR. BOHORQUEZ): Yes.
- 10 Q. All right. And what is the coalition's
- 11 recommendation in terms of the amount of time that
- the enrollment window should be left open?
- A. (BY MR. BOHORQUEZ): Our recommendation,
- 14 really, the message is that 30 days is not sufficient
- 15 time; that more time is better.
- 16 O. And Mr. Bernet asked questions about the
- 17 premium associated with the 75 days.
- Do you have any reason to, or what is
- 19 the coalition's position with regards to that
- 20 premium?
- 21 A. (BY MR. BOHORQUEZ): A couple of things.
- One is that no one, aside from a staff

- 1 member from the Illinois Commerce Commission, has
- 2 made an attempt to quantify that premium.
- 3 My understanding is it's somewhere in
- 4 the neighborhood of four percent for each ten
- 5 additional days, and that's something that it took a
- 6 member of the staff to calculate that number but I'm
- 7 not surprised.
- 8 The thought here is that, at least my
- 9 thinking is that in a competitive situation, those
- 10 premiums, those costs will be squeezed out in a
- 11 competitive environment. It happens to us when we
- offer our customer surprises. As we said earlier, we
- 13 go back and forth with customers and that tends to
- 14 squeeze out any of those sort of premiums.
- 15 What we have to be careful with is
- 16 that our marginal costs -- in the case of the
- 17 suppliers it will be cost of fuel for instance --
- 18 that that is covered. Optionality or other ability
- 19 that suppliers may have is not really marginal cost
- 20 if you have already invested in the infrastructure to
- 21 provide the supplier with optionality.
- 22 Bottom line is the sum cost at that

- 1 point, and then it's a matter of whether the supplier
- 2 can sell a large block of power forward to a good
- 3 buyer and lock in those prices.
- Q. Mr. Bollinger, do you have anything to add
- 5 about the length of the enrollment window and the
- 6 premium that's associated with leaving the enrollment
- 7 window open?
- 8 A. (BY MR. BOLLINGER): Only just that on my
- 9 gas experience that I've had, what Mario stated is
- 10 correct, that some suppliers, they will take that
- 11 premium out.
- 12 Q. And is it your understanding -- I'm sorry.
- 13 What is your understanding with regards to the 75
- 14 days for an enrollment window versus a somewhat
- shortened period of time, Mr. Bohorquez?
- 16 A. (BY MR. BOHORQUEZ): The 75 days will be
- 17 good to have. If you have it 30 days, it's not
- 18 sufficient time.
- 19 A. (BY MR. BOLLINGER): I agree.
- 20 O. In discussing the default rates with
- 21 Mr. Bernet, he indicated that or he inquired as to
- 22 whether you would be marginally better to have higher

- 1 default rates.
- 2 Why is it that you believe that you
- 3 would only be marginally better?
- A. (BY MR. BOHORQUEZ): Well, it so happens
- 5 that we have a competitive market for retail
- 6 customers in northern Illinois, and if there is
- 7 additional head room, if you call it that way, our
- 8 competitors will squeeze that out because we compete
- 9 and people like my colleague here and other retail
- 10 marketers will squeeze the market out, and at the end
- of the day, we'll be just be competing fiercely
- 12 trying to get customers.
- 13 A. (BY MR. BOLLINGER): I concur.
- MR. TOWNSEND: No further redirect.
- 15 JUDGE WALLACE: Thank you.
- Mr. Reddick, any recross?
- 17 MR. REDDICK: Just a little.
- 18 RECROSS-EXAMINATION
- 19 BY MR. REDDICK:
- Q. If I understood what you said in response
- 21 to Mr. Townsend's questions, you don't deny that
- there might be a risk premium associated with holding

- 1 a price open longer. You just believe that it will
- 2 be small because it will be squeezed out, is that
- 3 correct?
- 4 A. (BY MR. BOHORQUEZ): No. I don't deny that
- 5 there is a theoretical risk premium.
- 6 Whether the risk premium shows up in
- 7 the final price is a different story, and the reason
- 8 I'm saying it may not show up in the final price is
- 9 because if we have a competitive auction, the
- 10 competition will squeeze that premium down to the
- 11 bare minimum.
- 12 Q. I thought that was what I said.
- 13 There is the possibility for risk
- 14 premium, correct?
- A. (BY MR. BOHORQUEZ): There's a theoretical
- 16 possibility, yes.
- 17 Q. There's a real possibility.
- 18 A. (BY MR. BOHORQUEZ): All right, if you like
- 19 to call it that way.
- Q. It's your position that the risk premium
- 21 will be small because of competition?
- 22 A. (BY MR. BOHORQUEZ): Yes. It could be as

- 1 small as zero.
- Q. Okay. And if you're wrong about the effect
- 3 of competition, customers would see a higher price,
- 4 correct?
- 5 A. (BY MR. BOHORQUEZ): Or even lower prices.
- 6 Q. Not with -- well, I won't even go there.
- 7 If you're wrong about the presence of
- 8 a risk premium, if there is a larger risk premium
- 9 than you expect, customers will see a higher price,
- 10 correct?
- 11 A. (BY MR. BOHORQUEZ): Customers will see a
- 12 higher price from the default product offered by a
- 13 utility.
- 14 Whether they see a higher price from
- 15 competitors like ourselves, I doubt it.
- 16 Q. Let me focus you on the bundled service of
- 17 the utility that we're conducting the auction for,
- 18 okay?
- 19 A. (BY MR. BOHORQUEZ): All right.
- 20 O. In that situation, if the bidders include a
- 21 risk premium, notwithstanding your expectations, the
- result of the auction would be higher, correct?

- 1 A. (BY MR. BOHORQUEZ): The simple fact that
- 2 bidders include a risk premium and assuming that the
- 3 market clearing price includes such a premium, yes.
- 4 MR. REDDICK: That's all.
- 5 JUDGE WALLACE: Mr. Bernet?
- 6 RECROSS-EXAMINATION
- 7 BY MR. BERNET:
- 8 Q. You give five examples of solicitations in
- 9 your rebuttal testimony, isn't that right?
- 10 A. (BY MR. BOHORQUEZ): I don't recall how
- 11 many there are but there are several.
- 12 MR. TOWNSEND: Objection. Beyond the scope of
- 13 redirect.
- MR. BERNET: No, it isn't.
- 15 JUDGE WALLACE: At this point it is.
- 16 MR. BERNET: Well, he was asking about how much
- 17 time customers need to make a decision on supply.
- 18 JUDGE WALLACE: Right.
- 19 MR. BERNET: He opened that door.
- 20 JUDGE WALLACE: No, he didn't. You can ask him
- 21 about the length of time but you can't go back to the
- 22 customers in the other testimony. This is on

- 1 redirect.
- Q. BY MR. BERNET: Now, you testified about a
- 3 theoretical premium associated with the 75 days.
- 4 It's not theoretical. You would
- 5 expect that there would be a premium with a 75-day
- 6 window, isn't that right?
- 7 A. (BY MR. BOHORQUEZ): This is the way it
- 8 works.
- 9 When the suppliers try to estimate
- 10 what price they can expect to clear in the auction,
- 11 it would include premiums for migration, premiums for
- weather uncertainty, load uncertainty, 75-day window
- 13 and so forth and so on. That would go into their
- 14 hope to get the price.
- 15 As you begin the auction and prices
- 16 get lower in the descending aspect of the auction,
- 17 suppliers will start to shed some of those premiums
- 18 they wanted to get in order to sell their product.
- 19 At some point, the margin gets reduced
- 20 to the bare minimum.
- 21 Q. You testified in response to some questions
- 22 from Mr. Townsend about head room.

- 1 Do you remember that testimony?
- A. (BY MR. BOHORQUEZ): I recall the word head
- 3 room, yes.
- 4 O. And isn't it to the RESs benefit to have
- 5 greater head room rather than less head room between
- 6 its price and the default price?
- 7 A. (BY MR. BOHORQUEZ): The greater head room
- 8 allows us to be upfront with the customer. What
- 9 happens is our competitors squeeze the head room to
- 10 the bare minimum.
- 11 Q. But it's better for a RES to have greater
- head room than less head room, isn't that right?
- A. (BY MR. BOHORQUEZ): As I said, having head
- 14 room allows companies like our company to be in
- 15 business and offers our customers savings and in some
- 16 cases better products; differentiation from what a
- 17 utility is offering for instance.
- 18 MR. BERNET: Move to strike. That was a yes or
- 19 no question.
- 20 JUDGE WALLACE: All right. The last answer is
- 21 stricken.
- Q. BY MR. BERNET: It's better for a RES, is

- 1 it not, to have greater head room between the auction
- 2 clearing price than lesser head room?
- 3 A. Yes.
- 4 MR. BERNET: Nothing further.
- 5 JUDGE WALLACE: Thank you, gentlemen. You may
- 6 step down.
- 7 JUDGE JONES: Thank you.
- 8 (Witness excused.)
- 9 JUDGE WALLACE: Let's go off the record.
- 10 (Whereupon an off-the-record
- 11 discussion transpired at this
- 12 time.)
- JUDGE WALLACE: Let's go back on the record.
- 14 You can go ahead and argue the motion
- 15 now.
- 16 MR. ROSEN: I would rather you get through the
- 17 witness first to lay the foundation for it for only
- 18 this reason. The document that was attached to that
- 19 particular motion simply updates the information in
- 20 the existing exhibit, and I think it would be better
- 21 to have the witness explain what the existing exhibit
- is and then how he proposed the exhibit impacts that

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existing exhibit.
1
                    If you let it in, you let it in. If
2
3
     not, we use it through an offer of proof. I think it
4
     would be better done through a witness though.
5
           JUDGE WALLACE: Okay. Then we'll do it that
6
     way.
                    Off the record.
7
                           (Whereupon an off-the-record
8
9
                            discussion transpired at this
                            time.)
10
11
           JUDGE WALLACE: We'll recess for lunch and be
12
     back in an hour.
13
                           (Whereupon the lunch recess was
14
                           taken from 12:40 p.m. to 1:40
15
                           p.m.)
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- 1 AFTERNOON SESSION
- 2 (Whereupon the
- 3 proceedings
- 4 were hereinafter
- 5 stenographically
- 6 reported by Carla
- 7 Boehl.)
- 8 JUDGE WALLACE: Let's go back on the record and
- 9 start our afternoon session. Mr. Rosen?
- 10 MR. ROSEN: Our next witness will be
- 11 Mr. Steinhurst.
- 12 JUDGE WALLACE: If you could pull a mic over to
- 13 you.
- 14 MR. ROSEN: And Mr. Steinhurst is being called
- 15 in both cases.
- 16 WILLIAM STEINHURST
- 17 called as a Witness on behalf of Citizens Utility
- 18 Board, having been first duly sworn, was examined and
- 19 testified as follows:
- 20 DIRECT EXAMINATION
- 21 BY MR. ROSEN:
- Q. Mr. Steinhurst, could you tell us your full

- 1 name, please.
- 2 A. William Steinhurst.
- 3 Q. And with whom do you work?
- 4 A. I work with Synapse Energy Economics.
- 5 Q. Where are they located?
- 6 A. The main office is at 22 Pearl Street in
- 7 Cambridge, Massachusetts. My business address is 45
- 8 State Street, Montpelier, Vermont 05602.
- 9 Q. In front of you you have what is marked as
- 10 CUB-CCSAO Exhibit 2.0 which is the direct testimony
- 11 filed in the Commonwealth Edison procurement case
- 12 with an e-Docket date of June 8, 2005. Can you tell
- us what CUB Exhibit 2.1 is?
- 14 JUDGE WALLACE: I am sorry, what was the number
- 15 again?
- 16 MR. ROSEN: CUB-CCSAO Exhibit 2.1.
- 17 A. Since I don't have a copy in front of me, I
- 18 believe that's the resume' I filed as an exhibit to
- 19 my direct testimony.
- Q. Do you have CUB Exhibit 2.2 in front of
- 21 you?
- 22 A. Is that the valuation of Exelon Illinois'

- 1 nuclear plant margins?
- Q. Yes.
- A. Yes, I have that in front of me.
- 4 O. And how about CUB Exhibit 2.3?
- 5 A. I have that. It's a chart showing an
- 6 alternative allocation of contract traunche products
- 7 in a hypothetical auction, an alternative to the
- 8 auction allocation proposed by Commonwealth Edison
- 9 Company.
- 10 Q. And those exhibits were filed with e-Docket
- on June 8, 2005. Do you have CUB Exhibit 4.0 in
- 12 front of you?
- 13 A. Yes, I do.
- 0. And what is that?
- 15 A. That is my rebuttal prefiled testimony in
- 16 the proceeding 05-0159.
- 17 MR. ROSEN: Your Honor, I move for the
- admission of CUB Exhibits 2.0 and Exhibits 2.1
- 19 through 2.3 and CUB Exhibit 4.0 into evidence.
- 20 JUDGE WALLACE: I seem to have misplaced 2.2.
- 21 What was that again?
- 22 WITNESS STEINHURST: Which number, please?

- 1 JUDGE WALLACE: 2.2.
- 2 WITNESS STEINHURST: 2.2 is a report entitled
- 3 "Valuation of Exelon Illinois' Nuclear Plant Margins"
- 4 dated June 8, 2005.
- 5 JUDGE WALLACE: Thank you. Are there any
- 6 objections?
- 7 MR. RIPPIE: We have not done any changes?
- 8 MR. ROSEN: No.
- 9 MR. RIPPIE: No.
- 10 JUDGE WALLACE: Hearing no objection, CUB-CCSAO
- 11 Exhibits 2.0, 2.1, 2.2, 2.3 and 4.0 are admitted.
- 12 (Whereupon CUB-CCSAO
- 13 Exhibits 2.0, 2.1, 2.2,
- 14 2.3 and 4.0 were
- 15 admitted into evidence
- in Docket 05-0159.)
- 17 BY MR. ROSEN:
- 18 Q. By the way as a foundation, if I asked you
- 19 the same questions contained in those exhibits, would
- 20 you provide the same answers that are contained in
- 21 those exhibits?
- 22 A. With regard to the prefiled testimony

- 1 exhibits, yes.
- Q. Now, I am going to turn to the Ameren
- 3 docket and your name is the same, obviously. Could
- 4 you turn to -- and you are working for the same
- 5 people in that docket, isn't that correct?
- 6 A. Both of those statements are correct.
- 7 Q. All right. Turn to CUB Exhibit 2.0 which
- 8 was filed with the e-Docket on June 15, 2005, and can
- 9 you tell us what CUB Exhibit 2.0 is?
- 10 A. That is my prefiled direct testimony in
- 11 Dockets 05-0160 through 0162.
- 12 Q. And what is 2.1? Is that your curriculum
- 13 vitae again?
- 14 A. Yes, it is.
- 15 O. And what is CUB Exhibit 2.2?
- 16 A. I am sorry. I don't have that with me. If
- 17 I could get ahold of your copy, I could identify it.
- 18 O. Why don't you come over to my computer
- 19 here.
- JUDGE WALLACE: That's a switch.
- MR. ROSEN: Yes.
- Q. And speaking in the mic, your mic, my mic,

- 1 could you tell Your Honors what 2.2 is?
- 2 A. Yes, Exhibit 2.2 in the Ameren dockets is
- 3 the same document as Exhibit 2.2 attached to my
- 4 direct prefiled testimony in the ComEd docket.
- Q. And let's turn to CUB Exhibit 4.0. Can you
- 6 tell Your Honors what that is?
- 7 A. That is my prefiled rebuttal testimony in
- 8 the Ameren dockets.
- 9 Q. And that was filed with e-Docket on August
- 10 10, 2005. If I ask you the same questions contained
- in CUB Exhibit 2.0 which is your direct testimony and
- 12 4.0 which is your rebuttal testimony, would you give
- 13 the same answers that are set forth in those
- 14 documents?
- 15 A. Yes.
- 16 Q. And were CUB Exhibits 2.1 and 2.2 prepared
- 17 either by you or under your supervision or control?
- 18 A. Yes.
- 19 MR. ROSEN: I move for the admission in the
- 20 Ameren docket of CUB Exhibits 2.0, 2.1, 2.2 and 4.0.
- JUDGE JONES: Thank you. Any objections to
- 22 those?

- 1 MR. FLYNN: Judge, the Ameren companies object
- 2 to the admission of CUB Exhibit 2.2 in the Ameren
- 3 record or the Ameren dockets. This is the document
- 4 that the witness has just identified as the study of
- 5 the valuation of Exelon Illinois' nuclear plant
- 6 margins that was performed for the ComEd docket.
- 7 There is no foundation for the admission of this
- 8 document into the record in the Ameren proceeding or
- 9 any establishment of the relevance of the document.
- 10 It doesn't involve the Ameren companies in any way.
- 11 It is a study apparently, taking the witness at his
- 12 word, of a type of plant that is not owned by any of
- 13 the Ameren companies or by their generation
- 14 affiliate. Accordingly, it has no relevance to the
- 15 issues that we are litigating in the Ameren
- 16 proceeding and does not belong in the record.
- 17 MR. ROSEN: Your Honor, can I ask the witness a
- 18 follow-up question? This may or may not be an issue.
- 19 MR. FLYNN: I would object to any additional
- 20 direct testimony at this point. We have had multiple
- 21 rounds of testimony in which witnesses were free and
- 22 available to provide testimony that would tie

- 1 particular documents or information to this record,
- 2 and it is not appropriate to elicit additional direct
- 3 testimony at this time when we have no opportunity to
- 4 explore its foundations or to respond to it.
- 5 MR. ROSEN: Your Honor, my question is if the
- 6 witness concedes it has no relevancy in the Ameren
- 7 matter, then we will withdraw it as an exhibit.
- 8 That's all. If he believes that it is relevant for
- 9 his testimony in the Ameren matters, then we are
- 10 going to stand by our request that it be admitted
- 11 into evidence.
- 12 Is it important to your testimony in the
- 13 Ameren matter?
- 14 JUDGE JONES: Just a minute before you answer,
- 15 Mr. Steinhurst. Is that acceptable to you if that
- 16 question is posed, given your objection on the table?
- 17 MR. FLYNN: Well, if the answer is short.
- 18 MR. ROSEN: It will be.
- 19 JUDGE JONES: Go ahead. You may answer the
- 20 question.
- 21 WITNESS STEINHURST: Yes, I believe that CUB
- 22 Exhibit 2.2 filed in the Ameren docket is relevant to

- 1 my direct testimony.
- 2 MR. ROSEN: We stand by our request that it be
- 3 admitted into evidence, Your Honor. His objection
- 4 may go to the weight of the evidence, but it
- 5 certainly is relevant to the extent that it supports
- 6 the opinions that he has expressed in the Ameren
- 7 matter as well, Your Honor.
- 8 JUDGE JONES: The witness has just concluded
- 9 that it is relevant, but the relevance has been
- 10 challenged. So how is it relevant?
- MR. ROSEN: Because he uses the materials set
- 12 out in that particular document in formulating the
- opinions that he has had on the Ameren matter. So it
- 14 serves as a basis for his opinions, Your Honor, and
- it is admissible for that reason.
- 16 JUDGE JONES: Are you able to cite some
- 17 testimony from his direct that supports your
- 18 statement?
- 19 MR. ROSEN: I could go through it. It is going
- 20 to take awhile because this is the first time I have
- 21 heard an objection to a document. But certainly I
- 22 can do it. It is just not something that I can do in

- 1 a second. Maybe the witness can do it quicker than I
- 2 can, but I am certainly willing to go through it.
- JUDGE JONES: Well, if you can cite some
- 4 testimony from his prefiling that you believe
- 5 supports your conclusion that it is relevant, then we
- 6 will take a look at that.
- 7 MR. ROSEN: May I have a moment?
- JUDGE JONES: You may.
- 9 (Pause.)
- 10 MR. FLYNN: Judge, if you wish we can take this
- 11 question up at the conclusion of the witness's
- 12 appearance here on the stand. It will not affect my
- 13 cross examination today.
- 14 JUDGE JONES: Well, short of holding off on
- 15 this particular ruling, particularly given the fact
- 16 that counsel is still looking through the testimony
- 17 there for support for the claim that it is relevant,
- 18 we will proceed with the cross examination of the
- 19 witness. To the extent the relevancy objection still
- 20 pertains at the conclusion of that, we will deal with
- 21 that issue. It does not appear that proceeding with
- 22 the examination of the witness at this time is going

- 1 to cause problems in terms of whether or not the
- 2 witness is crossed on this. Mr. Flynn has indicated
- 3 that it will not affect cross.
- 4 BY MR. ROSEN:
- 5 Q. Now, let's turn for a moment to what is
- 6 attached on CUB's motion for leave to file an
- 7 additional exhibit which has been identified or
- 8 pre-identified as CUB Exhibit 2.2A. Are you familiar
- 9 with this particular document?
- 10 JUDGE JONES: If I could interrupt you just a
- 11 minute, pardon me for doing so. As far as the
- exhibits in 05-0160, etc., that have not been
- objected to, are you offering those?
- 14 MR. ROSEN: Yes, I am.
- 15 JUDGE JONES: And those are being offered at
- 16 this time, is that correct?
- 17 MR. ROSEN: Yes, Your Honor.
- 18 MR. FLYNN: And then before counsel proceeds,
- 19 Judge, could you ask which proceeding he is, for lack
- of a better word, proceeding in now?
- MR. ROSEN: Both.
- JUDGE JONES: Well, I think right now the offer

- 1 that's on the table is the series of exhibits offered
- 2 in 05-0160. The prefiled ones have already been
- 3 admitted in the ComEd docket. So I believe that the
- 4 Ameren exhibits were offered, but there was an
- 5 objection to one of those. We will take the
- 6 objection under advisement for the time being. But
- 7 in the meantime I see no reason to hold off on ruling
- 8 on the other exhibits. Let me make sure that there
- 9 are no objections to them first.
- 10 Are there any objections to any of Dr.
- 11 Steinhurst's prefiled exhibits in the Ameren dockets
- other than 2.2? There are not. So the following
- 13 exhibits offered in 05-0160 through -0162 are
- 14 admitted into the evidentiary record as offered.
- 15 That would include CUB Exhibit 2.0, direct testimony
- filed on e-Docket on June 15, 2005, CUB Exhibit 2.1,
- 17 Dr. Steinhurst's CV filed June 15, 2005. We will
- 18 hold off on 2.2. Finally, CUB Exhibit 4.0, rebuttal
- 19 testimony filed August 10, 2005, is admitted. All
- 20 those are admitted as they appear on e-Docket and
- 21 they are admitted in the Ameren consolidated
- 22 proceedings. So that concludes that piece.

- 1 (Whereupon CUB Exhibits
- 2 2.0, 2.1 and 4.0 were
- 3 admitted into evidence
- 4 in Dockets
- 5 05-0160,-0161 and
- 6 -0162.)
- 7 MR. RIPPIE: Your Honor, before the witness is
- 8 questioned about this exhibit, I would ask that we
- 9 entertain the argument on the motion.
- 10 JUDGE WALLACE: Mr. Rosen said right before we
- 11 broke for lunch that he did want to lay a little bit
- of a foundation, if that's okay.
- 13 MR. RIPPIE: I misunderstood.
- 14 MR. FLYNN: I apologize for my question to
- 15 Judge Jones. I guess I was anticipating where
- 16 Mr. Rosen was going now. With respect to that
- 17 foundation he indicated before lunch that he would
- 18 lay, it is my understanding that the CUB motion was
- only filed in Docket 05-0159 which is why I posed the
- 20 question that I did as to what proceeding Mr. Rosen
- 21 is going to pursue Exhibit 2.2A in because I don't
- 22 believe we have been served with any motion in the

- 1 Ameren docket.
- 2 MR. ROSEN: I would have to concede that I
- 3 think Chris may be right about that. I just took a
- 4 look at the docket number and apparently Exhibit 2.2A
- 5 is only being offered in connection with the ComEd
- 6 case, so.
- 7 JUDGE WALLACE: All right.
- 8 BY MR. ROSEN:
- 9 Q. Just briefly, Mr. Steinhurst, can you
- 10 just -- 2.0 has already been admitted in the ComEd
- 11 case. Could you tell us what CUB Exhibit 2.0 is,
- 12 excuse me, 2.2? I misspoke.
- 13 A. CUB Exhibit 2.2 is a study of the margins
- 14 to be estimated or expected from operation at Exelon
- 15 nuclear plants that was conducted based on
- 16 projections of market rates using data available in,
- 17 I believe it was, April of this year.
- 18 Q. And that data was the future prices that
- 19 existed as of April?
- 20 A. Among other things.
- Q. And the updated exhibit, that is based on
- 22 future prices as well?

- 1 A. It is, but it is based on future prices
- 2 available as of August of this year.
- Q. And so 2.2A which is attached to the motion
- 4 simply is an update of the information based on more
- 5 current data, is that a fair statement?
- 6 A. Yes.
- 7 MR. ROSEN: Well, we are simply offering 2.2A,
- 8 Your Honor, as an update on a prior exhibit and it
- 9 uses futures prices as of August, rather than having
- 10 used future prices as of April. So it is just a more
- 11 current update of an existing exhibit and that's why
- 12 we are filing or asking that it be filed at this
- 13 point in time.
- 14 JUDGE WALLACE: All right. Mr. Rippie, do you
- 15 have any objections?
- 16 MR. RIPPIE: Yes, Your Honor, I do. There are
- 17 essentially three objections and I will be very
- 18 brief. First, it is contrary to procedure in the
- 19 case. Any party could all of us update their
- 20 testimony. Any ComEd witnesses could have updated
- 21 their testimony with new data. There has to be an
- 22 end and Your Honor set a schedule for the filing of

- 1 testimony in the case and this is after that time
- 2 testimony is closed.
- 3 Secondly, it is an unreasonable request in view
- 4 of the facts. This document was provided 16 hours
- 5 before the witness went on and 19 minutes before the
- 6 last business day where it is being offered. That is
- 7 compounded by the fact that CUB apparently had the
- 8 document September 1, six days ago. We weren't given
- 9 it at that time even though we have a data request
- 10 outstanding for work papers.
- 11 Thirdly, it is prejudicial for us. We can't
- 12 conduct discovery on it. But, more importantly, our
- 13 surrebuttal witnesses have no opportunity to respond
- 14 to it
- 15 JUDGE WALLACE: All right.
- MR. ROSEN: Do you want to hear from me?
- JUDGE WALLACE: Yes, please.
- 18 MR. ROSEN: As to the updating of information,
- 19 every witness on the stand so far -- not every
- 20 witness but most of the witnesses have updated their
- 21 testimony based on current information. So we are
- 22 not doing anything different than anyone else has

- 1 done. And the problem is that the information was
- 2 more recent. We obviously blieve it is relevant
- 3 because it is based on more recent information. It
- 4 doesn't essentially change the impact of the original
- 5 exhibit. It just uses more current information, and
- 6 the gist of the exhibit is still the same. And so to
- 7 the extent that any testimony or any cross
- 8 examination is prepared based on the prior
- 9 examination, it is certainly going to be useful for
- 10 the purposes of this examination based on had
- 11 information. So there is really no prejudice here.
- 12 And the information has been readily available
- and is something they could have looked at in any
- 14 event since it is based on future prices which are on
- 15 a publicly traded index. So it is transparent
- 16 JUDGE WALLACE: Okay. Are you going to offer
- 17 this in the Ameren docket at some future point or
- 18 just the ComEd docket?
- 19 MR. ROSEN: You know, I don't know. I know
- 20 that's not typical but I didn't prepare the motion.
- 21 I was surprised to see only the docket number on this
- 22 particular case. I don't know whether that was

- 1 inadvertence on the part of my office or not. But if
- 2 it turns out it is relevant, yes, I would like to
- 3 have it introduced into both. Since there is 2.2
- 4 that is being offered in the Ameren case which is
- 5 objected to, if that comes in, 2.2A obviously updates
- 6 that particular exhibit as well.
- 7 By the way, while we are sitting here I was
- 8 asked a question about whether 2.2 that we proposed
- 9 to be admitted in the Ameren matter was ever referred
- 10 to in his testimony in the Ameren matter, and I have
- 11 been provided a citation that shows that on CUB
- 12 Exhibit 2.0, lines 351 and 361, in the footnote the
- 13 2.2 had been referred to. So, yes. And in the
- 14 Ameren testimony there is reference to the particular
- 15 exhibit that has been premarked as 2.2 in the Ameren
- 16 matter
- 17 JUDGE WALLACE: All right. In regards to your
- 18 current motion on 2.2A, it is contrary to our
- 19 process. The process we have set out gives the
- 20 utility the surrebuttal stage. And while there has
- 21 been potential updating, it is usually done during
- 22 the round of testimony. However, I am going to defer

- 1 ruling at this point on 2.2A so if the motion comes
- 2 in, if the motion comes in to Ameren, Judge Jones and
- 3 I can confer.
- 4 Okay. Anything further?
- 5 MR. ROSEN: Just to talk outloud, I think we
- 6 have admitted all the exhibits in the Ameren matter
- 7 except for 2.0.
- 8 JUDGE WALLACE: Except for 2.2.
- 9 MR. ROSEN: 2.2, I'm sorry, and then we have
- 10 2.2A here and all the exhibits have been admitted
- into evidence at this stage. So we tender the
- 12 witness for cross examination.
- 13 JUDGE WALLACE: Thank you. Anyone have cross
- 14 of Dr. Steinhurst?
- MR. STAHL: Judge Wallace, I had originally
- 16 signed up for 15 minutes of cross. I know I said
- 17 earlier today that I did not have any cross for Dr.
- 18 Steinhurst. And I may have used some of my time
- 19 anyway with Mr. Fagan, but I do have or at least ask
- 20 for the opportunity to ask maybe four questions of
- 21 Dr. Steinhurst.
- MR. FLYNN: I have offered to auction off part

- 1 of my time.
- JUDGE WALLACE: Is Dr. LaCasse here to help
- 3 you?
- 4 That's fine. Come on up to the mic.
- 5 CROSS EXAMINATION
- 6 BY MR. STAHL:
- 7 Q. Good afternoon, Dr. Steinhurst. My name is
- 8 David Stahl. I am one of the attorneys representing
- 9 Midwest Generation. Are you familiar with Midwest
- 10 Generation?
- 11 A. In general.
- 12 Q. Do you know what they do?
- 13 A. They are a generation owner.
- Q. Dr. Steinhurst, I would like to ask you
- some questions about testimony on pages 14 of your
- 16 initial direct testimony. You have a question and
- 17 answer that appears between lines 321 and 331. Do
- 18 you have that nearby?
- 19 A. That's the direct testimony in the ComEd
- 20 case?
- Q. Yes, it is, I apologize. I am referring to
- the ComEd case, although my cross is in both cases.

- 1 A. I have that in front of me.
- 2 Q. Here you express your opinion that the
- 3 Commission should be concerned about potential flaws
- 4 in the wholesale electricity market, and at the very
- 5 end of that answer you say that the ability to
- 6 exercise market power would translate into
- 7 unnecessarily high bids from participants in ComEd's
- 8 proposed auctions. Do you see that?
- 9 A. I do.
- 10 Q. Those high bids to which you refer in that
- 11 answer, those would reflect, would they not, the
- 12 expectations of various suppliers that in the period
- 13 to be covered by the contracts market power might
- 14 exist?
- 15 A. That's one possibility.
- Q. And would those high bids also reflect the
- 17 expectation that that market power not only might
- 18 exist but would be exercised in certain hours of
- 19 those years?
- 20 A. Again, that is one possibility.
- 21 Q. And the exercise would take the form of
- 22 withholdings, is that correct?

- 1 A. Same answer.
- 2 Q. That's a possibility?
- 3 A. Yes.
- 4 Q. Wouldn't you agree, Dr. Steinhurst, that
- 5 the bids will be higher only where the suppliers have
- 6 identical expectations that market power will exist,
- 7 who will have the market power, and when and whether
- 8 and how it will in fact be exercised?
- 9 A. No.
- 10 Q. Isn't it true, Dr. Steinhurst, that those
- 11 suppliers who do not share the expectations about the
- 12 existence of market power and whether it is likely to
- 13 be exercised in the future will tend to bid more
- 14 aggressively in the auction and bid the price down?
- 15 A. Some might but that would not necessarily
- 16 drive down the clearing price.
- 17 Q. Lower bids as a general proposition would
- 18 tend to drive down the clearing price, would they
- 19 not?
- 20 A. In many circumstances. But the
- 21 hypothetical you raised was that there is a range of
- 22 expectations that differ. And if the bidders differ

- 1 in their expectations, the fact that that spread
- 2 exists may or may not alter the final clearing price.
- 3 Q. Wouldn't you expect there to be a range of
- 4 expectations among the numerous suppliers who you
- 5 think may participate in this auction?
- 6 A. Yes.
- 7 MR. STAHL: Thank you. I have nothing further.
- 8 JUDGE WALLACE: All right. Thank you.
- 9 Mr. Fosco?
- 10 MR. FOSCO: Your Honor, Staff has actually just
- 11 a limited area but I think, based upon an agreement
- 12 with the counsel for the witness, we are going to
- 13 admit, so long as there is no objection, a response
- 14 to a data request as a Staff cross exhibit. I
- 15 believe are we at Staff Cross Exhibit 1? I have not
- 16 introduced any and I am not aware of us having done
- 17 that before.
- 18 JUDGE WALLACE: Yes, it looks like Staff Cross
- 19 Exhibit 1.
- 20 MR. FOSCO: Your Honor, may I submit copies to
- 21 you?
- JUDGE JONES: Is this just for ComEd or both?

- 1 MR. FOSCO: This would be for both dockets,
- 2 Your Honor. Do I need three copies?
- 3 JUDGE JONES: Provide two and then we will mark
- 4 one in each docket.
- 5 (Whereupon ICC Staff
- 6 Cross Exhibit 1 was
- 7 marked for purposes of
- 8 identification as of
- 9 this date in Docket
- 10 05-0159 and 05-0160,
- -0161, -0162.
- MR. FOSCO: Your Honors, I have submitted to
- 13 the court reporter and copied all the parties what
- 14 has been marked as Staff Cross Exhibit 1 which is a
- 15 CUB data request response to Staff data request
- 16 EDIV-CUB 1.06. I have spoken with counsel for CUB
- 17 and they have no objection, and we would move to
- 18 admit this into the record in lieu of conducting
- 19 cross examination, if there is no other objection.
- JUDGE WALLACE: Any objection in -0159?
- MR. RIPPIE: No.
- JUDGE JONES: Are there any objections in

- 1 05-0160 through -0162? There are not.
- 2 MR. FOSCO: With that, Your Honor, Staff has
- 3 nothing further.
- 4 JUDGE WALLACE: Staff Cross Exhibit Number 1 is
- 5 admitted.
- 6 (Whereupon ICC Staff
- 7 Cross Exhibit 1 was
- 8 admitted into evidence
- 9 in Docket 05-0159 and
- 10 05-0160, -0161, -0162.)
- 11 JUDGE JONES: And just so the record is clear,
- 12 that exhibit is admitted in both dockets. It will be
- 13 known as Staff Cross Exhibit Number 1 in each docket.
- MR. FOSCO: Thank you, Your Honors.
- JUDGE WALLACE: Mr. Townsend, did you have
- 16 cross of Dr. Steinhurst?
- MR. TOWNSEND: No, we don't, Your Honor, thank
- 18 you.
- 19 JUDGE WALLACE: Mr. Flynn?
- 20 MR. FLYNN: Sure, I will go.
- 21 CROSS EXAMINATION
- 22 BY MR. FLYNN:

- 1 Q. Good afternoon, Dr. Steinhurst.
- 2 A. Hello.
- 3 Q. My name is Christopher Flynn and I am going
- 4 to ask you some questions today on behalf of the
- 5 Ameren companies, so I intend to be in both
- 6 proceedings that we have going on here.
- 7 Now, you have explained to us in your testimony
- 8 and your attached CV that you were Director for
- 9 Regulated Utility Planning at the Vermont Department
- 10 of Public Service, is that right
- 11 A. Yes.
- 12 Q. Now, for the benefit of those of us in
- 13 Illinois, the Department of Public Service is
- 14 distinct from the Vermont Public Service Board, is
- 15 that correct?
- 16 A. Yes.
- 17 O. The Vermont Public Service Board is a
- 18 decision-maker in contested cases, is that accurate?
- 19 A. Yes.
- Q. The Department of Public Service, or let's
- 21 just call it the Department, does two things you
- 22 explained to us, is that right?

- 1 A. I am not sure what I have explained to you,
- 2 but that is a correct statement.
- Q. Okay. Well, one of the things that you
- 4 explain to us is that it is an advocate of the public
- 5 interest that participates in proceedings before the
- 6 Public Service Board, is that right?
- 7 A. Yes.
- 8 Q. All right. Then the other important
- 9 function of the Department is that it develops state
- 10 energy policy, is that correct?
- 11 A. Yes, both under specific statutory mandates
- 12 and as the designated state energy office.
- 13 Q. Right. And one of hose statutory mandates
- 14 is that a state comprehensive energy plan be
- 15 developed, is that right?
- 16 A. Yes.
- 17 Q. Now, you were at the Department for 22
- 18 years, is that correct?
- 19 A. Right.
- Q. And for about 17 of those years, from 1986
- 21 until 2003, you were Director for Regulated Utility
- 22 Planning, is that right?

- 1 A. Yes.
- Q. Now, how long has Vermont engaged in
- 3 statewide energy planning?
- 4 A. The first time I was involved in that
- 5 activity was 1989, I believe.
- 6 Q. Would you accept that the -- all right.
- 7 Since about 1989?
- 8 A. That's my recollection, right.
- 9 Q. So it is -- Vermont has been then engaged
- in statewide planning for roughly 16 years, of which
- 11 you were in charge for 14 years, is that right?
- 12 A. For energy broadening, right.
- Q. And in that regard -- well, you say on your
- 14 CV that you were responsible for preparation of
- 15 Vermont's long-range energy policy plans in the areas
- of, among other things, electric utilities and
- 17 energy. I take it from that then the buck stopped
- 18 with you?
- 19 A. Not entirely.
- Q. The legislature had some role, is that
- 21 right?
- 22 A. Not under Vermont law. I can explain if

- 1 you would like.
- Q. Let me try. Then when I give up, I will
- 3 let you explain. You oversaw people who were doing
- 4 the research and the modeling and drafting the plans,
- 5 is that right?
- 6 A. Yes.
- 7 Q. You had, I would guess, then significant
- 8 input yourself, is that correct?
- 9 A. Yes.
- 10 Q. All right. Now, it is true that one of
- 11 your criticisms of the Ameren proposal is that it
- 12 fails to accommodate renewable sources of power, is
- 13 that right?
- 14 A. In general.
- 15 Q. Yes?
- 16 A. Yes.
- 17 Q. And were renewables something that you
- 18 endorsed in the Vermont long-range planning process?
- 19 A. Yes.
- 20 Q. All right. Another criticism you have of
- 21 the Ameren proposal is its failure to accommodate
- demand side measures, is that right?

- 1 A. It's a very capsulated way of expressing
- 2 what I had to say about the issue of demand side
- 3 resources in the Ameren proposal. But taking that
- 4 phraseology, I would agree with the statement.
- 5 Q. Yeah, you will just have to accept that I
- 6 am moderately inarticulate and try to work with me.
- 7 Everyone will assure you that I am nowhere near the
- 8 smartest guy in the room.
- 9 ATTORNEY: Shall we stipulate to that?
- 10 MR. FLYNN: If I knew what the word meant, yes.
- 11 (Laughter)
- 12 BY MR. FLYNN:
- 13 Q. Is it fair to say, with apologies for the
- 14 capsulation, that demand side measures were something
- 15 that you endorsed in the Vermont long-range planning
- 16 process as well?
- 17 A. Yes.
- 18 Q. Now, you left the Department in 2003, is
- 19 that correct?
- 20 A. Yes.
- Q. And at the time you left the Department,
- Vermont's retail electric rates were over 40 percent

- 1 higher than the national average, is that correct?
- 2 A. I don't remember the precise number, but
- 3 they were well above the national average at the
- 4 time.
- 5 Q. And in fact you were forced out of your
- 6 position with the Department, isn't that right?
- 7 A. I was dismissed.
- Q. All right. And you were replaced by
- 9 someone who had openly challenged both the efficiency
- 10 programs and renewable energy programs that had been
- 11 endorsed under your leadership, is that right?
- 12 A. That's correct.
- Q. All right. And is it fair to say that
- 14 concern over the level of Vermont's retail electric
- 15 rates, despite 14 years of long-range planning, was a
- 16 principal reason for your dismissal?
- 17 A. That's not the reason I was given by my
- 18 commissioner at the time.
- 19 Q. So now you bring your expertise in planning
- 20 to Illinois and you offer some recommendations to
- 21 this commission, is that right?
- 22 A. Yes.

- 1 Q. And as I understand your testimony, you are
- 2 saying, one, reject this proposal and open a broader
- 3 procurement docket, is that right?
- 4 A. That's one alternative recommendation, yes.
- 5 Q. That's your primary alternative, isn't it?
- 6 A. Yes.
- Q. And you say then, secondarily, if you don't
- 8 do that, you should require Ameren to use an actively
- 9 managed portfolio design, is that correct?
- 10 A. No.
- 11 Q. All right. In your rebuttal testimony --
- 12 before I have you turn to that, let me ask you this
- 13 way. You say that as an alternative Ameren should be
- 14 required to acquire power and recover its costs for
- doing so pursuant to traditional ratemaking methods
- including a prudence review, is that right?
- 17 A. Yes.
- 18 Q. And you offer some thoughts as to how
- 19 Ameren might acquire power under a traditional
- 20 ratemaking approach, is that right?
- 21 A. I cite various options that Ameren would
- 22 have for doing so.

- 1 Q. You don't propose a specific method but
- 2 contend that Ameren should actively manage its
- 3 portfolio in a way that minimizes costs, is that
- 4 right?
- 5 A. Yes.
- 6 Q. All right. And now you can turn to your
- 7 rebuttal testimony if it helps you.
- 8 A. Which testimony, please?
- 9 Q. The rebuttal in, I am sorry, in the Ameren
- 10 docket, that's 05-0160 and others -- it is CUB
- 11 Exhibit 4.0. And I would like to direct you to page
- 12 18 beginning at line 382 and why don't you just let
- me know when you get there. Take your time.
- 14 A. I am there.
- Q. All right. And here you list at the ten or
- 16 so lines beginning at line 382 specific steps that
- 17 Ameren could take to procure power in an actively
- 18 managed portfolio, is that right?
- 19 A. Almost. These are examples of products
- 20 that Ameren could choose to acquire -- steps for
- 21 acquiring these sources would include additional
- 22 alternatives for how to procure these or other

- 1 products.
- Q. All right. Fair enough. In my question I
- 3 use the word "should." These are steps that Ameren
- 4 could take, is that right?
- 5 A. I am sorry. That's not the clarification I
- 6 was trying to make.
- 7 Q. That's the one I was trying to make,
- 8 though.
- 9 A. Well, I am still not quite in agreement.
- 10 The list shown on this page 18 is a list of various
- 11 products that Ameren might choose to acquire to meet
- its needs. To me the word "steps" that Ameren might
- 13 follow adds an additional dimension of how Ameren
- 14 might go about procuring and disposing of and placing
- 15 these or other products as it chose to do so.
- 16 Q. I see. So Ameren could acquire, for
- 17 example, looking at line 382 standard wholesale
- 18 electric power market forward contracts of various
- 19 term lengths, etc., is that right?
- 20 A. Yes.
- Q. And presumably it would go out and acquire
- these in the market for these particular products, is

- 1 that right?
- 2 A. Various markets at various times.
- 3 Q. These are competitive markets?
- 4 A. That particular one is.
- Q. All right. Well, let's look at line 385,
- 6 bilateral negotiated contracts of various terms,
- 7 sizes or start dates. What are you talking about
- 8 there?
- 9 A. These would be two-party agreements between
- 10 Ameren and sellers of power which might be generators
- or they might be bidders that have previously
- 12 purchased power from generators. And those
- 13 agreements could call for delivery of a swift power,
- 14 acetylene power, fixed price power, variable priced
- power, load fall power, things I mentioned somewhere
- 16 else. Capacity or ancillary services, contracts
- 17 could be for various quantities and various terms.
- 18 O. All right. So Ameren would go into the
- 19 wholesale market and negotiate with other parties at
- 20 arms length, I guess, procure products like these and
- 21 then resell the power to their customers, right?
- 22 A. Yes.

- 1 Q. All right. And then you would agree that,
- 2 wouldn't you, that Ameren should recover their actual
- 3 prudent costs of acquiring these products that they
- 4 resell to their customer?
- 5 A. I agree that Ameren would be entitled to
- 6 normal -- to traditional ratemaking treatment for
- 7 those costs.
- 8 Q. Which you have described as including a
- 9 prudence review?
- 10 A. That is correct.
- 11 Q. All right. And in normal ratemaking a
- 12 utility would recover its actual costs subject to a
- 13 prudence standard, is that right, in your view?
- 14 A. There is more to it than that.
- 15 Q. Okay.
- 16 A. A prudence review would be one part of
- 17 that.
- 18 Q. All right. And would another part of that
- 19 be some sort of reasonableness test?
- 20 A. Well, the general standard is the rates
- 21 should, under traditional ratemaking, should be just
- 22 and reasonable. And that's usually interpreted to

- 1 require that costs to be recovered meet certain
- 2 criteria such as being legitimate, verifiable, used
- 3 and useful and prudent. And in addition traditional
- 4 ratemaking incorporates a variety of procedural
- 5 methods that vary from jurisdiction to jurisdiction
- 6 but have to do with when costs are brought in for
- 7 recovery and which costs can be accumulated prior to
- 8 rate cases and so on.
- 9 Q. All right. So with respect to the latter
- 10 part of your answer, the procedural requirements that
- 11 have to be satisfied, you are essentially talking
- 12 about what costs under this Commission's rules could
- 13 be properly reflected in a test year used to
- 14 establish rates, is that right?
- 15 A. Yes.
- 16 Q. All right. By the way, your counsel
- 17 mentioned that, you know, you might request a break
- 18 at some point. If you are uncomfortable at any
- 19 point, please do so.
- A. Thank you.
- Q. I don't have the authority to grant you
- one, but I am sure the bench will accommodate.

- 1 With respect to the other part of that answer,
- 2 you don't suggest that based on your many years
- 3 working with regulated utilities that the Commission,
- 4 this Commission as a state entity, has the power to
- 5 determine reasonable wholesale rates, do you
- 6 A. In general state commission do not have
- 7 that power. I haven't made a specific examination
- 8 here in Illinois. I am not making that claim.
- 9 MR. FLYNN: Thank you. Those are all the
- 10 questions I have for Dr. Steinhurst. Thank you very
- 11 much.
- 12 JUDGE WALLACE: Do you need a break?
- 13 WITNESS STEINHURST: No, I do not. Thank you.
- 14 JUDGE WALLACE: Mr. Rippie?
- MR. RIPPIE: Thank you.
- 16 CROSS EXAMINATION
- 17 BY MR. RIPPIE:
- 18 Q. Good afternoon, Dr. Steinhurst. My name is
- 19 Glenn Rippie and I am one of the attorneys for
- 20 Commonwealth Edison Company, and I have got sadly
- 21 more cross examination than Mr. Flynn had so I want
- 22 to echo his statement about requesting a break.

- 1 A. Thank you. I appreciate that.
- Q. Let me begin by trying to understand
- 3 exactly what it is that you are asking the Commission
- 4 to do in this docket. As I understand it, your
- 5 principal recommendation for Commonwealth Edison
- 6 mirrors the recommendation you made with respect to
- 7 Ameren that you explained to Mr. Flynn a few minutes
- 8 ago, is that correct?
- 9 A. Yes.
- 10 Q. So your recommendation is, first, that the
- 11 ICC reject this filing, is that correct?
- 12 A. Yes.
- 13 Q. And then that it open another proceeding?
- 14 A. Yes. I do so recommend in my testimony,
- 15 but if I were to sequence my recommendations --
- 16 Q. I am not going in any particular sequence.
- 17 I am just trying to find out what they are first.
- 18 A. I made both of those recommendations.
- 19 Q. And then in your view that proceeding
- 20 should require Commonwealth Edison to actively manage
- 21 its own resource portfolio such that it meets a test
- 22 that you describe as getting the lowest cost, is that

- 1 fair?
- 2 A. I don't think that's quite right.
- Q. Okay. Fix it for me, please.
- A. My primary recommendation is that this
- 5 Commission should reject the present filing and make
- 6 it clear that Commonwealth Edison and Ameren each
- 7 have a responsibility to procure power to provide
- 8 default service under traditional ratemaking. The
- 9 recommendation with regard to a termine docket is
- 10 also present in my testimony and could be a way to
- 11 explore other alternatives. But the primary
- 12 recommendation is to reject the current filing, leave
- the responsibility with the utility under traditional
- 14 ratemaking.
- 15 Q. Do you firmly recommend today that the ICC
- 16 require ComEd to engage in active portfolio
- 17 management under a regulated plan process?
- 18 A. Not exactly. I tried to explain in my
- 19 testimony why that would be a better approach than
- 20 the company's proposal. But my primary
- 21 recommendation is to leave the responsibility for the
- 22 decisions about how to procure default service power

- 1 with respective utilities.
- 2 Q. So would you agree with me that after
- 3 engaging in that process, it might be the case that
- 4 we end up with a competitive procurement mechanism,
- 5 true?
- 6 A. That is correct.
- 7 Q. Now, is there anything inherently unjust or
- 8 unreasonable about private companies selling
- 9 wholesale power at market rates?
- 10 A. Using those -- taking those words in their
- 11 general sense, no.
- 12 Q. Fair enough.
- 13 A. Taking them in the sense that's used in
- 14 utility regulation is a complicated decision process
- 15 at the federal level about whether market-based rate
- 16 authority is just and reasonable and that's
- 17 controversial.
- 18 Q. I am going to phrase questions very
- 19 carefully and I think if you listen to them very
- 20 carefully we might be through this a lot quicker.
- 21 What I asked was whether there was anything
- inherently unjust and unreasonable about private

- 1 companies selling wholesale energy under market-based
- 2 rates. And is the answer to that question no?
- 3 A. The answer is that I am not sure what you
- 4 mean by just and reasonable.
- 5 Q. As -- well, you testified on cross
- 6 examination by Mr. Flynn about your understanding of
- 7 what the general just and reasonable standard was
- 8 applicable to utility ratemaking, do you recall that?
- 9 A. Yes.
- 10 Q. Same definition. Is there anything
- inherently unjust and unreasonable about selling
- 12 power at wholesale at market-based rates?
- 13 A. The concept I explained to Mr. Flynn is not
- 14 directly relevant to wholesale sales.
- Q. Well, let's try it this way. FERC has
- 16 issued a number of companies market-based rates,
- 17 right?
- 18 A. Yes.
- 19 Q. And in order for FERC to do that, it has to
- 20 find that those rates are just and reasonable, right?
- 21 A. Yes.
- Q. And it is FERC's job to determine that

- 1 those rates continue to be just and reasonable as
- 2 long as they are in force, right?
- 3 A. That's my understanding.
- Q. And would you also agree that those
- 5 particular rates are not within the jurisdiction of
- 6 this Commission?
- 7 A. That's also my understanding.
- 8 Q. Now, do you claim that there is anything
- 9 inherently unjust and unreasonable about ComEd buying
- 10 energy at wholesale?
- 11 A. No.
- 12 Q. In fact, ComEd has done that for years,
- 13 right?
- 14 A. Yes.
- 15 O. So has most other utilities around the
- 16 country?
- 17 A. Correct.
- Q. And is it also true that those purchases in
- 19 ComEd's case has been both from affiliated and
- 20 unaffiliated suppliers?
- 21 A. That's right.
- Q. And would you agree that those purchases

- were in each instance made pursuant to the seller's
- 2 wholesale rates on file with FERC?
- 3 A. Except for purchases that were made from
- 4 vendors none of who had market rate authority.
- 5 Q. Oh, okay. I thought you were going to say
- 6 except for PURPA. But even the vendors that were
- 7 selling under market rate authority made those sales
- 8 under market-based rate tariffs on file at FERC,
- 9 right?
- 10 A. I am not certain of the exact form in which
- 11 that's done, but it is my understanding that that's
- 12 essentially what's happened.
- 13 Q. Now, if ComEd were to use an active
- 14 portfolio management approach, a number of its
- 15 sources of supply might also be private wholesale
- 16 market purchases, right?
- 17 A. Yes.
- 18 Q. In fact, your testimony details a long list
- of forms that those purchases could take?
- 20 A. Yes.
- Q. Including one-year contracts, spot
- 22 contracts, three-year contracts, five-year contracts,

- 1 life of unit contracts, and other contingent long
- 2 term contracts, right?
- 3 A. Yes.
- 4 Q. And if ComEd used those tools prudently and
- 5 in fact used the power that they acquired to supply
- 6 their retail load, you wouldn't have any problems
- 7 with those costs being passed through to customers
- 8 under traditional ratemaking practices, right?
- 9 A. Not to the extent they were eligible to be
- 10 passed through under those traditional ratemaking
- 11 practices.
- 12 Q. Well, let me be clear. I am not trying to
- 13 be tricky. I am just trying to be clear. If ComEd
- 14 buys the power at wholesale -- you follow me so far?
- 15 A. Yes.
- 16 Q. And it is determined to be a prudent
- 17 purchase -- with me so far?
- 18 A. Yes.
- 19 Q. And the power that they purchase is in fact
- 20 used to supply the load of their retail customers,
- 21 shouldn't they be allowed to recover the costs under
- 22 traditional ratemaking practices?

- 1 A. So long as those costs meet the other
- 2 requirements of traditional ratemaking.
- 3 Q. Under Illinois law, whatever that may be?
- 4 A. Yes.
- 5 Q. The fact that they were purchased from the
- 6 market wouldn't make them ineligible for recovery,
- 7 would they?
- 8 A. Not per se.
- 9 Q. Well, provided they met those other
- 10 requirements, the fact that they were purchased from
- 11 the market wouldn't make them ineligible for
- 12 recovery, would they?
- 13 A. Not per se.
- 14 O. Well, would you also agree that if ComEd
- 15 were to actively manage its own portfolio, it would
- 16 not automatically simply buy from ExGen?
- 17 A. I agree.
- 18 O. It would evaluate what contracts are out
- 19 there and, your recommendation, try to pick the best
- 20 ones?
- 21 A. That would be one reasonable thing for the
- 22 company to do.

- 1 Q. Now, if it in fact did pick the best
- ones -- I am struggling with your per se here. I am
- 3 going to give it one more try. If it in fact did
- 4 pick the best ones and those costs were found prudent
- 5 and used to supply customers, under traditional
- 6 ratemaking principles as you generally understand
- 7 them, those costs would be recoverable, correct?
- 8 A. Yes.
- 9 Q. And they would be recoverable from all the
- 10 different customer classes based on some rate design
- 11 that would attempt to reflect what the customer's
- 12 costs of service were?
- 13 A. Yes.
- 14 O. Now, is it true that you also make some
- 15 recommendations, and particularly in your rebuttal
- 16 testimony but also in your direct, about how the
- 17 Commission ought to direct ComEd to run an auction or
- 18 an auction-like competitive procurement process if
- 19 such a process were selected by the Commission?
- 20 A. Yes.
- 21 Q. Now, nowhere in either of your testimonies
- 22 do you testify that an auction process is per se

- 1 imprudent, do you?
- 2 A. That's right.
- 3 Q. And nowhere in your testimony do you
- 4 indicate that a competitive procurement process in
- 5 general is per se imprudent, right?
- 6 A. Correct.
- 7 Q. And in fact is that why you testify in your
- 8 rebuttal at lines 690 to 692 that you were not
- 9 opposed in principle to auctions as part of a
- 10 procurement methodology and auction-based
- 11 procurements can have benefits?
- 12 A. What was the line number again?
- Q. 690 through 692 in the rebuttal.
- 14 A. That is correct.
- 15 Q. Do those benefits include transparency?
- 16 A. An auction or competitive procurement can
- 17 include transparency as a benefit if done correctly.
- 18 O. Do they include diversity in supply?
- 19 A. Not necessarily.
- 20 O. An auction can be constructed in such a way
- 21 to provide beneficial diversity in supply, can it
- 22 not?

- 1 A. An auction for a specific single product
- 2 can readily be constructed to provide diversity of
- 3 supply with regard to vendors who are supplying that
- 4 particular product. It is more complicated and
- 5 problematical to construct an auction -- to construct
- 6 an auction that would provide diversity of supply
- 7 with regard to the product, the product or products
- 8 being procured.
- 9 Q. What benefits did you mean besides
- 10 transparency and diversity when you said that
- 11 auction-based procurement can have benefits?
- 12 A. Competition among vendors, with bidders.
- 13 O. Which will tend to have the effect of
- 14 driving price down?
- 15 A. Yes.
- Q. Any others?
- 17 A. Competitive procurement processes can
- 18 provide useful market intelligence to a utility. It
- 19 can stimulate demand for product -- it can stimulate
- 20 supply of products that the utility feels would be
- 21 useful but might not otherwise appear on their own.
- 22 It can in some situations with some products reduce

- 1 transaction costs. I don't have a complete list in
- 2 mind but that's a selection.
- Q. Fair enough. If the Commission were to
- 4 determine that a competitive procurement or
- 5 auction-based procurement mechanism was prudent and
- 6 Commonwealth Edison employed that process to purchase
- 7 power that its retail customers used, should ComEd be
- 8 able to recover the resulting costs in its rates?
- 9 A. You haven't given me enough information
- 10 about the hypothetical to answer you.
- 11 Q. Let me try one more time. I will try to
- 12 remember your answers from the last time we tried
- 13 this. If ComEd uses an auction-based procurement
- 14 process which the Commission determines is just and
- 15 reasonable and prudent for it to do and it uses the
- 16 power that it acquires pursuant to that process to
- 17 serve its retail customers, you would agree, would
- 18 you not, that Commonwealth Edison should be able to
- 19 recover the resulting costs from its rates, in its
- 20 rates?
- 21 A. If ComEd chose to use a competitive
- 22 procurement process and the Commission on examination

- 1 found that the process had been run prudently and did
- 2 not result in any costs that were not entitled to
- 3 recovery under traditional ratemaking and the power
- 4 for which those costs were incurred were used by
- 5 Commonwealth Edison's customers, then I would agree
- 6 with you.
- 7 Q. And there is nothing special about any
- 8 particular customer group in that answer. If it was
- 9 used for large industrials, the answer would still be
- 10 true?
- 11 A. Well, there are certain situations present
- 12 in Illinois where some classes of service have been
- declared competitive, and I am not sure how to answer
- 14 you with regard to those.
- 15 Q. I am only talking about the utility's
- 16 bundled service to those classes. It doesn't matter
- 17 what class it is as long as we are talking about the
- 18 power that is used to serve the bundled load, right?
- 19 A. Right. I agree that I did not intend in my
- 20 last answer to distinguish in any way between
- 21 customer classes.
- Q. Now, it is not your testimony, is it, that

- 1 Commonwealth Edison's options are limited either to
- 2 an auction as proposed or to a purchase from ExGen,
- 3 right? There are other options.
- 4 A. That is correct.
- 5 Q. One set of other options would be other
- 6 types of arms length procurement processes, right,
- 7 besides auctions?
- 8 A. Yes, or a selection of several such
- 9 processes.
- 10 Q. And is the fact that there are other arms
- 11 length acquisition processes one reason why your
- 12 alternative -- and I am going to cite to lines 912
- and 914 of your rebuttal -- quote, "leaves the
- 14 company free to use a multitude of competitive
- 15 procurement approaches"?
- 16 A. Yes.
- 17 Q. And in your view ComEd should actually
- 18 explore those alternative processes, right?
- 19 A. I believe so.
- Q. And would you also agree that ComEd should
- 21 not be prohibited a priority from engaging in any
- 22 such arms length acquisition process which it turns

- 1 out is beneficial?
- 2 A. I don't believe ComEd should be prohibited
- 3 a priority from using any of those processes. I am
- 4 not sure what you meant by the last phrase in your
- 5 question.
- 6 Q. Well, look, if you would turn to your
- 7 rebuttal testimony at line 971, you indicate that
- 8 nothing in my recommendation would preclude the
- 9 judicious use of competitive procurement by ComEd in
- 10 meeting its default service obligations. I guess
- 11 that's what I was aiming at. You would not recommend
- 12 that anything preclude the judicious use of
- 13 competitive procurement by ComEd in meeting its
- 14 default service obligations, would you?
- 15 A. No.
- 16 Q. You do not testify that open markets or
- 17 competition are unreasonable or unjust in general, do
- 18 you?
- 19 A. No.
- 20 O. And how do you define a market-based rate?
- 21 A. The context in which I am familiar with
- 22 that term is market-based rate authority as used in

- 1 FERC proceedings. And in that context it is my
- 2 understanding that means authority to sell power at
- 3 rates determined by competitive markets, rather than
- 4 at a cost-based rate approved by FERC.
- 5 Q. If a utility has a rate that recovers only
- 6 its just and reasonable and prudent costs in a
- 7 circumstance where those costs are established by the
- 8 markets for the inputs that the utility buys, would
- 9 you call the retail rate a market-based rate?
- 10 A. In no way. Well, I should clarify that.
- 11 Q. There is no question pending.
- Now, in several locations in your testimony you
- 13 comment on divestiture. Would you agree with me that
- 14 so long as ComEd owns no generation, it must purchase
- 15 its supply
- 16 A. Or choose to engage in generation itself.
- 17 Q. Now, in the hypothetical where it does not
- 18 build, its actual cost of procurement will be
- 19 equivalent to what it pays its suppliers, right?
- 20 A. Plus transaction costs.
- 21 Q. Fair enough. If the auction were rejected,
- 22 ComEd as it exists today would still have to buy

- 1 electricity or, as you say, build generation, right?
- 2 A. Is that a question?
- 3 O. Yes. Would ComEd still have to buy
- 4 electricity to serve its load?
- 5 A. Yes.
- 6 Q. And the fact that the projection -- sorry.
- 7 The fact that the auction was rejected would not
- 8 change in any way the rates that the suppliers have
- 9 that govern their sales to ComEd, would it?
- 10 A. I don't know what you mean by the rates
- 11 that suppliers have.
- 12 Q. These suppliers' FERC-filed rates wouldn't
- 13 change just because the Commission rejected the
- 14 auction?
- 15 A. That is true.
- 16 Q. Do you know what the -- I am not going to
- 17 ask you things Mr. Fagan already answered. Save some
- 18 time.
- 19 JUDGE WALLACE: That wasn't a question pending.
- 20 (Laughter)
- 21 Q. In your view -- let me ask you a couple
- 22 questions about what I think I understand to be your

- 1 description of traditional ratemaking. Do you have
- 2 an understanding of how rate cases work in Illinois
- 3 traditionally?
- 4 A. Did you ask about Illinois?
- 5 Q. Yes.
- 6 A. I don't have specific experience in
- 7 Illinois.
- 8 Q. If then you don't know the answer to these
- 9 next few questions that I ask you in Illinois, tell
- 10 me you don't know. Do you know whether in the
- 11 traditional rate case ComEd's cost might include
- 12 power purchase costs?
- 13 A. That is correct.
- 14 O. Would you agree that it is not a
- 15 prerequisite for ComEd filing a rate case seeking an
- increase in supply charges that a competitive market
- 17 has developed?
- 18 A. That's my understanding.
- 19 O. Whether or not a competitive market is
- 20 developed, if Commonwealth Edison's costs have
- 21 increased, it is your understanding that the company
- 22 has a right to file a rate case, right?

- 1 A. I have not made a detailed study of
- 2 Illinois law on that, but that's my general
- 3 understanding.
- 4 Q. At least once the transition period is
- 5 over?
- 6 A. Exactly.
- 7 Q. And there is -- once the transition period
- 8 is over, there is nothing special about any
- 9 particular customer segment or whether or not the
- 10 customers have been declared competitive, right?
- 11 A. I don't understand the question.
- 12 Q. ComEd could file a rate case for its large
- 13 industrial customers, for its small industrial and
- 14 commercial customers and for its residential
- 15 customers once the transition period is over?
- 16 A. That's my understanding. But I don't have
- 17 any knowledge about how that is effected for classes
- 18 that have been declared competitive by the ICC.
- 19 Q. Fair enough. Now, if I can ask you to
- 20 briefly turn to lines 55 and 58 in your rebuttal.
- 21 You indicate that in your view, quote, The company
- 22 should not be absolved of its duty to procure the

- 1 best possible result for default service customers
- 2 (especially in light of the open issues on past
- 3 actions regarding divestiture), end of quote. Is it
- 4 your testimony -- first of all, did I read it
- 5 correctly?
- 6 A. Yes.
- 7 Q. Is it your testimony that the standard of
- 8 review that the Commission should give to
- 9 Commonwealth Edison's proposed procurement options is
- 10 whether or not they produce the best possible result
- 11 for all its customers?
- 12 A. No.
- Q. Do you know when ComEd first began
- 14 considering the design of procurement post-2006?
- 15 A. No.
- 16 Q. Do you know what resources Commonwealth
- 17 Edison devoted to evaluating the alternatives before
- 18 it?
- 19 A. No.
- Q. Do you know how many person hours ComEd
- 21 devoted to that process at all?
- 22 A. No.

- 1 Q. But you do know that the Illinois Commerce
- 2 Commission had a workshop process that discussed that
- 3 issue, yes?
- 4 A. Yes.
- 5 Q. Do you know when that started?
- 6 A. I believe it started in early 2004.
- 7 Q. And it included six working groups?
- 8 A. I think that's the number.
- 9 Q. Would you accept that the working groups
- 10 met a total of more than 50 times?
- 11 A. That sounds reasonable.
- Q. Would you accept that there are more
- 13 than -- were more than one hundred participants in
- 14 that process?
- 15 A. That also sounds reasonable. I was at one
- 16 meeting where there may have been a hundred people.
- 17 Q. Just at that meeting?
- 18 A. Yes.
- 19 Q. Would you accept that there were a variety
- of interim and final reports issued by those working
- 21 groups?
- 22 A. Yes.

- 1 Q. To your knowledge was any stakeholder
- 2 excluded from participating in that process?
- 3 A. No.
- 4 Q. CUB participated, did they not?
- 5 A. Yes.
- 6 Q. The Cook County State's Attorney's office
- 7 participated, is that correct?
- 8 A. Yes.
- 9 Q. And at the end of that process some reports
- were generated that contained consensus items?
- 11 A. There were some reports generated that
- 12 contained items that were labeled consensus items.
- 13 Q. Fair enough. Would you agree that the
- 14 company's proposal is based on a model that has
- worked reasonably well in other locations?
- 16 A. One other location.
- 17 Q. Will you acknowledge that the company's
- 18 proposal sought in some ways to improve upon that
- 19 model?
- 20 A. Yes, although some of the improvements,
- 21 some of the changes that were made in the guise of
- improvements, in my opinion were implemented in a way

- 1 that turned out not to be improvements but actually
- 2 to make the process, the proposal, not as good as the
- 3 original.
- Q. And those, though, are topics that you
- 5 bring up with particularity in your testimony?
- 6 A. That's right.
- 7 Q. Now, are you familiar with Dr. Laffer's
- 8 testimony in this case?
- 9 A. I have read it. I don't have it all in
- 10 mind.
- 11 Q. Do you understand that he proposes a
- 12 pay-as-bid auction, is that correct?
- 13 A. Yes.
- 14 O. Are you familiar with the testimony offered
- 15 by various witnesses for the Coalition of Electric
- 16 Suppliers?
- 17 A. Again, I examined it. I don't recall at
- 18 the moment what they had to say.
- 19 Q. Can you identify any alternative offer by
- 20 any party in this docket, either with respect to
- 21 auction design or rate design, where Commonwealth
- 22 Edison has argued that it would be improper for the

- 1 Commission to consider that alternative?
- 2 A. I am not sure what you mean by improper. I
- 3 am aware that company witnesses have filed testimony
- 4 explaining why in their opinion there is alternatives
- 5 that are not good policy. I am not personally aware
- of anyone who has testified or otherwise put forward
- 7 in this proceeding that those alternatives were
- 8 beyond the authority of the Commission to consider or
- 9 improper in some legal manner.
- 10 Q. Now, one of the proposals that you made is
- 11 that Commonwealth Edison consider and probably enter
- 12 into more long-term arrangements for its power
- 13 procurement. Do you recall that recommendation? I
- 14 am now getting towards the end of your rebuttal
- 15 testimony where you start talking about the
- 16 alternative signs.
- 17 A. I know that I discuss various long-term
- 18 arrangements that I thought would be improvements. I
- 19 would like to see that exact language.
- Q. I am not going to go into details. It was
- 21 just an introductory question. What I actually want
- 22 you to think about is, would you agree that parties

- 1 selling power to ComEd under long-term arrangements
- 2 especially will be concerned about Commonwealth
- 3 Edison's credit worthiness?
- 4 A. Yes.
- 5 Q. And the reason for that is because they
- 6 want to get paid, right?
- 7 A. Certainly.
- 8 Q. And the risks to them of being paid get
- 9 greater the longer the term of the contract, all
- 10 other things being equal?
- 11 A. I think there is always some concern in
- 12 that regard. But the significance and materiality of
- 13 that concern would depend on the circumstances under
- 14 which the purchase had been made.
- 15 Q. It was really a pretty simple question.
- 16 All other things being equal, in a ten-year contract
- 17 suppliers are going to be much more concerned about
- 18 ComEd's long-term financial condition than they are
- if they have a one-month contract, right?
- 20 A. I don't agree with your characterization
- 21 much more. That was my point, that materiality
- 22 depends on the circumstances.

- O. Well, in either case then, if you were a
- 2 seller, one of the principal things you would examine
- 3 in evaluating ComEd's credit worthiness is whether or
- 4 not ComEd can get the revenues from customers
- 5 necessary to pay for the power, right?
- 6 A. Yes.
- 7 O. And if you knew or were concerned about
- 8 Commonwealth -- sorry. If you knew that Commonwealth
- 9 could not collect those costs in rates or were likely
- 10 to be unable to collect those costs in rates, that
- 11 would increase your concern about the company's
- 12 ability to pay you, would it not?
- 13 A. Hypothetically, yes.
- 14 O. It would really increase your concern; it
- is not just a hypothetical, right?
- 16 A. If you hypothetically had that belief, then
- it would really increase your concern.
- 18 Q. Now, I am down to three pages here. Are
- 19 you okay?
- 20 A. I am fine, thank you.
- Q. Is it your testimony that Commonwealth
- 22 Edison's prudence with respect to acquisition should

- 1 be judged by changes in prices or other conditions
- 2 not known and that ComEd could not have known at the
- 3 time the acquisition arrangements were made?
- A. No, but I would like to explain my answer
- 5 briefly.
- 6 Q. Well, I tell you what, let me ask you a
- 7 couple more questions and maybe we will get the
- 8 explanation. If I could ask you to turn to your
- 9 rebuttal testimony at lines 175 to 178, and there you
- 10 testify that the prudence standard requires that the
- 11 utility's decisions and actions be evaluated in light
- of the information that it had or should have had
- during the pertinent time frame, is that a better
- 14 characterization of your position?
- 15 A. Yes.
- Q. And you would agree, would you not, that
- 17 information that is available only through hindsight
- is given no weight?
- 19 A. That's what I said.
- 20 Q. In evaluating that, am I correct that the
- 21 test is whether the utility's management actions were
- 22 reasonable public utility management decisions, not

- 1 whether they were the best possible decision?
- 2 A. Yes.
- 3 MR. RIPPIE: May I approach the witness
- 4 briefly, Your Honor?
- JUDGE WALLACE: Yes.
- 6 JUDGE JONES: Mr. Rippie, were you wanting to
- 7 get that marked?
- 8 MR. RIPPIE: I don't know that yet. I won't
- 9 probably ask for it to be admitted, but I don't know
- 10 whether I will need it to be marked.
- 11 Q. Mr. Steinhurst, I have shown you a document
- 12 which purports to be a reprint from an electric
- 13 utility weekly published on March 7, 2005. Are you
- 14 aware that that is around the date on which this
- 15 proceeding was initiated?
- 16 A. Yes.
- 17 Q. This article quotes Martin Collins (sp)
- 18 saying, quote, We do not oppose the idea of an
- 19 auction as a competitive procurement mechanism. It
- 20 is probably the worst of all competitive mechanisms
- 21 except for all the others, unquote. Is that
- 22 statement consistent with advice that you and your

- 1 company gave to the Citizens Utility Board up to and
- 2 around the date of filing the case?
- 3 A. In part.
- 4 MR. RIPPIE: Thank very much. That's all I
- 5 have.
- 6 JUDGE WALLACE: Do you have any redirect?
- 7 MR. ROSEN: I do, Your Honor. I want to ask
- 8 whether the witness needs a break.
- 9 WITNESS STEINHURST: That would be good.
- 10 JUDGE WALLACE: Let's take a break, a
- 11 five-minute break.
- 12 (Whereupon the hearing
- was in a short recess.)
- 14 JUDGE JONES: Back on the record. Mr. Rosen,
- 15 any redirect?
- MR. ROSEN: Yes, there is.
- 17 REDIRECT EXAMINATION
- 18 BY MR. ROSEN:
- 19 Q. Mr. Steinhurst, could you explain why you
- 20 were asked to leave your position from that Vermont
- 21 state agency?
- 22 A. Yes. Since 1986 I had been serving in

- 1 what's called an exempt position which means that I
- 2 served at the pleasure of the commissioner. Prior to
- 3 that I had been in a civil service position. In
- 4 January of 2003, I guess it was, a new governor took
- office and appointed a new commissioner for the
- 6 Department of Public Service. Between January of
- 7 that year and early June of that year I continued to
- 8 work in the position of Director for Regulated
- 9 Utility Planning at that agency and engaged in the
- 10 usual duties, litigation testimony, settlement
- 11 negotiations, planning activities and so on.
- 12 Early in June of that year internal discussions
- 13 about a particular piece of litigation were coming to
- 14 a decision point, and there were philosophical
- 15 differences within the Department about the
- 16 appropriate position to take in that proceeding. In
- 17 discussions with the commissioner I made it a point
- 18 to explain to him that I would present the
- 19 Department's settled position as best I could, but
- 20 that he should be aware that I had previously
- 21 testified on similar issues in a manner different
- from the position he wanted me to take, and that the

- 1 Public Service Board in Vermont was aware of that and
- 2 that if I testified to the Department's position,
- 3 they were likely to ask me whether that Department
- 4 position was my own personal position, and that I
- 5 would have to tell the truth because I would be under
- 6 oath. One week later I was handed my notice
- 7 Q. In response to a question Mr. Rippie asked
- 8 you, you had answered a question about retail rates
- 9 and market-based rates and you wanted to clarify your
- 10 answer but wasn't able to at that time. Will you now
- 11 clarify your answer?
- 12 A. Yes. I was asked if a retail rate under
- 13 certain circumstances would be a market-based rate,
- 14 and I said that it would not be. What I meant was
- 15 that that retail rate would not be a market-based
- 16 rate because the term "market-based rate" is a term
- 17 of art in wholesale electric regulation and not
- 18 applicable on its own terms to a retail rate. I did
- 19 not mean anything more than that.
- 20 Q. Now, there was questions asked of you by
- 21 the lawyers representing Ameren and Commonwealth
- 22 Edison about alternative methods of procuring

- 1 electricity, including taking into consideration that
- 2 an auction might be used to procure electricity. Is
- 3 it fair to characterize your testimony as saying,
- 4 well, Commonwealth Edison and Ameren should procure
- 5 electricity any way they want subject to some
- 6 regulatory review after the fact. Is that a fair
- 7 characterization of your position to a certain
- 8 extent?
- 9 A. I wouldn't say any way they want. I would
- 10 say in accordance with their duty to provide
- 11 least-cost service.
- 12 Q. Could you explain why this is the basis of
- 13 your testimony?
- 14 A. Yes. My view of the proposal that's been
- 15 made by both companies is that they should be
- 16 authorized to conduct a predefined procurement
- 17 process at a single point in time each year for a
- 18 very limited set of products that would provide power
- 19 for default service customers of those utilities.
- 20 And be authorized to pass through those, the costs
- 21 that result from that procurement, with virtually no
- 22 overview except for some minor administrative costs

- 1 calculations. In my view that is not the best that
- 2 can be done for the consumers that lack retail
- 3 competitive alternatives.
- 4 Q. Why is that?
- 5 A. As I explained in my prefiled testimony,
- 6 that's a very narrow, very fragile style of
- 7 procurement and it does not utilize any active
- 8 application of professional utility judgment. And I
- 9 believe that it makes more sense for utilities to be
- 10 responsible for continuously insuring that they have
- 11 identified and are using the best procurement
- 12 practices and the best portfolio in its choices to
- 13 procure for serving those customers that do not have
- 14 competitive retail alternatives.
- 15 In one piece of surrebuttal that recommendation
- has been analogized to Soviet-era style central
- 17 planning. If that's a valid analogy, then the trust
- 18 officer at every promotional bank, the manager of
- 19 procurement for every major industrial corporation
- 20 and every investor who makes decisions about how to
- 21 invest their funds or how to purchase their needs is
- 22 engaging in central planning. I find that a very

- 1 inappropriate comparison
- 2 MR. FLYNN: I would move to strike the last
- 3 part of the answer. The witness was not even
- 4 attempting to respond to anything that came up on
- 5 cross examination but raised a point in someone's
- 6 surrebuttal testimony that he felt then compelled to
- 7 comment on and offer his own surrebuttal.
- 8 JUDGE JONES: Have you got any response?
- 9 MR. ROSEN: The surrebuttal that he referred to
- 10 was completely directed to his testimony that he has
- 11 given in this case and he is responding to that which
- involves why he has made the suggestions that he has
- 13 made and is also responsive to the questions asked of
- 14 him concerning his approach about the way ComEd
- 15 procures electricity and what review they would be
- 16 subject to after such procurement.
- 17 JUDGE JONES: Objection sustained. I think it
- does appear to be primarily an effort to respond to
- 19 surrebuttal. So that's the ruling.
- 20 BY MR. ROSEN:
- 21 Q. Have you finished your answer?
- 22 A. I want to respect that ruling and be very

- 1 careful about what else I wanted to say here.
- JUDGE JONES: Just for record clarity, I think
- 3 if you want to proceed with a different question.
- 4 Q. Yeah, why don't I? Why do you believe that
- 5 it is important that whatever Commonwealth Edison
- 6 does to procure electricity, that it be subject to
- 7 regulatory review in a traditional rate case by the
- 8 Illinois Commerce Commission?
- 9 A. That's really the only sure safeguard that
- 10 consumers who lack competitive retail alternatives
- 11 have to be confident on an ongoing basis that their
- 12 service is going to be a just and reasonable rate. I
- don't believe that that decision can be made by
- 14 approving a particular process at one point in time
- 15 and just letting the chips fall where they may. The
- 16 protections developed for what are essentially
- 17 captive retail customers over the years in the
- 18 utility arena are balanced, fair, sound and
- 19 appropriate, and they should not be blown away for
- 20 such captive customers just because the utility is
- 21 more comfortable without the responsibility.
- MR. ROSEN: Nothing further.

- JUDGE WALLACE: Any recross?
- 2 MR. RIPPIE: I will try to be brief.
- 3 RECROSS EXAMINATION
- 4 BY MR. RIPPIE:
- 5 Q. Do you recall the question that Mr. Cohen
- 6 asked you about whether or not a given retail rate
- 7 was marked-based or not?
- 8 A. Yes.
- 9 MR. ROSEN: Mr. Rosen.
- 10 MR. RIPPIE: Did I say -- I am thinking Marty.
- 11 I am sorry, Larry.
- MR. ROSEN: I should take that. Maybe I could
- 13 get a raise.
- MR. RIPPIE: He is here in spirit. Let me try
- 15 that from the very beginning again.
- Q. Do you recall Mr. Rosen's question, which
- 17 Mr. Cohen would have asked if he was here, about
- 18 whether or not a retail rate was a market-based rate?
- 19 A. Yes.
- Q. Is it your testimony, given the fact that
- 21 market-based rates as you use the term is a term of
- 22 art, that no retail rate can be a market-based rate?

- A. For a retail rate to be a market-based rate
- 2 you would have to adopt some other definition. If
- 3 you are in agreement on some other definition for
- 4 what it meant for a retail rate to be market-based,
- 5 then that would be possible.
- 6 Q. Just sticking with your definition for now,
- 7 the definition that you are referring to, would you
- 8 agree that it is not possible for a retail rate to be
- 9 a market-based rate?
- 10 A. I don't see how it is possible for a retail
- 11 rate to be a market-based rate as defined by FERC.
- 12 Q. But you would agree that that rate, that
- 13 hypothetical rate you were talking about in this
- 14 case, would be cost-based to the extent that it
- 15 reflected the utility's actual reasonable and prudent
- 16 costs of service?
- 17 A. In general, yes.
- MR. RIPPIE: I think that's it. Thanks.
- JUDGE JONES: Very quickly, the page from the
- 20 "Electric Utility Week," I realize it has not been
- 21 marked and is not intended to be offered into the
- 22 record. I am not going there. But since there were

- 1 questions on it, I just want to make sure that it is
- 2 clear what the witness was being asked to look at.
- 3 And it may be already clear in the record; I just
- 4 don't recall for sure. What was the publication date
- 5 of that item?
- 6 MR. RIPPIE: I think I read it into the record.
- 7 But to be clear, Your Honor --
- JUDGE JONES: The page number also?
- 9 MR. RIPPIE: It is a one-page reprint but it
- 10 appeared on page 22 of the original electric utility
- 11 publication. It was dated the 7th of March, year
- 12 2005, "Electric Utility Week," and it appeared on
- page 22 and the witness was tendered the one-page
- 14 reprint of the article.
- 15 JUDGE JONES: Thank you. The record may
- 16 already be clear on that. I just didn't recall and I
- 17 was wanting to make sure.
- 18 As far as Exhibit 2.2, I think we might be able
- 19 to dispose of that. Not 2.2A, that's a different
- 20 ballgame. But 2.2, so maybe we can get that out of
- 21 the way. First, let me see if there are any
- 22 additional arguments to be made with respect to 2.2,

- 1 at least first of all from Mr. Flynn or Mr. Rosen
- 2 MR. FLYNN: No.
- 3 MR. ROSEN: Well, you asked a question of me
- 4 whether CUB Exhibit 2.2 had been referred to in
- 5 Mr. Steinhurst's testimony in the Ameren case, and on
- 6 lines 353 through 361 of the direct testimony of
- 7 Mr. Steinhurst in the Ameren case he does refer to
- 8 CUB Exhibit 2.2.
- 9 JUDGE JONES: Anything further on that, Mr.
- 10 Flynn or anybody else? All right. I am going to go
- 11 ahead and make a ruling on that. The exhibit is
- 12 admitted. It is pretty border line in terms of
- 13 relevancy, I think, in the Ameren docket, given what
- 14 it is. But I think the objections really go more to
- 15 the weight to be given that exhibit. So that's the
- 16 ruling.
- 17 (Whereupon CUB Exhibit
- 18 2.2 was admitted into
- 19 evidence in Docket
- 20 05-0160, -0161, -0162.)
- 21 Having said that, this ruling does not reach
- 22 any of the issues that were raised with respect to

- 1 2.2A offered in the ComEd side. Those are different
- 2 concerns, different arguments, and this ruling does
- 3 not reach those and creates no presumptions with
- 4 respect to those
- 5 JUDGE WALLACE: Thank you, Dr. Steinhurst. You
- 6 may step down.
- 7 (Witness excused.)
- 8 JUDGE JONES: Mr. Lakshmanan, did you want to
- 9 go ahead and take care of your item. Do you believe
- 10 that to be a resolved matter?
- 11 MR. LAKSHMANAN: I believe that to be resolved.
- JUDGE JONES: While we are getting geared up
- for the next witness, why don't you indicate what we
- 14 need to hear on that one?
- MR. LAKSHMANAN: It is my understanding,
- 16 subject to anybody else's objection, that there is no
- 17 cross for Dynegy witness Dornbusch and, therefore, if
- 18 that is acceptable to everybody, we would put that
- 19 testimony in via affidavit.
- 20 JUDGE JONES: Does anybody have any objection
- 21 to what Mr. Lakshmanan is proposing there? Let the
- 22 record show no response to that. So that will be

- 1 permitted.
- 2 MR. LAKSHMANAN: Thank you very much, Your
- 3 Honor.
- 4 JUDGE WALLACE: All right. Mr. Townsend?
- 5 MR. TOWNSEND: Thank you, Your Honor,
- 6 Christopher J. Townsend from the law firm DLA Piper
- 7 Rudnick Gray Cary US, LLP, for this portion of the
- 8 record appearing solely on behalf of Direct Energy
- 9 Services, LLC, and US Energy Savings Corp. for
- 10 purposes of this witness's direct and cross
- 11 examination. And at this time we would like to call
- 12 James Steffes and we would note that he has been
- 13 previously sworn.
- 14 JAMES STEFFES
- 15 called as a Witness on behalf of Direct Energy
- 16 Services, LLC, and US Energy Savings Corp., having
- 17 been previously duly sworn, was examined and
- 18 testified as follows:
- 19 DIRECT EXAMINATION
- 20 BY MR. TOWNSEND:
- Q. Mr. Steffes, can you please state your name
- 22 and spell your last name.

- 1 A. James Steffes, S-T-E-F-E-S.
- Q. And for the ComEd proceeding you have
- 3 before you a document that has been labeled DES-USESC
- 4 Exhibit 1.0 entitled the Direct Testimony of James
- 5 Steffes on behalf of Direct Energy Services, LLC, and
- 6 US Energy Savings Corp. which has attached to it two
- 7 documents, the first labeled DES-USESC Exhibit 1.1
- 8 and the second that is labeled DES-USESC Exhibit 1.2?
- 9 A. Yes.
- 10 Q. Do you also have before you a document
- 11 labeled DES-USESC Exhibit 2.0 Revised entitled the
- 12 Revised Rebuttal Testimony of James Steffes on behalf
- of Direct Energy Services, LLC, and US Energy Savings
- 14 Corp. which has attached to it one document that was
- 15 labeled DES-USESC Exhibit 2.1?
- 16 A. Yes.
- 17 Q. Was that testimony prepared by you or under
- 18 your direction and control?
- 19 A. Yes.
- Q. And do you intend for those exhibits to be
- 21 your prefiled testimony in the ComEd proceeding?
- 22 A. Yes.

- 1 MR. TOWNSEND: Your Honor, we would note that
- 2 the direct testimony was filed in e-Docket on June 8,
- 3 2005, so that was CES Exhibit 1.0, 1.1 and 1.2. CES
- 4 -- I am sorry, I said CES. I meant to say DES-USESC
- 5 Exhibits 1.0, 1.1 and 1.2 were all filed June 8,
- 6 2005. DES-USESC 2.0 Revised was filed via e-Docket
- 7 on August 19, 2005, and DES-USESC Exhibit 2.1 was
- 8 filed via e-Docket on August 3, 2005. And with that
- 9 I would move those exhibits into evidence in the
- 10 ComEd proceeding.
- JUDGE WALLACE: Do you know how much the court
- 12 reporters hate those initials?
- 13 MR. TOWNSEND: I know.
- 14 JUDGE WALLACE: Are there any objections to
- those exhibits just moved?
- 16 MR. RIPPIE: No objection.
- 17 JUDGE WALLACE: Hearing no objection DES-USESC
- 18 Exhibits 1.0, 1.1, 1.2, 2.0 Revised and 2.1 are
- 19 admitted.
- 20 (Whereupon DES-USESC
- 21 Exhibits 1.0, 1.1, 1.2,
- 22 2.0 Revised and 2.1

- were admitted into
- 2 evidence in Docket
- 3 05-0159.
- 4 MR. TOWNSEND: Thank you, Your Honor.
- 5 Q. Mr. Steffes, for the Ameren proceeding do
- 6 you have before you a document labeled DES-USESC
- 7 Exhibit 1.0 entitled Direct Testimony of James
- 8 Steffes on behalf of Direct Energy Services, LLC, and
- 9 US Energy Savings Corp. which has attached to it a
- 10 document labeled DES-USESC Exhibit 1.1?
- 11 A. Yes.
- 12 Q. Do you also have before you a document
- 13 labeled DES-USESC Exhibit 2.0 entitled Rebuttal
- 14 Testimony of James Steffes on behalf of Direct Energy
- 15 Services, LLC, and US Energy Savings Corp.?
- 16 A. Yes.
- 17 Q. Was this testimony prepared by you or under
- 18 your direction and control?
- 19 A. It was.
- 20 Q. Do you intend for those exhibits to be your
- 21 prefiled testimony in the Ameren proceeding?
- 22 A. Yes.

- 1 MR. TOWNSEND: Your Honor, we would note for
- 2 the record that Exhibit 1.0 was filed via e-Docket
- 3 June 15, 2005, as was Exhibit 1.1. Exhibit 2.0 was
- 4 filed via e-Docket on August 10, 2005. And with that
- 5 we would move those exhibits into evidence in the
- 6 Ameren proceeding.
- 7 JUDGE JONES: Any objection to that?
- 8 MR. FITZHENRY: No objection, Your Honor.
- 9 JUDGE JONES: Let the record show those
- 10 exhibits are admitted as filed on e-Docket,
- 11 specifically DES-USESC 1.0 Direct Testimony, file
- date June 15, 2005, same prefix Exhibit 1.1 Analysis,
- June 15, 2005, same prefix 2.0 Rebuttal, August 10,
- 14 2005. Those are admitted.
- 15 (Whereupon DES-USESE
- 1.0, 1.1 and 2.0 were
- 17 admitted into evidence
- in Docket 05-0160,
- -0161, -0162.
- 20 MR. TOWNSEND: Thank you, Your Honor. And with
- 21 that we would tender Mr. Steffes for cross
- 22 examination.

- JUDGE WALLACE: Go ahead, Mr. Fosco.
- 2 CROSS EXAMINATION
- 3 BY MR. FOSCO:
- 4 Q. Good afternoon, Mr. Steffes. My name is
- 5 Carmen Fosco. I am one of the attorneys representing
- 6 staff. I just have really a few, a brief line of
- 7 questioning that is intended to clarify part of your
- 8 proposal in this docket.
- 9 On lines 671 to 674 of your direct testimony in
- 10 the ComEd docket and I believe it is lines 633 to 636
- of your direct testimony in the Ameren docket, you
- indicate that customers with usage below 15,000
- 13 kilowatt hours of usage should be eligible for a
- 14 quarterly fixed price product
- 15 A. Yes.
- 16 Q. And just to clarify what you mean by that
- 17 proposal, do you mean that there should be four
- 18 auctions per year to arrange bundled supply for these
- 19 customers?
- 20 A. Yes.
- Q. And would the term of the supply contracts
- 22 awarded in each of those quarterly auctions be for

- three-month durations?
- 2 A. Yes.
- 3 MR. FOSCO: That's all we have. Thank you very
- 4 much.
- 5 WITNESS STEFFES: You are welcome.
- 6 JUDGE WALLACE: Mr. Stahl, did you have any?
- 7 MR. STAHL: We had reserved some time but at
- 8 this point I don't anticipate having any questions
- 9 for Mr. Steffes.
- 10 JUDGE WALLACE: All right. Mr. Robertson, did
- 11 IIEC have any?
- MR. ROBERTSON: No.
- JUDGE WALLACE: Go ahead, Mr. Bernet.
- MR. BERNET: Thank you, Your Honor.
- 15 CROSS EXAMINATION
- 16 BY MR. BERNET:
- 17 Q. Good afternoon, Mr. Steffes. My name is
- 18 Rick Bernet on behalf of Commonwealth Edison Company.
- 19 You are testifying today on behalf of Direct Energy
- 20 Services and US Energy Savings Corp., isn't that
- 21 right?
- 22 A. That is correct.

- 1 Q. No Coalition of Energy Suppliers, just
- 2 those two companies?
- 3 A. I am testifying on behalf of Direct Energy
- 4 Services and US Energy Savings Corp.
- 5 Q. And you have proposed an alternative to
- 6 ComEd's proposed auction, isn't that right?
- 7 A. We propose that the products that are used
- 8 through the wholesale auction are different than what
- 9 ComEd has proposed.
- 10 Q. Is it fair to say that Direct Energy and US
- 11 Energy concluded that this docket presented the
- 12 appropriate forum to present an alternative to
- 13 ComEd's proposal?
- 14 A. Yes.
- Q. Were there any restrictions or limitations
- 16 placed upon Direct Energy or US Energy Savings or any
- 17 other party in this docket in terms of alternative
- 18 proposals to ComEd's proposal?
- 19 A. Well, as a member of the coalition there
- 20 was a memorandum of understanding with Commonwealth
- 21 Edison that, I don't know if it has been entered in
- 22 testimony, but outlined certain provisions of what

- 1 this arrangement will work through.
- Q. Aside from that, any other limitations or
- 3 restrictions on proposals you could offer?
- 4 A. No.
- 5 Q. Now, directing your attention to lines 666
- 6 through 669 of your direct testimony.
- 7 MR. TOWNSEND: In the ComEd case?
- Q. In the ComEd case. This cross applies to
- 9 both cases but I am talking about line 666 to 669 in
- 10 the ComEd case. Do you have that?
- 11 A. Lines 666 to 669, yes, I have that.
- 12 Q. So with respect to customers with usage
- between 15,000 kwh and one megawatt, you are
- 14 proposing a monthly auction, isn't that right?
- 15 A. For those that have not been declared
- 16 competitive, yes.
- 17 Q. And that's customers under one megawatt,
- 18 isn't that right?
- 19 A. Between one megawatt and 15,000 kwh, right.
- 20 Q. Okay. And you just testified a few minutes
- 21 ago that there would be four auctions per year for
- 22 customers below 15,000 kwh, right?

- 1 A. Yes.
- 2 Q. So that would mean a total of 16 auctions
- 3 each year, right?
- 4 A. That would be one mechanism to deploy the
- 5 products that we are proposing, yes.
- Q. Is that the mechanism you are proposing?
- 7 A. We are proposing that prices are utilized
- 8 in that monthly prices are utilized for certain
- 9 customers and quarterly prices are utilized for other
- 10 customers.
- 11 O. Right. And my question is, would the
- monthly prices be determined as a result of a monthly
- 13 auction?
- 14 A. They could be. There are other mechanisms
- 15 that you could have one auction per year, if that was
- 16 the limiting factor, that the utility simply could
- 17 not engage in multiple auctions per year because of
- 18 administrative or for whatever reason. You could
- 19 structure it differently such that you could still
- 20 get a monthly price but only have the auction occur
- 21 once per year.
- Q. I would like to direct your attention to

- lines 693 to 697 of your direct testimony in the
- 2 ComEd docket.
- 3 A. Yes, I see that.
- 4 Q. In your testimony there you are
- 5 recommending 16 auctions annually, isn't that right?
- 6 A. Yes. That's what I recommended in my
- 7 testimony. And what you asked me was, do you have to
- 8 do that and I answered, no, you could structure it
- 9 differently if you chose to, such that you could have
- 10 a single auction per year and work off an index or
- 11 some sort of futures price. What we proposed and
- 12 what we think is the most relevant and the most
- 13 effective in this market is, yes, 16 auctions.
- 14 O. Thank you.
- 15 A. You are welcome.
- 16 Q. Each auction would be run by an auction
- manager?
- 18 A. Yes.
- 19 Q. And each auction would be overseen by an
- 20 auction adviser on behalf of the Commission?
- 21 A. Yes.
- Q. And the Commission would have to open 16

- dockets to review the results of those auctions?
- 2 MR. TOWNSEND: Objection, it calls for a legal
- 3 conclusion.
- 4 MR. BERNET: He is testifying about the
- 5 process.
- 6 MR. TOWNSEND: The question is would they have
- 7 to and that really is a legal question.
- 8 MR. BERNET: I will rephrase it.
- 9 JUDGE WALLACE: Okay.
- 10 BY BERNET:
- 11 Q. Would you recommend that the Commission
- 12 open 16 dockets to consider the results of those 16
- 13 auctions?
- 14 A. No, I would recommend that there be an open
- 15 proceeding that every month the results come forward
- 16 and basically be reviewed. Sixteen dockets or how
- 17 many dockets, I think the ultimate goal is to get the
- 18 right price for fall service.
- 19 Q. Well, you don't disagree with me that the
- 20 Commission would have to review the results of each
- 21 auction, right?
- 22 A. That is the mechanism that's been utilized

- 1 in other places, is that the Commission reviews the
- 2 results of the auction and, therefore, the rest of
- 3 that contract. That is true. As we have seen in
- 4 other markets, in New Jersey, for instance, the
- 5 time --
- 6 Q. I am not asking about New Jersey right now.
- 7 I am asking about Illinois.
- 8 A. Okay.
- 9 Q. So is it your testimony that the Commission
- in Illinois would have to review the results of each
- 11 of the 16 auctions?
- 12 A. I am not -- you know, would they have to, I
- don't know. Is that a legal question? I am not an
- 14 attorney.
- 15 Q. Based upon your understanding?
- 16 A. My understanding is I don't know. Because
- 17 I am not an attorney, I don't know that they would
- 18 have to every time come up with another
- 19 administrative procedure.
- Q. Now, is it your testimony that in
- 21 connection with the 30-day supply contracts -- strike
- 22 that. In connection with the monthly auction, is it

- 1 your testimony that ComEd would enter into 30-day
- 2 supply contracts with suppliers?
- 3 A. The contracts that would be entered into
- 4 through the auction would be a monthly product. It
- 5 would be a full requirements product, yes.
- 6 Q. So it would be the same full requirements
- 7 contract that ComEd has proposed; it would just be
- 8 for a shorter duration, is that right?
- 9 A. Well, I haven't reviewed in detail the
- 10 contract. But generally it would be a standard
- 11 contract that would be the same contract every month
- 12 all of the time. So simply bidders could come in,
- 13 they would bid, understand the contract, have a
- 14 30-day price.
- Q. And is it your testimony that with respect
- 16 to the quarterly auctions the contracts that
- 17 suppliers would execute would be for full requirement
- 18 service, again similar to what ComEd has proposed
- 19 just in a quarterly duration?
- 20 A. Yes, that's right.
- Q. Now, you understand that ComEd's proposal
- involves traunches of 50 megawatts. Do you know how

- 1 many traunches would be subject to the monthly
- 2 auction in your proposal?
- 3 A. It would depend on the amount of default
- 4 service each month.
- 5 Q. Well, do you know how many traunches would
- 6 be up for auction?
- 7 A. It would depend on the amount of need. If
- 8 there were no default service, there would be no need
- 9 for an auction.
- 10 Q. But before the company would have default
- 11 service, there would have to be an auction to
- 12 determine whether or not customers could get default
- 13 services, isn't that right?
- A. No, I don't follow you. Can you rephrase?
- 15 Q. Yeah, I certainly can. Do you know how
- 16 many megawatts, how many traunches, are up for
- 17 auction in ComEd's proposed CPP-A auction?
- 18 A. Not off the top of my head. I could go to
- 19 the testimony and find that. I would just have to
- 20 find the number of megawatts that are up for bid, I
- 21 suppose, and divide by 50.
- Q. That is really my question. I just want to

- 1 know if you know with respect to the monthly auction
- 2 how many traunches would be subject to auction?
- 3 A. And again each month -- what our proposal
- 4 says is this, is that the 15th of the month you would
- 5 say how much default load would be between one
- 6 megawatt and 15,000 kilowatt hours would be on
- 7 default service the next month or that following
- 8 month. At that point in time you would auction off
- 9 that load. Our expectation is that a competitive
- 10 market would develop and customers would move away
- 11 from the default service, which is the ultimate goal
- 12 of the Customer Choice Act. And as that default load
- 13 went to zero, there would be no need to even hold an
- 14 auction because there would be no load on default
- 15 service.
- 16 O. And that's because the customers would all
- 17 be being served by the RESes at that point, is that
- 18 correct?
- 19 A. One would hope that that would happen at
- 20 some point in the future.
- Q. Now, you propose that there be no
- 22 enrollment windows for customers seeking default

- 1 auction products, right?
- 2 A. Yes.
- 3 Q. You also propose no minimum stay
- 4 requirement for customers seeking default supply. It
- 5 is lines 699 to 702 of your direct.
- 6 A. Thank you.
- 7 Q. No minimum stay, also?
- 8 A. Right. Given the monthly product and the
- 9 quarterly product and the hourly product as we
- 10 propose there, there is really no reason to limit a
- 11 customer's choice because --
- 12 Q. I think you answered the question.
- 13 A. Oh, okay, I just wanted to make sure I was
- 14 clear for the judges.
- Q. And there is no exit fee for customers
- 16 exiting the default product, right?
- 17 A. No, because each month basically the only
- obligation, wholesale suppliers wouldn't have an
- 19 ongoing commitment. Nobody would be financially
- 20 bound.
- Q. So a customer could literally decide
- whether to take default service on a daily basis?

- 1 A. Could -- well, it would be subject to the
- 2 limitations of the DASRing process, the switching
- 3 process. So it is really on a monthly or bill cycle
- 4 basis for those customers, which is why it is a
- 5 monthly product.
- 6 Q. And customers could switch on and off those
- 7 products with impunity, correct?
- 8 A. What do you mean when you say customers
- 9 have no impunity? I am not sure what you are saying.
- 10 Q. Well, a customer could switch on and off
- 11 the default service product without any financial
- 12 detriment?
- 13 A. And that is the beauty of the product.
- 14 ComEd would not be at risk. The customers wouldn't
- 15 be at risk. The wholesale suppliers wouldn't be at
- 16 risk. And so the product provides complete
- 17 flexibility while also providing a very low price.
- 18 O. Under your proposal suppliers of energy in
- 19 the monthly auction would not know the volume of load
- 20 it was obligated to serve until the load actually
- 21 occurs, isn't that right?
- 22 A. No. As I described earlier, would you like

- 1 me to -- you can ask the question.
- Q. Please.
- 3 A. On the 15th of the month prior to the month
- 4 of delivery you would know based upon the DASRing
- 5 rules or some point in time you would know based on
- 6 the switching rules that these customers would be
- 7 bundled customers, monthly-priced bundled customers.
- 8 They wouldn't be able to switch. They would follow a
- 9 bill cycle. At that point in time at a wholesale
- 10 auction the migration rate would be very, very
- 11 limited to nothing more than somebody just shutting
- down their office in the middle of a bill signing.
- 13 So in fact I think the traunches that you would be
- 14 selling would be very clear and the wholesale
- 15 supplier would know the load following obligations
- 16 within the month.
- 17 Q. And how is it that a supplier would get the
- 18 load obligation information?
- 19 A. Well, you would -- when you say supplier,
- what do you mean?
- Q. Let's say, for example, the very first
- 22 monthly auction that occurs. Suppose I am a supplier

- 1 bidding in the first monthly auction.
- A. A wholesale supplier or a RES?
- 3 Q. Yes, a wholesale supplier.
- 4 A. A wholesale supplier bidding in the --
- JUDGE WALLACE: Wait, don't talk over each
- 6 other, please.
- 7 Q. These questions all relate to wholesale
- 8 suppliers.
- 9 A. Okay, thank you.
- 10 Q. So in the very first auction that a
- 11 wholesale supplier is bidding in, 30-day auction, how
- 12 would that supplier know what load he would be
- 13 required to serve?
- 14 A. Well, it would depend on the number of
- 15 traunches that that supplier won. It is a forward
- 16 view. If you bought five traunches, you would have a
- 17 250 megawatt hour allocation, full requirements into
- 18 ComEd.
- 19 O. Okay. And my question really is when would
- 20 you know whether or not you are actually going to
- 21 serve all 250 megawatts?
- 22 A. Exactly the same way you do it under the

- 1 ComEd auction proposal. There is an auction; the
- 2 auction result closes. There is a contract and they
- 3 know three days later that, yep, I have to do that.
- 4 Q. Well, but in the ComEd proposal there is a
- 5 30-day sign-up window, isn't there?
- 6 A. But again the default service load
- 7 obligation that ComEd decides to auction off on X
- 8 day, the 15th of the month prior to the month of
- 9 delivery, the ComEd -- at that point in time you
- 10 could auction off a hundred traunches, 200 traunches
- or zero traunches, based on if there is any default
- 12 load for the following month. And so once you have a
- 13 50-megawatt hour full requirements obligation, you
- 14 deliver your 50 megawatt share of the default service
- 15 order.
- 16 Q. Are there any switching rules attached to
- 17 any of your testimony?
- 18 A. The only rules that would apply would be
- 19 normal switching rules that would work off of the
- 20 bill cycle process as ComEd has proposed.
- Q. So it is not in your testimony; you are
- talking about the switching rules in ComEd's

- 1 testimony, is that right?
- 2 A. Yes.
- 3 Q. The cost of the 16 auctions would be
- 4 incorporated in the prices of default products,
- 5 wouldn't they?
- A. All procurement-related costs should be
- 7 included within the outcome of the wholesale
- 8 auctions.
- 9 Q. Direct Energy and US Energy Savings Corp.
- 10 have not conducted any study or analysis that
- 11 quantifies the costs of those 16 auctions, have they?
- 12 A. No, we haven't. I have not.
- 13 Q. The companies have not, right?
- A. My company, I have not; my company has not.
- 15 Q. Your testimony contains no survey of
- 16 suppliers indicating any interest in quarterly or
- 17 monthly auctions, does it?
- 18 A. Well, it contains a survey of two company
- 19 suppliers that would --
- 20 O. Right, I understand that. But aside from
- 21 that there is no other survey, right?
- 22 A. I have not surveyed other wholesale

- 1 suppliers.
- Q. No suppliers testified in this case that it
- 3 prefers the Direct Energy, US Energy monthly and
- 4 quarterly auctions over those proposed by ComEd,
- 5 right?
- A. Well, given that both of my companies could
- 7 become, yes, two have provided that. My company has
- 8 --
- 9 O. I understand. I said besides them.
- 10 A. Oh, I am sorry.
- 11 Q. Right?
- 12 A. To my knowledge.
- Q. Direct Energy and US Energy are not
- 14 certified RESes in Illinois, are they?
- 15 A. Direct Energy is not a certified RES.
- 16 Subject to check on US Energy Savings Corp.
- 17 Q. No other RES testified in support of this
- 18 proposal, did it?
- 19 A. Not that I am aware of.
- Q. And Commission Staff also doesn't support
- 21 this proposal, isn't that right?
- 22 A. Well, you would have to ask Commission

- 1 Staff.
- Q. I mean, they haven't testified that they
- 3 support it?
- 4 A. Potentially they will change their opinion.
- 5 Q. I am going to talk a little bit about the
- 6 residential default service. Under your proposal
- 7 residential customers on default service would see
- 8 electricity prices change every 90 days, is that
- 9 right?
- 10 A. Every quarter, that is correct.
- 11 Q. And the only way for a residential customer
- 12 to avoid the volatility of price changes every 90
- days would be to sign up with the RES, is that right?
- 14 A. That is correct.
- 15 Q. And the only way for such customers to
- 16 benefit from retail competition as proposed by you is
- 17 if energy prices for RESes are lower than the default
- 18 price, isn't that right?
- 19 A. No. In fact, under our proposal as our
- 20 testimony showed we believe that given that there
- 21 won't be premiums, as high a premium imposed because
- 22 it is a monthly and quarterly price and the risks are

- 1 significantly lower than a three-year or five-year
- 2 contract, that even customers on default service will
- 3 do better than they would otherwise do on the ComEd
- 4 proposal.
- 5 Q. Do you think that residential customers
- 6 would be more prone to switch to RES supply if they
- 7 defaulted to the spot market?
- 8 A. You have a lot of issues behind that
- 9 hypothetical. So unless you provide more clarity on
- 10 what that means, I don't know how I could answer for
- 11 each customer in the market.
- 12 Q. It means that residential customers would
- default to spot if they didn't have a RES supply.
- 14 A. And what's your question again?
- 15 O. Do you think that residential customers
- 16 would be more prone to switch to a RES if the default
- 17 supply -- if the default supply alternative was the
- 18 spot market?
- 19 A. I think as we have seen with other
- 20 customers and, for instance, in New Jersey where
- 21 customers are put on an hourly rate at the larger
- level, customers are inclined to take action. So

- 1 yes.
- Q. Why is that not part of your proposal?
- 3 A. What do you mean?
- 4 Q. Well, your proposal is designed to
- 5 encourage switching, isn't that right?
- 6 A. My proposal is designed to find the
- 7 balanced default service proposal that will best
- 8 enable as we go to the next transitional phase
- 9 customer choice in Illinois.
- 10 Q. Well, is it your testimony that your
- 11 proposal is designed not to encourage switching to
- 12 RES supply?
- 13 A. I think what my proposal again does is lays
- 14 out a default service mechanism which best meets the
- 15 needs of Illinois consumers that will allow them both
- 16 to have the best price default service, and if they
- 17 so choose, to have competitive offers in the
- 18 marketplace.
- 19 MR. BERNET: Move to strike as non-responsive.
- 20 MR. TOWNSEND: I think that was responsive.
- 21 MR. BERNET: It is a pretty simple question.
- JUDGE WALLACE: Overruled.

- 1 BY MR. BERNET:
- 2 Q. You would agree with me that not all
- 3 residential customers are interested in changes in
- 4 their electricity rates every 90 days?
- 5 A. Under the ComEd proposal which changes
- 6 rates every 190 days, what we are saying is that a
- 7 better proposal, such that they can get on lower
- 8 price default service and get competitive offers, we
- 9 would recommend that their rates change 90 days if
- 10 they do nothing.
- 11 Q. Would you say that market prices are
- 12 currently trending up or down, forward electricity
- 13 market prices?
- 14 MR. TOWNSEND: Objection, beyond the scope.
- MR. BERNET: He has testified about retail
- 16 competition. I think it is a fair question whether
- or not prices are going up or down.
- 18 JUDGE JONES: I believe it has a reasonable
- 19 level of relevancy to what this witness testified to
- and a lot of the answers that he has been giving
- 21 today, and he has been given quite a bit of latitude
- 22 in those answers. So given all that, I think it is a

- 1 reasonable question.
- 2 WITNESS STEFFES: I would ask if I could have
- 3 some clarification. When you say forward market, are
- 4 you talking about balance of the month, calendar
- 5 year, next year? What time frame are you saying
- 6 going up or going down? From last week, today, last
- 7 month, two months ago?
- BY MR. BERNET:
- 9 Q. The next six months.
- 10 A. From what time frame?
- 11 Q. From now.
- 12 A. You mean from yesterday's price? So if I
- wanted to trade the next six months yesterday versus
- 14 today.
- 15 Q. Fine.
- 16 A. I haven't consulted my trading desk to know
- 17 if yesterday the price today for trading that product
- in the northern Illinois market would have been up or
- 19 down from yesterday.
- 20 Q. So you have no opinion as to whether or not
- 21 forward electricity prices are generally trending up
- 22 or down?

- 1 MR. TOWNSEND: Objection, mischaracterizes the
- 2 testimony.
- JUDGE JONES: This is cross so it is legitimate
- 4 cross. At least it is a legitimate cross question.
- 5 WITNESS STEFFES: Can you repeat the question?
- 6 I am sorry.
- 7 BY MR. BERNET:
- 8 Q. You have no opinion as to whether or not
- 9 electricity, forward electricity prices, are
- 10 generally trending up or down?
- 11 A. No, I have an opinion about what's
- 12 happening in the forward market.
- 0. What is that?
- 14 A. If I may finish?
- 15 Q. Sure.
- 16 A. Thank you. What I was trying to say is
- 17 that when people say the forward market, there are
- 18 lots of time frames that comprise the forward market.
- 19 And I just -- so have natural gas prices over the
- 20 last year gone up? Yes. Have electricity prices,
- 21 therefore, and coal prices and emission prices gone
- 22 up? Yes. But if you were to say has the cal '07

- 1 market gone up or down, I would just have to check to
- 2 see how the cal '07 market is trading because it is
- 3 not something that I do on a day-to-day basis. Cal
- 4 '07 meaning the calendar year '07 price for
- 5 electricity in the given market.
- 6 Q. What is your best estimate of the
- 7 percentage of residential customers that would switch
- 8 to a RES when faced with 90-day volatility for a
- 9 default product?
- 10 A. Well, I know that in Texas, and Texas
- 11 basically changed its prices or historically changed
- 12 prices since deregulation twice a year. So that
- 13 three prices a year is not quite 90 days, but it is
- 14 close. That you have got over 20 percent of the
- 15 market to switch, that had the right to switch. I
- 16 think, you know, it is both the rate of change but
- 17 also the overall price that drives customers to
- 18 choose. So the only relevant facts that I have is to
- 19 sort of try to compare to Texas, and I think so plus
- 20 20 percent.
- Q. Have you conducted any analysis of the
- 22 Illinois market and the propensity of residential

- 1 customers to switch based upon the 90-day default
- 2 product?
- 3 A. No, no.
- 4 Q. Directing your attention to lines 21 to 23
- 5 of your rebuttal testimony.
- 6 A. What line again? I am sorry.
- 7 Q. 21 to 23. Actually, 20 to 23.
- 8 A. Okay.
- 9 Q. You testify that Direct Energy and USESC's
- 10 proposal allows for the establishment of a vibrant
- 11 competitive retail market while insuring that
- 12 non-choosing customers receive a just and reasonable
- default price for their electric service, right?
- 14 A. Yes, that is my testimony.
- Q. And when you say a vibrant and competitive
- 16 retail market, do you mean one where RESes are able
- 17 to offer energy prices that are lower than the
- 18 default price?
- 19 A. That RESes are able to meet the needs, that
- 20 there are a number of RESes that are able to offer a
- 21 number of products that best meet the need of
- 22 customers.

- 1 Q. Well, let's just talk about price.
- 2 A. I am sorry but you can't talk just about
- 3 price when you talk about customers.
- Q. Well, is it your testimony that RESes will
- 5 -- strike that. Do you believe price is important to
- 6 customers in deciding from whom to purchase
- 7 electricity?
- 8 A. Amongst other things, yes.
- 9 Q. Would you agree with me that it is one of
- 10 the most important factors that customers consider?
- 11 A. Amongst other things, yes.
- 12 Q. Is there any single factor you think is
- more important to customers?
- 14 A. Each customer -- and that's the beauty of a
- 15 competitive market -- is allowed to make the
- 16 decisions that are best for them. So price is one of
- 17 many characteristics.
- 18 O. Would you agree with me that if a RES is
- 19 able to offer a price that is lower than the default
- 20 price, a customer is more likely to sign up with the
- 21 RES, all other things being the same?
- 22 A. So all other things being equal if I can

- 1 mimic the bundled price and show a discount?
- Q. Right.
- 3 A. Yes, assuming that customers decide to act
- 4 rationally and take the savings.
- 5 Q. So in that example the default price would
- 6 be just and reasonable even though it would be higher
- 7 than the price offered by the RES?
- 8 A. Well, the question of a just and reasonable
- 9 default price which I reference and I think is the
- 10 same is simply just and reasonable in that the
- 11 utility has utilized a wholesale procurement model
- 12 that allows for transparency and insures that they
- are passing through just the wholesale costs, as the
- 14 ComEd proposal would be just and reasonable with one
- 15 and three and five-year contracts.
- 16 Q. So in this example is it your testimony
- 17 that the default price would be just and reasonable
- 18 even though it would be higher than the price offered
- 19 by a RES?
- 20 A. In a market RESes will offer all kinds of
- 21 products. Some will be higher, some will be lower.
- 22 The question about default service being just and

- 1 reasonable, my belief is that it comes around through
- 2 a legitimate process that best buys the product that
- 3 they need for default service.
- 4 MR. BERNET: Move to strike, non-responsive.
- 5 It is a very simple question.
- 6 JUDGE JONES: Any response?
- 7 MR. TOWNSEND: I think it is responsive.
- 8 MR. BERNET: It is giving speeches.
- 9 JUDGE JONES: I guess one test I try to apply
- 10 when there is an objection to an answer is whether
- 11 the witness attempted to answer in some manner the
- 12 question that was asked or a little different
- 13 question that the witness preferred to answer. I
- 14 think this is a case of the latter. I mean, I think
- 15 that the witness took the question really to give an
- 16 answer to a slightly different, although admittedly
- 17 relevant, question. So the objection I believe is
- 18 correct. The answer is stricken.
- 19 BY MR. BERNET:
- 20 O. So in the example that we just discussed
- 21 where the RES would offer a price lower than the
- default price, would that be a situation where the

- 1 default price would be just and reasonable even
- though it is higher than the RES's price?
- 3 A. Yes.
- 4 Q. Thank you. Would you agree that in this
- 5 scenario the default price would be above the retail
- 6 market price?
- 7 A. It may or may not be. The RES may be
- 8 discounting their price below their own cost for some
- 9 other reason. I can't speak for all RESes at all
- 10 times.
- 11 Q. Can you give me an example of a customer
- 12 that uses approximately 15,000 kilowatt hours of
- 13 energy a year?
- 14 A. Very, very large home or a very small mom
- 15 and pop establishment.
- 16 Q. And under your proposal the electricity
- 17 prices for those customers would change every 30
- 18 days?
- 19 A. Yes, for people above 15 -- around, I think
- 20 it is, above 15,000.
- Q. Right, I am not -- well, let me go back. I
- 22 am talking about a customer on the lower end of the

- 1 15,000 kwh to one megawatt service?
- 2 A. Above 15,000.
- 3 O. Yes?
- 4 A. 15,000 and above.
- Q. Right, so that's a mom and pop or a large
- 6 home, mom and pop store or a large home?
- 7 A. It could be, yes.
- Q. And to avoid volatility of monthly price
- 9 fluctuations what options would that customer have
- 10 under your proposal? What supply options?
- 11 A. To avoid what now?
- 12 Q. To avoid volatility of monthly price
- 13 fluctuations.
- 14 A. To avoid the variability in the default
- 15 monthly price, the customer would have the option of
- 16 going to a RES.
- 17 Q. Would that customer have any other options
- 18 under your proposal?
- 19 A. No.
- Q. Your testimony contains no survey of
- 21 customers indicating that they support your proposal,
- is that right?

- 1 A. No.
- Q. Directing your attention to your rebuttal
- 3 testimony, lines 317 to 319?
- 4 A. Yes, I am.
- 5 Q. Do you have that?
- A. Yes, sir.
- 7 Q. You testify that similarly such monthly and
- 8 quarterly default pricing in Illinois would insure
- 9 that there was a greater and more efficient link
- 10 between wholesale and retail prices than the ComEd
- 11 proposal would guarantee. That's your testimony,
- 12 right?
- 13 A. Yes, sir.
- 14 O. And you are advocating the development of
- 15 the retail market in this case?
- 16 A. Yes, sir.
- 17 Q. And if the Commission adopts your proposal,
- 18 you believe that more load would be supplied by a RES
- 19 than would take default supply, right?
- 20 A. I only hesitate because I can't think for
- 21 all three million households and, you know, but my
- 22 belief is, it is my belief that my proposal, our

- 1 proposal would create better opportunity for
- 2 customers to see a number of products being offered
- 3 by a number of competitors.
- 4 Q. Right. But the goal of your proposal is to
- 5 encourage switching, isn't it?
- 6 A. The goal of my proposal is to encourage the
- 7 opportunity for entrants such as Direct Energy to
- 8 come in and make offers. Switching would be --
- 9 because I am not advocating that customers have to
- 10 switch, switching would still be left to the choice
- 11 of the consumer.
- 12 Q. Well, I believe in response to a question
- 13 Mr. Fosco asked that you testified that your ultimate
- 14 goal would be to have all customers served by a RES?
- 15 A. The ultimate goal of the Customer Choice
- 16 Act I think in a competitive retail market is that,
- 17 yes, all customers would choose a RES, but that would
- 18 be done only after they made the right decision for
- 19 their house or their business.
- Q. And when you charge a customer for supply,
- 21 you are including a markup for profit, isn't that
- 22 right?

- 1 A. My company is a for-profit company. So,
- 2 yes, we charge -- we do look to make a gross margin
- 3 in that.
- 4 Q. And that's true with every retail supplier,
- 5 isn't that true?
- 6 A. Except for the default service provider.
- 7 Q. Right. And it is your understanding that
- 8 ComEd is going to acquire -- through its proposal
- 9 ComEd would acquire wholesale power and pass that
- 10 cost on to customers with no markup?
- 11 A. It is -- yes, my proposal would, like the
- 12 ComEd proposal, would simply pass through the
- 13 wholesale costs with no gross margin.
- 14 O. Now, it is your understanding that ComEd
- 15 has proposed a contingency plan in the event that any
- 16 of its auctions are under subscribed, right?
- 17 A. It is my understanding that there is a
- 18 contingency plan in the ComEd proposal.
- 19 Q. And your testimony contained no contingency
- 20 plan if the auctions that you propose are under
- 21 subscribed, right?
- 22 A. I can't find it but I think my testimony

- 1 provided that we would utilize a similar process that
- 2 ComEd would utilize.
- 3 Q. Can you tell me where that is in your
- 4 testimony?
- 5 A. I wish I could. I am looking for it right
- 6 now. It's on line 395 to 401. The question is how
- 7 do you respond to the criticisms that your plan
- 8 causes under subscription and the answer is basically
- 9 that they have contingency plans. We would utilize
- 10 the same contingency plans. But, again, I think our
- 11 core message as we say in our direct is assuming
- 12 there is an economic opportunity that people can make
- 13 profit on 50 megawatt full requirement blocks, people
- 14 would set up 50 megawatt full requirement blocks. If
- that's not going to happen, then we are going to have
- 16 a bigger problem.
- 17 Q. Well, if the Commission adopts your
- 18 proposal, is it your testimony that there is a
- 19 contingency plan in place to deal with under
- 20 subscription of your auction proposals?
- 21 A. My testimony would be that we would utilize
- 22 something very similar, if not identical, to what

- 1 ComEd would propose for itself if they are under
- 2 subscribed in their own auction.
- 3 Q. You have never testified -- you have never
- 4 presented sworn testimony before a state public
- 5 utility commission regarding the utility adopting a
- 6 competitive procurement procedure, right?
- 7 A. I did present testimony recently in front
- 8 of the Maryland Commission, and I think it was when I
- 9 initially provided that response, I hadn't. And then
- 10 I adopted someone else's testimony at the last
- 11 minute, so I guess I have, although it is sort of a
- debate about hourly pricing for certain customers,
- 13 not really a competitive procurement plan. But it is
- 14 similar so I quess I need to make sure that I mention
- 15 that.
- 16 Q. I am going to ask you a couple questions
- 17 about your background.
- 18 A. Yes.
- 19 O. You were at Anderson Consulting?
- 20 A. Yes.
- Q. From when to when?
- 22 A. From 1989 to 1992.

- 1 Q. And what was your responsibility when you
- were at Anderson?
- 3 A. Well, I started out in the information
- 4 systems group, programed systems for pipelines and
- 5 built accounting systems for grocery stores and then
- 6 did some business process engineering for a hotel.
- 7 Q. And then you were employed at Enron from
- 8 when to when?
- 9 A. From 1994 until February 2002.
- 10 Q. What did you do for Enron?
- 11 A. I was in the government regulatory affairs
- shop.
- Q. And then you were with UBS?
- 14 A. Yes, UBS acquired the trading business from
- 15 Enron, and I went over there to support their
- 16 regulatory and government affairs at UBS Energy.
- 17 Q. And did you start there in February also?
- 18 A. Right.
- 19 Q. And you were there until your present
- 20 position?
- 21 A. I was there until the end of September of
- 22 2003, yes, when I came to Direct Energy in October of

- 1 2003.
- 2 MR. BERNET: I have nothing further at this
- 3 point.
- 4 MR. STAHL: Judge Wallace, based on
- 5 Mr. Bernet's questions can I ask three questions? If
- 6 you don't want me to, I won't.
- 7 JUDGE WALLACE: Three and three only.
- 8 MR. STAHL: Three and three only, thank you.
- 9 JUDGE WALLACE: Mr. Fitzhenry, you did not have
- 10 any questions?
- 11 MR. FITZHENRY: I think we had five minutes
- 12 listed.
- JUDGE WALLACE: Do you want to do your five
- 14 minutes?
- MR. FITZHENRY: No, I will defer to Mr. Stahl.
- 16 It is now four minutes, by the way, in light of Mr.
- 17 Bernet's cross examination.
- 18 MR. STAHL: Thank you.
- 19 CROSS EXAMINATION
- 20 BY MR. STAHL:
- Q. Good afternoon, Mr. Steffes. This is David
- 22 Stahl for Midwest Generation. Mr. Steffes, have you

- 1 made any effort to determine whether suppliers would
- 2 put themselves at risk willingly every 30 days to
- 3 have another auction every month instead of making
- 4 some other longer term arrangements to dispose of
- 5 their capacity and energy?
- 6 A. It is -- well, my knowledge of the industry
- 7 is that people sell next day, next week, but also by
- 8 month, next month, all the time. So, yes, I have --
- 9 in terms of my experience I understand that people
- 10 would sell for next month power.
- 11 Q. I am talking about an effort to determine
- 12 from the suppliers, the likely suppliers in this
- 13 case, whether they would be willing to do that?
- 14 A. I have not communicated with your company
- 15 or ExGen to ask them what their interests are, if
- 16 that's what you mean.
- 17 Q. You have not or any other potential
- 18 supplier, have you? You haven't communicated with
- 19 any other potential suppliers?
- 20 A. Well, other than my own company that could
- 21 act in that manner.
- Q. Right. You have not presented in your

- 1 testimony or otherwise analyzed the extent to which
- 2 your proposal for quarterly or monthly auctions might
- 3 in fact diminish competition in the wholesale market?
- 4 JUDGE JONES: Is that a question?
- 5 MR. STAHL: Yes.
- 6 A. What is the question?
- 7 Q. The question is, you have not either
- 8 analyzed or presented in your testimony the extent to
- 9 which your proposal for monthly or quarterly auctions
- 10 might diminish competition in the wholesale market,
- 11 have you?
- 12 A. Well, I think I present testimony, and I
- would have to find it, that arguably a monthly
- 14 product would create more liquidity than a year term
- 15 market and, therefore, make the wholesale market more
- 16 robust. That's my assertion.
- 17 Q. That's your assertion. Have you compared
- in your testimony anywhere the extent to which
- 19 competitive effects in the wholesale market might
- 20 outweigh any beneficial competitive effects you see
- 21 in the retail market?
- 22 A. I think you need to have a well-functioning

- 1 retail and wholesale market to make them both work,
- 2 but I have not undertaken any studies.
- 3 MR. STAHL: Thank you. I have nothing further.
- 4 JUDGE WALLACE: Mr. Fitzhenry?
- 5 MR. FITZHENRY: Yes.
- 6 CROSS EXAMINATION
- 7 BY MR. FITZHENRY:
- Q. Good afternoon, Mr. Steffes. My name is Ed
- 9 Fitzhenry and I am here on behalf of the Ameren
- 10 companies and I am not going to ask you why you left
- 11 Enron Corporation but I will move on to the
- 12 understanding about the regulatory landscape in Texas
- which you cite at page 5 and 6 of your direct
- 14 testimony. Would you turn --
- 15 A. In Ameren?
- 16 Q. In the Ameren testimony.
- 17 A. Sure, sure. Okay.
- 18 Q. Do you have that before you?
- 19 A. Starting at line 91, I think, is that
- 20 right?
- Q. Sure. First of all, I understand that you
- 22 say there at line 94 that Direct Energy provides

- 1 competitive services in the Houston and Dallas
- 2 markets. And then later on at lines 103 and 104 you
- 3 say that Direct Energy Service is the provider of
- 4 last resort in the Houston area. Does it not also or
- 5 does it also serve as the POLR, P-O-L-R, in the
- 6 Dallas area as well?
- 7 A. Not to my knowledge. We are not the POLR
- 8 in the TXU market right now. Subject to check, I
- 9 could check. But I don't believe so.
- 10 Q. Very well. Do I understand correctly that
- 11 Direct Energy, for example, is the provider of last
- 12 resort and is also a competitive provider at the same
- 13 time?
- 14 A. In Texas we are really -- we have three
- 15 categories that we operate as. Do you want me to can
- 16 -- I am trying to answer your question.
- 17 Q. First of all, am I correct in understanding
- 18 that Direct Energy is the provider of last resort and
- 19 is also a competitive provider of retail services,
- 20 retail electric services?
- 21 A. We are a POLR for certain customers in the
- 22 center point territory. We are a competitive

- 1 retailer in that territory as well as in TXU. We are
- 2 also a price-to-beat provider, if you will let me use
- 3 that term, in WTU and Central Power & Light's
- 4 territory.
- 5 Q. The two affiliates are the price-to-beat
- 6 provider?
- 7 A. West Texas Utilities and Central Power &
- 8 Light are PTB providers, right.
- 9 Q. As you have explained that, would you agree
- 10 that neither Ameren nor ComEd can serve as both the
- 11 provider of last resort as well as also be a
- 12 competitive provider of retail electric services in
- 13 Illinois, if you know?
- 14 MR. TOWNSEND: Objection, calls for -- I think
- 15 it calls for a legal conclusion. I object to the
- 16 question. It calls for a legal conclusion.
- 17 MR. FITZHENRY: I don't think it does. I am
- 18 just trying to understand what his understanding is
- 19 about what goes on here in Illinois and how it plays
- 20 into his understanding. He supports the Texas, you
- 21 know, regulatory regime for positions in his
- testimony, and if he has an understanding about what

- 1 the Ameren companies and ComEd can do or not do, that
- 2 would be helpful.
- JUDGE JONES: The question will be allowed. I
- 4 believe we have had probably dozens of witnesses in
- 5 this case offering opinions on various subjects, some
- of which may be viewed as somewhat legal in nature,
- 7 at least they are interpreting statutes and all kinds
- 8 of things like that. So I think where the parties
- 9 have tried to draw the line and be practical is that
- 10 they have said that they are essentially not
- 11 testifying as legal experts but more of a layman's
- 12 view or an expert's view but not a legal expert. And
- 13 I think we have got a lot of that going on. And
- 14 that's not to say that those objections aren't worthy
- of consideration, but I think we need to be practical
- 16 as well. So we would ask the witness to answer the
- 17 question, if he has such an opinion, other than as a
- 18 legal expert.
- 19 WITNESS STEFFES: Can you ask me again?
- 20 BY MR. FITZHENRY:
- Q. As you understand the role of Direct Energy
- in Texas to be a provider of last resort, do you have

- 1 an understanding as to whether Ameren, Ameren
- 2 companies, or Commonwealth Edison Company also serves
- 3 in that capacity or in that role?
- 4 A. The two -- I am trying to answer the
- 5 question. The two markets are different and the
- 6 statute that underlay them, again not being an
- 7 attorney, are different. So Texas has one structure;
- 8 Illinois has a different structure. I guess to try
- 9 to answer your question, it is my understanding that
- 10 the distribution companies in Illinois would need to
- 11 set up an affiliate if they wanted to act as a RES.
- 12 Q. But my question is more about the utilities
- 13 themselves. Did they serve as the provider of last
- 14 resort, as you understand that term and how it is
- 15 employed in Texas?
- 16 A. In Illinois it would be my understanding
- 17 that the utility -- can I strike that? There is a
- 18 discussion that we had in the post-2006 process about
- 19 what are the obligations of a utility and I don't
- 20 think we ever reached a conclusion. I think some
- 21 people have an opinion. But generally in Illinois
- for the purpose of these discussions most people

- 1 believe that the utility will act as the POLR in the
- 2 price to be provided which is one and the same in
- 3 Illinois.
- 4 Q. Do you have an understanding or an opinion
- 5 as to whether or not Ameren companies, the utilities,
- 6 the Commonwealth Edison Company utility can also be a
- 7 competitive provider of retail electric services in
- 8 the same way that Direct Energy can in the
- 9 circumstances that you described in your earlier
- 10 answer?
- 11 A. The hypothetical doesn't work because
- 12 Direct Energy -- none of the Direct Energy companies
- own any wires or pipes anywhere. So I am not sure
- 14 that the hypothetical works. I can't answer the
- 15 question.
- 16 Q. That's fine, thank you. Let's talk about
- 17 the price-to-beat providers. And the two affiliates
- of Direct Energy, I understand, are West Texas and
- 19 CPL, correct?
- 20 A. That's correct.
- 21 Q. There at line 96 you say that the
- 22 price-to-bet service is the semi-price of regulated

- 1 retail electric service and it goes on from there.
- 2 What does it mean when you say semi-price of
- 3 regulated retail electric service?
- 4 A. In Texas on 1/1/2007 all prices will be
- 5 deregulated. At the current time the price-to-beat
- 6 providers are not allowed to move their prices at
- 7 their leisure. They have a formulaic approach that
- 8 the PUCT has established, the Public Utility
- 9 Commission of Texas, has established. So I use the
- 10 term "semi-regulated" to recognize that it is not
- 11 completely deregulated but it is not fully regulated.
- 12 Q. And this price-to-beat service is in place
- 13 today?
- 14 A. Yes.
- Q. You say it can't change until 2007,
- 16 correct?
- 17 A. No. On 1/1/2007 all price regulation for
- 18 all customers goes away. You are in a fully
- 19 competitive market. So Texas on 1/1/07 is going to
- 20 have no price regulation. Illinois is talking about
- 21 what are we going to do. That's what the
- 22 price-to-beat provider does. Right now the

- 1 price-to-beat provider can move their prices twice a
- 2 year based on an underlying movement in natural gas
- 3 prices.
- 4 Q. And they are capped at 125 percent?
- 5 A. The POLR provider rates are capped at 125
- 6 percent of the price-to-beat range. In most
- 7 instances there are not customers on the POLR
- 8 provider. In Texas POLR providers typically don't
- 9 serve any customers because most people are served by
- 10 a competitive supplier or a RES, a PPB provider.
- 11 Q. So every six months the price-to-beat price
- 12 can change?
- 13 A. No, twice a year depending on underlying
- 14 natural gas prices the price can change. So twice a
- 15 year a price-to-beat provider has their -- when
- 16 underlying natural gas prices move, twice a year they
- 17 can file up or file down. And so it is formulaic.
- 18 But once they use those two price increases or two
- 19 price decreases, they can't change their prices for
- 20 the remainder of the year.
- Q. And does that occur at the same time for
- 22 all price-to-beat service providers?

- 1 A. No, every price-to-beat provider has -- it
- 2 is at their discretion to use the formula.
- Q. Let's move to another subject. I have got
- 4 about two minutes left, I think.
- 5 JUDGE WALLACE: It sure is a very elastic two
- 6 minutes.
- 7 JUDGE JONES: At least the first two was.
- 8 BY MR. FITZHENRY:
- 9 Q. Pages 18 and 19 of your direct you point to
- 10 the success of the Community Energy Cooperative and
- 11 their pilot program and talk about it at length,
- 12 correct?
- 13 A. Starting on line 373, yes, that is correct.
- 14 O. And I take it from your discussion there
- 15 and your citation to their website that you are
- 16 generally familiar with that program?
- 17 A. I am generally familiar with the program.
- 18 I am not an expert on all of the details of the
- 19 program.
- 20 Q. Would you agree that as part of that
- 21 program there is a price protection cap in place?
- 22 A. It is my understanding that there was a

- 1 price protection cap.
- Q. Now, you are not proposing in your
- 3 testimonies here today anything of that kind, are
- 4 you?
- 5 A. We are proposing --
- 6 Q. The question is, are you proposing as far
- 7 as anything that is in your testimony a price
- 8 protection cap for residential customers?
- 9 A. We are proposing wholesale auctions, but
- 10 there is no cap that would limit the price.
- 11 Q. And is it correct that this particular
- 12 program is tied to ComEd's Rate RHEP?
- 13 A. I am sorry, is our proposal or --
- Q. No, the program that we are talking about.
- 15 A. I am sorry.
- 16 Q. Discussed at pages 18 and 19 of your
- 17 testimony.
- 18 A. Yes, it relates to ComEd's.
- 19 O. And is it correct that each customer
- 20 participating in this program receives a 1.4 cent per
- 21 kilowatt hour credit in each monthly billing cycle?
- 22 A. I am not aware of that fact.

- 1 Q. Is there anything about your proposals in
- 2 your direct or rebuttal testimony where you are
- 3 offering credit to customers that are participating
- 4 in, whether it is a default quarterly auction or
- 5 whatever else that you might be proposing, is there
- 6 any kind of credit mechanism associated with anything
- 7 that you are proposing here today?
- 8 A. No.
- 9 MR. FITZHNERY: That's all the questions I
- 10 have. Thank you.
- JUDGE WALLACE: Redirect?
- 12 MR. TOWNSEND: If I could have just a minute.
- 13 (Whereupon the hearing
- was in a short recess.)
- 15 JUDGE WALLACE: Back on the record.
- 16 MR. TOWNSEND: No redirect, Your Honor.
- 17 JUDGE JONES: Thank you, Mr. Steffes. You may
- 18 leave the stand.
- 19 (Witness excused.)
- 20 MR. TOWNSEND: Thank you, Your Honors. At this
- 21 point I would like to re-enter my appearance on
- 22 behalf of the Coalition of Energy Suppliers and call

- 1 the panel of Mr. Domagalski and Spilky. Your Honors,
- 2 we would note that these witnesses have been
- 3 previously sworn and their testimony was already
- 4 introduced into evidence in the proceeding.
- 5 RICHARD SPILKY & JOHN DOMAGALSKI
- 6 recalled as Witnesses on behalf of the Coalition of
- 7 Energy Suppliers, having been first duly sworn, were
- 8 examined and testified as follows:
- 9 DIRECT EXAMINATION (Continued)
- 10 BY MR. TOWNSEND:
- 11 Q. But for the record, Mr. Spilky, could you
- 12 please identify yourself and spell your last name?
- 13 A. (Mr. Spilky) Richard Spilky, Spilky is
- 14 spelled S-P-I-L-K-Y.
- Q. And, Mr. Domagalski, if you could do the
- 16 same?
- 17 A. (Mr. Domagalski) Yes. John Domagalski
- which is spelled D-O-M-A-G-A-L-S-K-I.
- 19 MR. TOWNSEND: And with that, Your Honor, we
- 20 would tender this panel for cross examination.
- 21 JUDGE JONES: Thank you. According to the
- 22 chart there is some cross. And from the looks of the

- 1 repositioning at the table I think the chart is
- 2 probably correct. Let's see who still has cross of
- 3 these panel witnesses. Mr. Hanzlik has some. Who
- 4 else?
- 5 MR. HANZLIK: Thank you.
- 6 CROSS EXAMINATION
- 7 BY MR. HANZLIK:
- 8 Q. Good afternoon. My name is Paul Hanzlik.
- JUDGE WALLACE: I don't think we have anybody
- 10 listening, but if you would pull the microphone
- 11 closer up to you. Nobody outside this room.
- 12 JUDGE JONES: Probably across the hall.
- 13 O. Good afternoon. It is Paul Hanzlik
- 14 appearing for Commonwealth Edison Company. And I
- 15 will direct my questions just to the panel and then
- 16 you can determine who best will answer each question,
- if that's acceptable.
- 18 MR. TOWNSEND: Your Honors, before we start, I
- 19 would like to note for the record please that today
- is Mr. Spilk's 40th birthday. Thank you.
- JUDGE WALLACE: This isn't Chi Chi's. We won't
- 22 sing Happy Birthday.

- 1 (Laughter)
- 2 BY MR. HANZLIK:
- 3 Q. Mr. Domagalski and Spilky, do you recall
- 4 that Dr. O'Connor recommended that customer groupings
- 5 be changed from the proposal made by ComEd to remove
- 6 customers with demands between 400 kw and 1 mw from
- 7 the blended product auction and instead offer these
- 8 customers a default product based on a one-year
- 9 auction product, isn't that correct?
- 10 A. (Mr. Domagalski) Yes, that is correct.
- 11 Q. And ComEd -- you also recall that ComEd
- 12 accepted that recommendation with certain
- modifications in Mr. McNeil's surrebuttal testimony?
- 14 A. (Mr. Domagalski) Yes, we reviewed Mr.
- 15 McNeil's surrebuttal testimony, that is correct.
- 16 Q. And are you also aware that yesterday Dr.
- 17 O'Connor in his testimony said that ComEd's proposed
- 18 modifications were reasonable and acceptable to CES?
- 19 A. (Mr. Domagalski) Right, that is correct.
- 20 O. Now, the removal of these customers from
- 21 the blended product auction and offering them a
- one-year auction product would provide a more direct

- 1 way to allocate the cost of migration risk to those
- 2 customers who from a supplier's perspective create
- 3 the migration risk, wouldn't it?
- A. (Mr. Domagalski) In general, yes, I would
- 5 agree with that.
- Q. And this change that was agreed to by the
- 7 company and by CES, by Dr. O'Connor on behalf of CES,
- 8 would also eliminate the need for an administratively
- 9 determined allocation method to assign migration
- 10 costs to those customers, wouldn't it?
- 11 A. (Mr. Domagalski) Yes. In our rebuttal
- 12 testimony we had indicated there are two approaches,
- one being a non-allocation approach and one being an
- 14 allocation approach whereby you would actually
- 15 allocate the migration as a premium. Yes, we did
- 16 indicate that we would not oppose the non-allocation
- 17 approach.
- 18 O. And the reason the non-allocation approach
- 19 would be an alternative to the allocation approach is
- 20 that suppliers would factor a mitigation risk into
- 21 their bids and ultimately the cost of their product,
- 22 isn't that true?

- 1 A. (Mr. Domagalski) We had indicated yes,
- 2 that suppliers, the wholesale bidders, would in fact
- 3 incorporate whatever migration premium directly into
- 4 their bids. Therefore, we would not necessarily need
- 5 to allocate that.
- 6 Q. So the answer to my question was yes?
- 7 A. (Mr. Domagalski) Yes.
- 8 Q. Now, if the Commission does not accept
- 9 ComEd's and CES's proposed modification with respect
- 10 to these customers, the 400 kw to 1 mw customers, you
- 11 do support an adjustment to the supply price for
- 12 these customers to account for migration risk, don't
- 13 you?
- 14 A. (Mr. Domagalski) You are talking about the
- 15 blended auction?
- 16 O. That is correct.
- 17 A. (Mr. Domagalski) Yes, that is correct.
- 18 Q. And in your testimony under those
- 19 circumstances you argue that the migration risk would
- 20 have two components, a component to reflect the
- 21 amount of RES and PPO load that is likely to switch
- 22 if savings are available by switching and a second

- 1 component made to account for the risk to suppliers
- of price change or price volatility?
- A. (Mr. Domagalski) Yes, that is correct.
- 4 Q. Now, in your calculations you assume a
- 5 hundred percent of PPO load would switch based on
- 6 price, don't you?
- 7 A. (Mr. Domagalski) Yes. We had indicated in
- 8 testimony that, yes, in fact we believe that a
- 9 hundred percent would be more reasonable.
- 10 Q. Now, there are some charts in your
- 11 testimony. I am referring to CES Exhibit 3.0 which
- is your rebuttal -- your direct testimony, on page 6
- and charts on page 7 as well. Do you have that
- 14 reference?
- 15 A. Yes, we did.
- 16 Q. These charts show the assumed change in
- 17 bundled load in and out of PPO, RES and bundled
- 18 service since 2001, don't they? I am sorry, they
- 19 show the annual change in PPO, RES and bundled load
- 20 for customers in certain classes since 2001?
- 21 A. (Mr. Domagalski) Yes, that is correct.
- Q. Now, these charts deal with load; they

- don't show that a hundred percent of PPO customers
- 2 have switched in and out of bundled service, do they?
- A. (Mr. Domagalski) No, they don't.
- 4 O. And they don't show that all of the load
- 5 has switched with respect to these particular
- 6 customers in and out of bundled service, do they?
- 7 A. (Mr. Domagalski) No.
- 8 Q. But you assume a hundred percent of PPO
- 9 load and customers would switch and they would do so
- on the basis of price, don't you?
- 11 A. (Mr. Domagalski) Right. Having reviewed
- 12 the material --
- 13 Q. Is the answer to my question yes?
- 14 JUDGE JONES: You have actually two questions
- 15 rolled in there, so.
- 16 Q. Let me restate the question. Isn't it
- 17 correct that you assume that a hundred percent of PPO
- 18 load would switch based on price?
- 19 A. (Mr. Domagalski) Based on the data that
- 20 are available through the graphs, it struck us that
- 21 price was an important component to the purchasing
- 22 decisions that these customers made over the last

- 1 three years.
- Q. That wasn't the answer to my question but I
- 3 will accept that answer and ask you another question.
- 4 Isn't it correct that you assume that a hundred
- 5 percent of PPO load would switch based on price?
- 6 A. (Mr. Domagalski) For purposes of the
- 7 translation mechanism, yes.
- Q. And that is what I am asking about, thank
- 9 you. Yes. But now were you in the room when
- 10 Mr. Steffes was cross-examined a few minutes ago?
- 11 A. (Mr. Domagalski) For most of it, yes.
- 12 O. Isn't it true that a decision to switch or
- 13 not to switch can take into consideration factors
- 14 other than price?
- 15 A. (Mr. Domagalski) Yes, that's absolutely
- 16 right.
- 17 Q. And so that even though a price may be a
- 18 factor in a customer's thinking whether to switch
- 19 from PPO load to RES supply, that there are other
- 20 non-price factors that may also influence that
- 21 decision and cause the customer not to switch?
- 22 A. (Mr. Domagalski) Yes, for the most part,

- 1 yes, I agree.
- Q. And there, for example, could be some
- 3 non-price contract terms that would cause the
- 4 particular customer, the PPO customer, to remain with
- 5 Commonwealth Edison Company?
- 6 A. (Mr. Domagalski) Right, one of many. I
- 7 think there are a number of factors that may go into
- 8 a purchasing decision.
- 9 Q. Okay. And what are some of the other
- 10 factors?
- 11 A. (Mr. Domagalski) Price certainty, contract
- 12 terms, the extent to which there is a sharing of
- 13 risk, for instance, taking more of an index product
- 14 rather than a fixed price product. So there are a
- 15 number of things.
- 16 O. Okay. Let's turn next to this second
- 17 component of the migration risk calculation and
- 18 that's the volatility measurement period. Am I
- 19 correct that what ComEd proposes is to measure price
- 20 volatility during the time that the customer has to
- 21 make its decision to switch, the time in which the
- 22 customer has to make the decision to switch, roughly

- 1 17 months?
- 2 A. (Mr. Domagalski) You are talking about the
- 3 forward price volatility estimate?
- 4 Q. That is correct.
- 5 A. (Mr. Domagalski) Right. The analysis, the
- 6 estimate, that was used in the utilization mechanism
- 7 was, I believe, one and a half years, that is
- 8 correct.
- 9 Q. Roughly 17 months?
- 10 A. (Mr. Domagalski) Right.
- 11 Q. Now, you use a shorter period in your
- 12 translation formula?
- 13 A. (Mr. Domagalski) Yes, we propose a shorter
- 14 window of measuring that, that is correct.
- 15 O. Six months?
- 16 A. (Mr. Domagalski) Right.
- 17 Q. Now, isn't it correct that the shorter the
- 18 period, the more susceptible the volatility measure
- is to one-time price movements?
- 20 A. (Mr. Domagalski) Not necessarily. If you
- 21 look at the analysis that we did, you can see that
- over -- we broke down the one and a half year period

- 1 into six month increments, and you can see that over
- one six-month period the volatility is, you know,
- 3 materially below the average, for instance.
- 4 Q. Do you have a page reference to those, each
- of those references to the six-month periods?
- 6 A. (Mr. Domagalski) Yes. If you look at page
- 7 212, I quess it is lines 244 to 248.
- 8 O. And is it correct that that chart shows
- 9 that, depending on the particular six-month period,
- 10 you use the volatility factor range from 18.6 percent
- 11 to a high of 29.7 percent?
- 12 A. (Mr. Domagalski) That's correct.
- 13 O. So in the event that one used a six-month
- 14 period in which the volatility factor was 29.7
- 15 percent, that would yield a higher volatility
- 16 calculation for the model as opposed in this case to
- 17 using the roughly 18-month period?
- 18 A. (Mr. Domagalski) Right, yeah, it goes both
- 19 ways.
- Q. Well, I think let me go back to my original
- 21 question. And that was precisely my point, that it
- 22 can go both ways. If you use a shorter period of

- time, you are more susceptible to a one-time event,
- 2 aren't you?
- 3 A. (Mr. Domagalski) Well, sort of generally,
- 4 yes. But I think you are --
- 5 Q. Thank you. You have answered my question,
- 6 and your counsel can come back and ask you on
- 7 redirect for an explanation. Let me move on.
- 8 Isn't it true that a higher value of volatility
- 9 will raise prices to CNI customers who are taking
- 10 CPP-B service
- 11 A. (Mr. Domagalski) Not through the
- 12 translation mechanism necessarily because the
- 13 translation mechanism simply just allocates the price
- 14 that's bid in. So, therefore, it is sort of a zero
- some gain in that regard. So it doesn't necessarily
- 16 raise -- it doesn't raise the overall price levels.
- 17 Q. But you understand that the purpose of the
- 18 migration risk calculation that's included in the
- 19 prism...
- 20 A. (Mr. Domagalski) Right.
- Q. ... is to account for migration risk,
- 22 correct?

- 1 A. (Mr. Domagalski) Right.
- Q. So there is a cost to suppliers because of
- 3 the risk of migration, isn't there?
- 4 A. (Mr. Domagalski) Possibly so, but I can't
- 5 really answer that directly because right now we are
- 6 only talking about the translation mechanism, not
- 7 necessarily what the wholesale suppliers have bid
- 8 into their price.
- 9 Q. But the translation mechanism is designed
- 10 to account for these risks that we have just been
- 11 discussing, isn't it?
- 12 A. (Mr. Domagalski) It attempts to.
- Q. Yes. And it does that by assigning a cost
- 14 to the customers who may switch, doesn't it?
- 15 A. (Mr. Domagalski) It does tend to allocate
- 16 more of the costs to those who are likely to switch.
- 17 Q. And my question is if we use a higher
- 18 annual volatility factor, say 27 percent as opposed
- 19 to 18.6 percent, that will have the effect of raising
- 20 prices to those customers who are taking CPP-B
- 21 service because it will raise the migration risk
- 22 result?

- 1 A. (Mr. Spilky) If I may comment on that, I
- 2 don't think that is true because it would indeed --
- 3 if indeed the 29 percent in your example was adopted
- 4 rather than the 18 percent, that would shift more
- 5 costs to the group of customers who are more likely
- 6 to switch, but it would in turn lower the costs for
- 7 those customers who are less likely to switch. There
- 8 would be a zero some gain. And my colleague can
- 9 correct me if I am mistaken on that.
- 10 A. (Mr. Domagalski) No, that is correct.
- 11 Q. So it would increase costs -- let me ask
- 12 you this. Doesn't the migration risk factor apply to
- 13 all customers taking service in this group?
- 14 A. (Mr. Domagalski) Right. Well, the
- 15 calculation is done for all customer grouping that
- 16 has been articulated in the ComEd proposal.
- 17 Q. Okay. Now, the 17-month period which ComEd
- 18 proposes to use is the approximate life of the option
- 19 period during which CPP-B customers would have the
- 20 opportunity to switch, isn't it?
- 21 A. (Mr. Domagalski) Generally that's
- 22 accurate, yes.

- Q. And is it also true that in Exhibit 6.1
- 2 page 2 to your surrebuttal testimony you attach a
- 3 portion of an article which you discuss in your
- 4 testimony, and on the left-hand column about midway
- 5 down there is the statement, doesn't this statement
- 6 appear, "Once we realize this, we might logically
- 7 choose to give the greatest weight to the volatility
- 8 data covering the time period closest to the life of
- 9 the options in which we are interested"?
- 10 A. (Mr. Domagalski) I am sorry. Could you
- 11 point me to the right page?
- 12 Q. Sure. It is page 2 of your Exhibit 6.1.
- 13 A. (Mr. Domagalski) Page 2.
- 14 O. It is in the first full paragraph about two
- 15 thirds down.
- 16 A. (Mr. Domagalski) Page 2 of the exhibit?
- 17 0. 6.1.
- 18 A. (Mr. Domagalski) Right, okay.
- 19 O. There is an excerpt.
- 20 A. (Mr. Domagalski) Right.
- Q. And about two-thirds down, the first full
- 22 paragraph, doesn't it state, "Once we realize this,

- 1 we might logically choose to give the greatest weight
- 2 to the volatility data covering a time period closest
- 3 to the life of the options in which we are
- 4 interested, "unquote? Doesn't that statement appear
- 5 therein?
- 6 A. (Mr. Domagalski) The statement does appear
- 7 there, yes.
- 8 Q. All right. I want to turn next to another
- 9 topic if we might, dealing with the supply
- 10 administration charge. You provide testimony with
- 11 respect to the supply administration charge as well?
- 12 A. (Mr. Domagalski) Yes, we do.
- 13 Q. And I think you stated that in general
- 14 ComEd's proposal lacks an amount and a methodology
- 15 for determining that charge?
- 16 A. (Mr. Spilky) I think our proposal doesn't
- 17 necessarily use the word "amount". It is more of the
- 18 methodology we wanted to put in place.
- 19 Q. Now, you don't dispute the appropriateness
- of a supply administration charge, do you?
- 21 A. (Mr. Spilky) No, we favor the application
- 22 of such.

- 1 Q. And you are also aware that ComEd has
- 2 responded to your testimony by saying that the actual
- 3 supply administration charge would be set in the rate
- 4 case, isn't that correct?
- 5 A. (Mr. Spilky) Our rebuttal testimony
- 6 acknowledges that the actual value should be set in
- 7 the rate case.
- 8 Q. And in fact ComEd also said that the
- 9 methodology would be discussed in the rate case,
- 10 didn't it?
- 11 A. (Mr. Spilky) That was ComEd's point of
- 12 view, yes.
- 13 Q. And that is also Staff's point of view in
- 14 this case, isn't it?
- 15 A. (Mr. Spilky) I am unaware of Staff's point
- of view on that particular matter.
- 17 Q. You haven't read Staff's testimony on the
- 18 SFC charts then?
- 19 A. (Mr. Spilky) I can't recall. Staff may
- 20 have answered when I looked at the schedules on that
- 21 particular point.
- Q. You are aware that ComEd has filed a rate

- 1 case?
- 2 A. (Mr. Spilky) I am aware that that was
- 3 recently done, yes.
- 4 Q. Are you also aware that ComEd has said that
- 5 any adjustment of supply charges for uncollectibles
- 6 will be addressed in the rate case?
- 7 A. (Mr. Spilky) I am aware that that is
- 8 ComEd's position.
- 9 Q. And do you disagree with that position?
- 10 A. (Mr. Spilky) Our testimony and rebuttal
- 11 indicates that we do disagree with that.
- 12 Q. You favor discussing uncollectibles in this
- 13 case, in the procurement case?
- 14 A. (Mr. Spilky) The mechanics of the
- 15 uncollectibles we suggest should be discussed in this
- 16 case, not the absolute values.
- 17 Q. Wouldn't you agree that in a rate case we
- 18 would have all of the information we need regarding
- 19 costs on both the delivery and the procurement
- 20 segments to be able to assign them properly with
- 21 respect to uncollectibles and the supply
- 22 administration charge?

- 1 A. (Mr. Spilky) If it is not in the original
- 2 filings that ComEd has put forward, we can certainly
- 3 have the opportunity to ask questions for missing
- 4 information. So presumably we will have all the data
- 5 on the table when those decisions are made during the
- 6 rate case.
- 7 MR. HANZLIK: Thank you. I have no further
- 8 questions.
- 9 JUDGE WALLACE: Mr. Fitzhenry?
- 10 CROSS EXAMINATION
- 11 BY MR. FITZHENRY:
- 12 Q. Good afternoon, gentlemen. I am Ed
- 13 Fitzhenry for the Ameren companies. I am referring
- to, for example, at page 19 of your rebuttal
- 15 testimony you recommend that the Commission direct
- 16 Ameren to initiate a separate docket in which the
- 17 Commission would review communication materials
- 18 regarding the post-transition period procurement
- 19 process or that the Commission itself initiate such a
- 20 docket, correct?
- 21 A. (Mr. Domagalski) Just to clarify, we are
- talking about the Ameren rebuttal testimony?

- 1 Q. Yes, sir.
- A. (Mr. Domagalski) Page 19?
- 3 Q. Page 19.
- A. (Mr. Spilky) Unfortunately, I am missing
- 5 page 19.
- 6 Q. Well, in your direct testimony and in your
- 7 rebuttal testimony you advocate that the Ameren
- 8 companies initiate this docket by which the
- 9 Commission will review communication materials that
- 10 Ameren companies may share with its customers
- 11 pertaining to the auction process, is this a fair
- 12 summary of your recommendation?
- 13 A. (Mr. Spilky) That sounds familiar. I do
- see that from my colleague's copy, so yes.
- 15 Q. And your sole reason for wanting either the
- 16 docket to be brought on by the Ameren companies
- 17 themselves or initiated by the Commission is to
- insure that the Ameren companies are not in violation
- 19 of the integrated distribution company rules in terms
- 20 of the information that they would share with their
- 21 customers, is that right?
- 22 A. (Mr. Spilky) That was our concern.

- 1 MR. FITZHENRY: Thank you. That's all the
- 2 questions I have.
- JUDGE WALLACE: Redirect?
- 4 MR. TOWNSEND: If I may have a minute?
- 5 JUDGE WALLACE: Okay.
- 6 (Pause.)
- 7 JUDGE JONES: Mr. Townsend, some redirect?
- 8 MR. TOWNSEND: Thank you, Your Honors. Just
- 9 one line of redirect, yes.
- 10 REDIRECT EXAMINATION
- 11 BY MR. TOWNSEND:
- 12 Q. Do you recall Mr. Hanzlik asking you
- 13 questions about your volatility proposal and your
- 14 proposal with regards to the adjustment based on
- 15 volatility? Can you please explain what the goal is
- of the pricing mechanism regarding volatility and why
- 17 you have suggested having the price closer to the
- 18 auction?
- 19 A. (Mr. Domagalski) Principally, if we turn
- 20 to our testimony on page 11 of direct and those
- 21 are -- they are basically starting at line 228, we
- 22 talk about one of the major reasons for wanting to go

- 1 with the shorter period is because precisely the fact
- 2 that the short term situations that we talk about
- 3 here, for instance, global disruptions in oil supply
- 4 or potentially unexpected outages that may have a
- 5 load implication would in theory be incorporated into
- 6 the migration risk premium that bidders may
- 7 potentially bid in and, therefore, we believe that
- 8 the translation mechanism ought to take those into
- 9 consideration as well.
- 10 Q. There you talk about unexpected outages.
- 11 What types of outages are you talking about? What
- 12 kind of extraordinary events are you suggesting?
- 13 A. (Mr. Domagalski) Right. I mean outages
- 14 that may have a material impact on the supply within
- 15 the region. So, for instance, in northern Illinois
- or ComEd, for example.
- 17 Q. Can you think of any recent examples of an
- 18 extraordinary event that could help the Commission
- 19 understand why it is necessary to have the
- 20 calculation done on a shorter time frame, rather than
- 21 a longer time frame?
- 22 A. (Mr. Domagalski) I think one good example

- 1 is Katrina and what we have seen with oil prices and
- 2 natural gas prices and the impact that that has had.
- 3 And those type of events we just want to insure that
- 4 through the translation mechanism there is a
- 5 reasonable accounting for that in the prices that are
- 6 translated to customers.
- 7 Q. And why do you believe that a six-month
- 8 period would better capture the effect of a Katrina
- 9 like event going forward?
- 10 A. (Mr. Domagalski) Because the proposed
- 11 common approach over a year and a half would tend to
- 12 sort of mute some of those impacts. And by using the
- shorter period of time, that premium can be more
- 14 reasonably reflected in the retail prices to
- 15 customers.
- 16 MR. TOWNSEND: Nothing further.
- 17 MR. HANZLIK: Just a few questions.
- 18 RECROSS EXAMINATION
- 19 BY MR. HANZLIK:
- 20 Q. What would an event like Katrina do to your
- 21 six-month volatility index? What impact would it
- 22 have, if any?

- 1 A. (Mr. Domagalski) Well, it would probably
- 2 tend to increase the volatility, I think everything
- 3 else being equal.
- 4 Q. If it were to increase the volatility
- 5 index, what would that do to the translation formula
- 6 in terms of the price charged to those customers?
- 7 A. (Mr. Domagalski) For those customers that
- 8 would potentially migrate, to the extent that savings
- 9 were available, it would tend to allocate more of the
- 10 costs, I guess, to those classes or customer groups.
- 11 Q. Now, you also spoke about a nuclear outage.
- 12 Are you referring there to a nuclear outage of a
- 13 particular nuclear generating unit or something other
- 14 than that?
- 15 A. (Mr. Domagalski) No, nothing in
- 16 particular. I am just talking about in generalities.
- 17 O. So how many nuclear stations would have to
- 18 be out of service at the same time in order to have
- 19 an impact on the volatility factor in that six-month
- 20 period?
- 21 A. (Mr. Domagalski) I am not sure.
- Q. Do you know of any situation where a number

- 1 or a sufficient number of nuclear units have been out
- 2 of service at the same time to cause an impact on the
- 3 volatility factor over a six-month period?
- 4 A. (Mr. Domagalski) No, I am not aware of
- 5 any.
- 6 MR. HANZLIK: Thank you. Nothing further.
- 7 JUDGE JONES: Any other recross? Let the
- 8 record show there is not.
- 9 JUDGE WALLACE: I don't have any questions.
- 10 JUDGE JONES: Thank you, gentlemen.
- 11 (Witnesses excused.)
- JUDGE WALLACE: Let's go off the record.
- 13 (Whereupon there was
- 14 then had an
- 15 off-the-record
- discussion.)
- 17 JUDGE JONES: Back on the record. Let the
- 18 record show there was a very short off-the-record
- 19 discussion regarding a point that was raised earlier,
- 20 a question raised about whether there would be some
- 21 scheduling put into place with respect to a motion to
- 22 exclude certain lines of testimony. That motion was

- 1 filed late yesterday afternoon in the Ameren company
- 2 proceedings.
- I will just state for the record that the date
- 4 for any responses to those, to that motion, will be
- 5 September 12 with copies to be served on other
- 6 parties electronically on that date. There will
- 7 likely be between now and then a requirement to be
- 8 built into the schedule. The timing is somewhat
- 9 different than was the case in the ComEd docket. So
- 10 I think a reply opportunity can likely be folded in
- 11 there. There will be more specifics on that at a
- 12 later time. But I will state for the record the
- 13 response date so parties won't have to be guessing
- 14 about that any longer than they need to. That's
- 15 really all I had on that or I guess anything else at
- 16 this point.
- 17 I believe that 9:00 a.m. then is the, once
- 18 again, the start time for tomorrow so this matter
- 19 is -- these matters are concluded today and will
- 20 resume at 9:00 in the morning. Thank you, all.
- 21 (Whereupon the hearing
- 22 in this matter was

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